GREATER CLEVELAND REGIONAL TRANSIT AUTHORITY



Disadvantage Business Enterprise (DBE) Program Plan

Revised May 2023



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INTENT_OF DBE PROGRAM PLAN

The Greater Cleveland Regional Transit Authority (Authority) is committed to ensuring that all persons have an equal opportunity to receive and participate in its contracts. The authority demonstrates its commitment to leveling the playing field for all businesses interested in contracting opportunities with the Authority through its Disadvantaged Business Enterprise (DBE) Program. The Authority is further committed to nondiscrimination in its contracting process, increasing the number of certified DBE firms, and encouraging the participation of DBE firms in prime contracting and subcontracting opportunities. The Authority also aims to assist DBE firms in being able to compete outside more successfully of the parameters of the Authority's DBE Program.

The Authority receives FTA funding which is used to support the awarding of contracts for goods, services, and equipment which in any given Federal Fiscal Year will generally exceed \$250,000. As provided in the *Code of Federal Regulations (CFR)* 49 CFR Part 26 - entitled PARTICIPATION BY DISADVANTAGED BUSINESS ENTERPRISES IN DEPARTMENT OF TRANSPORTATION FINANCIAL ASSISTANCE PROGRAMS, pursuant to Section 26.21, the US Department of Transportation (USDOT) requires all Federal Transit Authority (FTA) recipients receiving planning; capital and/or operating assistance who will award prime contracts (excluding transit vehicle purchases) the cumulative value of which exceeds \$250,000 in FTA funds in a Federal fiscal year (FFY) to have a Disadvantaged Business Enterprise (DBE) Program.

The intent of the DBE Program Plan (Plan) is to provide an overview of the key responsibilities of the Greater Cleveland Regional Transit Authority (the Authority) in the administration of its DBE Program, as provided and in compliance with the 49 CFR Part 26, which is included herein in its entirety for reference. (EXHIBIT A)

The Plan is organized to parallel the order of 49 CFR Part 26, and its sections. The Authority first published its DBE Program Plan in August 1999 which was approved by FTA in May 2000. This revision of the Plan conforms to 49 CFR Part 26, as currently published, and incorporates changes made to the DBE program since it was originally approved.

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Subpart A - GENERAL REQUIREMENTS

1. Objectives - (Section 26.1)

The Objectives of the DBE Program are indicated in 49 CFR 26 - Section 26.1 and have been incorporated into the Authority's Policy Statement, which is included herein and are follows:

- To ensure nondiscrimination in the award -and administration of DOTassisted contracts.
- 2. To create a level playing field on which DBEs can compete fairly for DOT-assisted contracts.
- 3. To ensure that the DBE Program is narrowly tailored in accordance with applicable law.
- 4. To ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs.
- 5. To help remove barriers to the participation of DBEs in DOT-assisted contracts.
- 6. To promote the use of DBEs in all types of federally assisted contracts and procurement activities conducted by GCRTA; and
- 7. To assist in the development of firms that can compete successfully in the marketplace outside the DBE Program.

2. Applicability - (Section 26.3)

The Authority must comply with 49 CFR Part 26 as the recipient of federal transit funds authorized by Federal transit laws codified at 49 U.S.C. Section 5301 et seq.; Title 23, United States Code (Highways); or the Transportation Equity Act for the 21st Century (TEA-21), Pub. L. 105-178, June 9, 1998, 23 U.S.C. Section 101 note, amended by the TEA-21 Restoration Act, Pub. L. 105-206, July 22, 1998, 23 U.S.C. Section 101 note, other amendments to TEA-21, or to other Federal legislation administered by FTA to the extent FTA so determines including applicable sections of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) and Moving Ahead for Progress in the 21st Century Act (MAP-21), and all other applicable regulations that may exists or shall be passed in the future.

Subpart A - GENERAL REQUIREMENTS

3. Definitions (Section 26.5)

This Plan adopts the definitions of as contained in 49 CFR Part-26 Section 26.5, as included herein for reference.

4. Non-discrimination Requirements (Section 26.7)

The Authority will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 based on race, color, sex, or national origin.

In administering its DBE program, the Authority will not directly through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objective of the DBE Program with respect to individuals of a particular race, color, sex, or national origin.

5. Record Keeping Requirements (Section 26.11)

The Authority will submit the *Semi-Annual Uniform Report of DBE Awards or Commitments and Payments* pursuant to the form and manner required by the FTA, which currently is TRAMS. (Exhibit B) The report generally shall include the agency's name, federal fiscal year, date report is submitted, reporting period, name of recipient, triennial Overall DBE goal, dollar and number of awards and commitments made during the period including indication of race conscious and race neutral, DBE Awards/Commitments during the reporting period by ethnicity and gender and actual payments on contracts completed during the period.

The procedures in preparing the **Semi-Annual Report of DBE Awards or Commitments and Payments** shall include the following:

A. The Authority shall maintain a detailed spreadsheet or other record of contracts approved by the Authority's Board of Trustee to include the dollar amount and breakdown of DBE participation on each contract. The spreadsheet or record shall be used in preparing and providing supporting details for 1) Awards/Commitments Made During Reporting Period and 2) DBE Awards/Commitments - Breakdown by Ethnicity & Gender sections of the Semi-Annual Report.

- B. The Authority shall maintain a spreadsheet or other record of all prime contracts and subcontracts that currently are in progress to include dollar amounts and breakdown of both non-DBE and DBE subcontractor participation on each contract. The spreadsheet or record shall be used in preparing and providing supporting details for the *Payment (it's on Ongoing Contracts section of the Semi-Annual Report.*
- C. The Authority shall create a Closed Contracts Report, which shall be a spreadsheet or other record of all contracts closed during the reporting period. The report shall include information regarding the closed date, prime contractor name, total amount paid on contract, and DBE dollars committed and paid on the contract. The Closed Contract Report shall be used in preparing and providing supporting details for the Actual Payments on Contracts Completed section of the Semi-Annual Report.

The Oracle database or other appropriate records will be used to identify contracts closed during the reporting period, and secure information needed to confirm the total amount paid on each closed contract, which will be compared with the record of payments as included and shown on the contractor's final Application for ay111e'-1t (invoice) and the final Payment Compliance Report (Exhibit E-1 and 2).

The Payment Compliance Report is signed and dated by the Prime Contractor and provides a cumulative summary of the contract activity including total contract amount awarded, change orders, amounts paid Prime Contractor, percent of contract completed, amount invoiced by each subcontractor to-date, amount paid to each subcontractor including DBE subcontractors, amount of retainage, and balance due each subcontractor. The Payment Compliance Report substantiates and is required to accompany each invoice submitted for payment.

The Authority also will maintain a bidders list in a form and manner described in 49 CFR Part 26 - Section 26.11 (c) (1 and 2). The Authority will collect this information through its Procurement Department using information provided from inquiries, solicitations, bid, and quote submissions including subcontractors, and contract awards. The Authority will maintain files and records documenting a firm's compliance with the requirements of 49 CFR Part 26, as stipulated in Section 26.11 (d).

Subpart A - GENERAL REQUIREMENTS

6. Assurances (Section 26.13)

Each financial assistance agreement the Authority signs with a USDOT operating administration (or a primary recipient) is required to provide the following assurances that is applicable to all USDOT-assisted contracts and their administration:

Financial Assistance Agreements: The Authority shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT assisted contract or in the administration of its DBE Program or the requirements of 49 CFR Part 26. The Authority also shall take necessary and reasonable steps under 49 CFR Part 26 to ensure nondiscrimination in the award and administration of DOT assisted contracts. The Authority's DBE Program, as required by 49 CFR Part 26 and approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the Authority of its failure to carry out its approved program, the Department may impose sanctions as provided for under Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 USC 3801 et seq.).

Each contract the Authority signs with a Prime Contractor and each contract the prime signs with a subcontractor that is US DOT-assisted, is required to include the following assurance:

Contracts: The contractor, sub-recipient, or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR Part 26 in the award and administration of DOT assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedies as the recipient deems appropriate, which may include but is not limited to withholding monthly progress payments, assessing sanctions, liquidated damages and/or disqualifying the contractor from future bidding as non-responsive.

A. Who Must Have a DBE Program (Section 26.21)

FTA recipients Receiving planning, capital and/or operating assistance who will award prime contracts (excluding transit vehicle purchases) the cumulative value of which exceeds \$250,000 in FTA funds in a Federal fiscal year (FFY) are required to have a DBE program. Accordingly, the Authority has established a DBE program and will continue to carry out the program until all funds from USDOT financial assistance have been expended. The Authority is not required to submit regular updates of its DBE program, as long as it remains in compliance. However, the Authority must submit significant changes in the program to USDOT for appoval.

B. Policy Statement (Section 26.23)

A policy statement has been signed by the Chief Executive Officer (CEO) expressing the Authority's commitment to the DBE program, stating the program objectives, and outlining responsibility for implementation, and noting how it has been and/or will be routinely circulated internally and externally to the DBE and non-DBE business communities. (Exhibit C)

C. DBE Liaison Officer (Section 26.25)

The Authority has designated the following person as the DBE Liaison Officer (DBELO):

Deputy General Manager for Finance and Administration Greater Cleveland Regional Transit Authority 1240 W. 6^{th.} Street, Cleveland, Ohio 44113

The DBELO is responsible for developing, implementing, and monitoring all aspects of the DBE Program in coordination with other appropriate Authority officials, as well as ensuring the Authority complies with all provisions of 49 CFR Part 26. The DBELO has direct, independent access to the CEO, General Manager/Secretary-Treasurer, concerning DBE program matters.

C. DBE Liaison Officer (Section 26.25)

The Office of Business Development (OBD) is directly responsible for administering the Authority's DBE Program, and reports and is overseen by the DBELO. An organizational chart showing the DBELO's position in the organization is attached. (Exhibit D) The DBELO primary concern shall include but not be limited to ensuring that among others, the following program duties and responsibilities are properly undertaken:

- CEO/Board of Trustees are apprised of DBE matters and achievement.
- DBE program staff level is adequate to properly administer the program.
- Statistical data and other information are gathered and reported, as required by USDOT.
- DBE firms are certified according to criteria set by 49 CFR Part 26
- DBE firms and community organizations are advised as to the program and contract opportunities.
- DBE firms are provided information and assistance in preparing bids and proposals and engaging the DBE program.
- Solicitations, bid notices and bids, contract awards and contracts are reviewed for compliance with the DBE program.
- Bid notices and requests for proposals are available to DBEs in a timely manner.
- DBE goals for contract solicitations (race-neutral and contract specific goals) are established, monitored, and attained.
- DBE program staff participates in pre-bid meetings.
- Ways to improve processes are identified and implemented, where practical.
- DBE Advisory Committee is appointed and convened annually.
- DBE information and training sessions are conducted.
- Maintains the GCRTA updated directory on certified DBEs.

D. Efforts Concerning DBE Financial Institutions (Section 26.27)

It is the policy of the Authority to investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, and to make reasonable efforts to use these institutions and encourage Prime Contractors on DOT-assisted contract to make use of these institutions.

The Authority will evaluate the availability of DBE financial institutions on a triennial basis corresponding with its the submission of its proposed Overall DBE goal to FTA for approval. The Authority will document in its files efforts to identify and use such institutions, which includes, but is not limited to, inquiry of individuals employed and/or actively involved with the financial services industry, searching listings for locally owned or controlled small, minority, and female financial institutions to include banks, saving and loan companies, credit unions, and investment firms, and by searching the Federal Reserve website for listing of minority (including female) owned banks.

As of May 2019, the Authority was unable to identify any local financial institutions or financial services companies owned and/or controlled by socially and economically disadvantaged individuals.

E. Prompt Payment Mechanisms (Section 26.29)

The Authority (including subrecipients) will comply with the prompt payment requirements as provided in 49 CFR Part 26.29. Subcontractors are encouraged to report all untimely and late payments to the Authority's Office of Business Development for appropriate action. The following language in solicitation packages and contracts:

Construction Contracts and Solicitations

By agreement, Prime Contractors agree to pay each subcontractor or material supplier all amounts invoiced and due under this contract for satisfactory performance of its contract work within ten (10) calendar days from receipt of payment from the Authority. The Prime Contractor further agrees to release retainage payments or portions thereof (as applicable) to each subcontractor or material supplier within ten (10) calendar days from receipt of payment from the Authority once the subcontractor's work is satisfactorily completed or material supplied and upon receipt of all required documentation and deliverables.

E. Prompt Payment Mechanisms (Section 26.29) continued

The Authority may impose such sanctions as it determines to be appropriate and 9llowed under law and/or 49 CFR 49 Part 26 should a Prime Contractor fail to comply with prompt payment provisions including but not limited to withholding of payments and/or cancellation, termination, or suspension of the contract in whole or in part.

The Authority will not hold retainage from Prime Contractors and the Contractor is prohibited from holding retainage from all Subcontractors, or The Authority declines to hold retainage from the Prime Contractor and the Contractor that holds retainage from its Subcontractor is required to make prompt and full payment of any retainage held by the Contractor to the Subcontractor within 10 days of the Subcontractors satisfactory completion of work.

All Contracts and Solicitations also will include the following language:

"Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of the Authority. This provision applies with regard to both DBE and non-DBE subcontractors. The Prime Contractor must, in writing, request the delay or postponement at least five (5) workdays in advance of the date the payment is due to be made to the subcontractor(s) and must state the reason(s) upon which the request is being made.

The Prime Contractor must include interest at the prevailing prime rate, as a part of any delayed or postponed payment to any subcontractor that is subsequently deemed to have performed satisfactorily under this contract. A copy of any request for delay or postponement of any payment shall be provided by the Prime Contractor to all affected subcontractors at the same time that such a request is submitted to the Authority for approval.

The Authority may impose such sanctions as it determines to be appropriate and allowed under law and/or 49 CFR 49 Part 26 should a contractor fail to comply with the prompt payment provisions to include but not limited to withholding payments under the contract and/or cancellation, termination, or suspension of the contract in whole or in part."

E. Prompt Payment Mechanisms (Section 26.29) continued

The Authority verifies Prompt Payment by monitoring the Payment Compliance Report which is required by the_, Authority to accompany each invoice submitted for payment, and. shows subcontractor participation in the contract including DBE firms. The Payment Compliance Report is signed and dated by the Prime Contractor and provides a cumulative summary of the contract activity including total contract amount awarded, change orders, amounts paid Prime Contractor, percent of contract completed, amount invoiced by each subcontractor to-date, amount paid to each subcontractor, c1mount of retainage, and balance due each subcontractor. (EXHIBIT E 2J

Prime Contractors also are required to submit a **Subcontractor**/ **Subconsultant Payment Confirmation Form** with invoices for all DBE subcontractors, signed by the DBE Subcontractor/Subconsultant to confirm the amount and date of payments made by the Prime Contractor to the company and reviewed by the Authority. **{EXHIBIT F)**

F. DBE Directory (Section 26.31)

In compliance with 49 CFR Part 26, the Authority is a member of the Ohio Uniform Certification Program (OUCP) which is responsible for maintaining and updating the directory of certified DBE firms in the State of Ohio. The directory lists each firm's name, address, phone number, date of the most recent certification, and type of work and corresponding NAICS codes the firm is certified to perform. The Directory is available online and can be accessed to review its content or obtain a copy through the Ohio Uniform Certification Program website or www.riderJa.com, where a link is provided to the OUCP website.

G. Over-Concentration (26.33)

As of the date of this DBE Plan, the Authority has not identified that overconcentration_. exist in the work DBE firms have performed.

The Authority will conduct an assessment on a triennial basis corresponding with the submission of its Overall DBE goal to FTA for review to determine whether overconcentration in the use of DBE firms in any particular element of contract work exists and poses an unduly burden as to the opportunity of non-DBE firms to participate as subcontractors in such work elements at the Authority.

The assessment will include reviewing contract awards and subcontractor participation. When overconcentration is identified and determined to be an unduly burden on non-DBE firms to perform as subcontractors, the Authority will undertake efforts to support ways to assist the affected DBE firms for consideration for work on contracts outside the specific field in which non-DBE firms are being unduly burdened.

The Authority also may consider varying the use of contract specific goals to the extent consistent with 49 CFR Part 26 Section 26.51 to ensure non-DBE firms are not unfairly prevented from competing for subcontracts. In all instances, the FTA must approve any determination of overconcentration by the Authority and measures devised to address the issue. Once approved, the measures become part of the Authority's DBE program.

Overconcentration may be determined to exist in the following situations, but such determination does not absolutely follow and is subject to review and analysis.

- DBE firms' share of contracts exceed the percentage of the firms the DBE represent who perform that element of work over the assessment period.
- The percentage of the total dollar amount of work DBE firms individually or as a whole obtain for an element of work exceeds 50% of that type of work awarded over the assessment period.

G. Over-Concentration (26.33) continued

In identifying the above conditions, these guidelines will be followed:

- An element of work may be an individual or group of bid items, a specific function, or a product that is furnished by a supplier or manufacturer. The calculations are based on a percentage of the whole element, not a percentage of the work subcontracted.
- Percentages are based on the dollar value of the element, not the number of units performed or supplied.
- Overconcentration for an individual DBE only applies to that DBE.
 Overconcentration for "DBEs as a group" applies to all DBEs performing a specific element of work.

H. Business Development Programs (Section 26.35)

The Authority is not required and has not established a business development or mentor-protege program. However, the Authority conducts and routinely participates in workshops, information sessions, DBE seminars, as well as other outreach efforts to assist DBE firms in gaining the ability to compete successfully both on Authority contracts and more generally in the marketplace outside the DBE program. Upon request, the Authority also provides counseling, technical assistance, and guidance to DBE firms to support their growth and development.

I. Monitoring Performance of Program Participants (Section 26.37)

The Authority (including sub-recipients) will apply the following enforcement mechanisms to ensure compliance with 49 CFR Part 26.

- Bring to the attention of the Department of Transportation any false, fraudulent, or dishonest conduct in connection with the program, so that DOT can take the steps (e.g., referral to the Department of Justice for criminal prosecution, referral to the DOT Inspector General, action under suspension and debarment or Program Fraud and Civil Penalties rules), as provided in 49 CFR Part 26, Section 26.109.
- Consider similar action under its own legal authorities including responsibility determinations in future contracts.

I. Monitoring Performance of Program Participants (Section 26.37)

The Authority will employ the following procedures to monitor the work and payments to DBE contractors:

- Review of the DBE Participation Plan (Exhibit G) and Letters of Intent to Perform as a Subcontractor (Exhibit—H) to assess the proposed tasks assigned and amount awarded to DBE subcontractors on each contract it is approved and executed.
- Verification that works committed to DBE firms at contract award actually is performed by the DBE firms. This is accomplished. through field site visits, and review of invoices, *Payment* Compliance Report (EXHIBIT E-2) and Subcontractor/ Subconsultant Payment Confirmation Form. (EXHIBIT FI
- The *Payment Compliance Report* is required by the Authority to accompany each invoice submitted for payment and shows subcontractor participation on the contract including DBE firms.
 - The *Payment Compliance Report* is signed and dated by the Prime Contractor and provides a cumulative summary of the contract activity including total contract amount awarded, change orders, amounts paid Prime Contractor, percent of contract completed, amount invoiced by each subcontractor to-date, amount paid to each subcontractor to-date, amount of retainage, and balance due each subcontractor.
- The Subcontractor/Subconsultant Payment Confirmation Form is required to accompany each invoice submitted by the prime and is signed by the Subcontractor/Subconsultant to confirm payment of amounts made by the Prime Contractor to the company.

The Authority also maintains worksheets to assist reporting and provide a running tally of actual DBE commitments and payments.

Prime Contractors are required to maintain records and documents of payments to DBEs for three (3) years following the performance of the contract. These records must be made available for inspection upon request by authorized representatives of the Authority. The requirement also extends to any certified DBE subcontractor.

I. Monitoring Performance of Program Participants (Section 26.37) continued

J. Fostering Small - Business Participation (Section 26.39)

The Authority is committed to developing relationships and increasing business participation with small business concerns in a fiscally responsible manner. In compliance with 49 CFR Part 26.39, the Authority established its Small Business Participation Plan to facilitate competition by small business concerns effective October 2012.

The Authority will take all reasonable steps to eliminate obstacles that may preclude small business participation in procurements such as Prime Contractors or subcontractors. For purposes of the Plan, a small business concern is as defined in Section 3 of the Small Business Act and Small Business Administration regulations implementing it (13CFR Part 121) that also does not exceed the cap on average annual gross receipts specific in 49 CFR Part 26 - Section 26.65.

1. Program Standards

The Authority will have as a non-binding administrative target to award in the range of 5%-10°/o of total annual addressable spend to contractors and subcontractors that are small business concerns, as defined by the size standards contained in 13 CFR Part 121. Addressable spend excludes such items as transit motor vehicles, real estate, proprietary contracts, and/or procurements where it has been demonstrated_ small business concerns are not represented in local markets. The Authority will verify the size standards of companies through a self-reporting mechanism for companies reported to have been awarded contracts as small business concerns.

J. Fostering Small Business Participation (Section 26.39) continued

2. Program Administration

The Director of the Office of Business Development shall have responsibility for administering the Plan, with the support of the Director of Procurement. These duties include, but are not limited to, the following activities:

- · Develop and maintain bidder's lists of small businesses.
- Educate small business participants regarding procurement policies and procedures.
- Ensure Procurements and solicitations are designed to permit and encourage participation of small business concerns.
- Maintain a database of small business concerns to ensure such firms are included on the source lists for solicitations and are able to compete for contracts for products, commodities, and services for which they are capable of providing. Maintain record of award of contract and subcontracts to small business concerns, monitor performance and conduct an annual review to assess small business participation in purchases and contracts, and make any adjustments needed to achieve the Plan goals.
- Develop and promote policy and program initiatives that demonstrate support for awarding contract and subcontracts to small business concerns to include providing copies of Invitations for Bids, Requests for Proposals and Request for Quotations to organizations and associations such as the SBA, Council on Smaller Enterprises (COSE), Urban League, Women and Veteran Business Associations, etc. for dissemination to their members and constituents.

J. Fostering Small Business Participation (Section 26.39) continued

3. Strategies to Support Small Business Participation

- The Authority will encourage the use of small business concerns by designing solicitations and procurements to allow and encourage the participation of Small Business Concerns both as prime contractors and subcontractors.
- On prime contracts not having DBE contract goals, the Authority will require the Prime Contractor to provide subcontracting opportunities of a size that small businesses, including DBEs, can reasonably perform, rather than self-performing all the work involved.
- All contractors (except small business concerns including DBEs) that receive contracts will be responsible to demonstrate reasonable efforts to include small business concerns as subcontractors.
- The Authority will consider race-neutral small business set asides for prime contracts on a case-by case basis, where staff has affirmatively determined there is a reasonable expectation of receiving at least two offers from small business concerns, and the award will be a fair and competitive price.
- The Authority will make every effort to ensure that purchases for products and service continue to be acquired using small business concerns once a product or service has been acquired successfully from a small business.
- The Authority sponsors and supports outreach activities to identify and engage small business concerns through sources, outlets, and venues to include Business Opportunity Workshops, Business Seminars, Trade Fairs, and Procurement Conference.
- The Authority provides information, networking opportunities, and technical assistance to small business concerns to ensure they are aware of procurement opportunities and know how to prepare responsive bids as prime/subcontractors.

J. Fostering Small Business Participation (Section 26.39) continued

3. Strategies to Support Small Business Participation

- The Authority. established a Small Business Participation Advisory Council to help implement the Small Business Participation Plan. The purpose of the Council is to improve the Authority's spending outcomes with small business concerns that is not a function of social or economic disadvantage. The Council reviews program performance and makes recommendations on ways to reach, engage, and inform small businesses of contract and business opportunities.
- The Council is comprised of 5-7 external members to include owner/senior management executives from at least two (2) local small business firms, and representatives from organizations such as the Council on Smaller Enterprises, Urban League of Greater Cleveland, Small Business Administration, etc. The General Manager and/or Deputy General Manager for Finance and Administration, Director of Procurement, and Director of the Office of Business Development will also serve on the Council, which will meet annually.

Subpart B - ADMINISTRATIVE REQUIREMENTS

K. DBE Shortfall Analysis

DBE Shortfall = A recipient's failure to meet its Triennial DBE Goal by the end of the fiscal year. If the awards and commitments shown on the Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall goal applicable to that fiscal year, a Shortfall Analysis and Corrective Action Plan are required. Uniform Report of Awards and Commitments or End of FY Commitments and Payments *less than* Triennial DBE Goal Percentage = Shortfall DBE Shortfall Analysis Purpose To assist FTA recipients, identify means to increase DBE participation and achieve DBE goal in the next fiscal year to ensure FTA recipients are complying with the spirit and the letter of the DBE rule to increase a recipient's DBE accountability on FTA funded projects and activities

DBE Shortfall Submission Dates

The **50 largest transit authorities** must submit, within 90 days of the end of the fiscal year (December 29th), the analysis and corrective actions to the appropriate operating administration for approval.

All other FTA grantees must perform a Shortfall Analysis, create a Corrective Action Plan, and maintain these documents in a file (e.g., TRAMS, DBE Program file, etc.) for production upon FTA's request or during an oversight review.

Example: FFY 2014-2016 is 10% Goal

FY 2014: Achieved 15% DBE Participation = No Shortfall Submission

Required

FY 2015: Achieved 8.7% DBE Participation = Shortfall Submission Required

and due 12/29/15

FY 2016: Achieved 5.9% DBE Participation = Shortfall Submission Required

and due 12/29/16

DBE Shortfall Analysis

Analyze in detail the reasons for the difference between the overall goal and the awards and commitments in that fiscal year.

1. Evaluate projects used to establish the Triennial Goal and don't include all open/active projects in the analysis—even if these projects were completed within the respective FY

Explain what percentage of the goal was met using race-neutral measures and race-conscious measures

List all race-neutral measures used and explain whether these mechanisms were effective

2. Accurate Uniform DBE reports are critical. include only the FTA share of contracting funds must accurately reflect DBE participation during the fiscal year be entered in TRAMS using the electronic reporting module (i.e., not as an attachment in the Civil Rights tab)

DBE Corrective Action Plan

Establish specific steps and milestones to correct the problems identified in the analysis and to fully meeting the goal for the new fiscal year.

1. Increasing DBE participation

Detail how this will be achieved

Include specific methods to increase DBE participation

Strengthening race-neutral measures

Identify key race-neutral measures for improvement

Provide specific dates for trainings, seminars, or other outreach

Specify topics to be covered during upcoming trainings, seminars, or other

outreach

Include criteria for unbundling contracts when this method is identified in the corrective action plan

- 3. Implementing a race-conscious component Use all available evidence when determining whether race-conscious measures should be implemented
- 4. Detailed timeline for implementing all corrective action

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

A. Use of Set-asides or Quotas (Section 26.43)

The Authority does not use quotas in the administration of its DBE program, which is prohibited by federal regulations and will use set- asides only as permitted by 49 CFR Part 26 as related to small business participation.

B. Setting an Overall DBE Goal (Section 26.45)

The Authority sets an Overall DBE participation goal in accordance with the steps provided in 49 CFR Part 26 Sections 26.45(2) (b-e). The Authority will submit its proposed Overall DBE goal to FTA pursuant to the form and manner required by FTA, which currently is TRAMS. Such submissions will be made by the appropriate due dates as prescribed by FTA, which currently is on' a triennial basis no later than August 1. The submission will include a description of the methodology used to establish the goal, evidence to support the basis of the calculation, and a projection of the portions of the overall goal the Authority expects to meet through race neutral and race conscious means, respectively.

Before establishing the overall DBE goal for publication and/or submission to FTA, the Authority shall present the proposed goal to its DBE Program Advisory Committee for information and input concerning among other things, the availability of DBE and non-DBE businesses, the effects of discrimination on opportunities for DBE firms, the Authority's efforts to establish a level playing field for the participation of DBE firms. The committee shall consist of members of the following groups:

- Business, Trade and Social organizations
- Certified DBE firms
- Minority and Women Organizations
- Appointed and/or Elected Public Officials
- Authority Staff

Following consultation with the Advisory Committee, the Authority shall publish a notice of the proposed Overall DBE goal in local newspapers, minority focused media, and on the Authority's, website informing the public

that the proposed goal and its rationale will be available at the Authority's Office of Business Development for inspection for 30 days following the date of the notice, during normal business hours.

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

B. Setting an Overall DBE Goal (Section 26.45) continued

The Authority will publish the notice of the proposed Overall DBE goal by June 1 of the year. It must be submitted to FTA. The notice will include the addresses to which comments may be sent, including offices and websites. The notice will inform the public that the Authority and FTA will accept comments on the goal for 45 days from the date of the notice.

The Authority will hold a public meeting to discuss the proposed goal. Also, the Authority will present the proposed Overall DBE goal to its Board of Trustees for information and approval prior to submitting the proposed goal to FTA. Submission of the goal to FTA will include a summary of the information and comments received during the public participation process and- the Authority's responses. The Authority will begin using such overall DBE goal on October 1 of each year, unless otherwise notified by the FTA.

C. Failure to Meet Overall Goals (Section 26.47)

The Authority will analyze the reasons for the difference between the overall goal and actual awards and commitments in a given fiscal year, as reported on its *Uniform Report of DBE Awards or Commitments and Payments* to FTA using required reporting mechanism. Where there is a shortfall, the Authority will establish specific steps and milestones to correct the problems identified to enable it to meet its overall DBE goal for the new fiscal year. The Authority further will submit within 90 days of the end of the fiscal year, its analysis, and corrective actions to FTA for approval.

The Authority may be regarded as being in noncompliance with 49 CFR Part 26 and subject to the remedies in Sections 26.103 or 26.106 and other applicable regulations for failing to implement its DBE program in good faith If it does not submit the analysis and corrective actions in a timely manner, or if FTA disapproves such analysis or corrective actions.

D. Transit Vehicle Manufacturers (TVM) Goals (Section 26.49)

The Authority requires each transit vehicle manufacturer, as a condition of being authorized, to bid or propose on FTA-assisted transit vehicle procurements, to certify in writing that it has complied with the requirements of 49 CFR Part 26 Section 26.49, and/or provide the most. recent FTA determination letter that the TVM is compliant with US DOT DBE regulations. (Exhibit I-1)

The following language also shall be included in all TVM solicitations:

Transit Vehicle Manufacturers must establish and submit for FTA's approval an annual overall percentage goal. In setting the overall goal, you should be guided, to the extent applicable, by the principles underlying 49 CFR Part 26.45. The base from which TVM calculates this goal is the amount of FTA financial assistance included in transit vehicle contracts TVM's will perform during the fiscal year in question. TVM's must exclude from this base, funds attributable to work performed outside the United States and its territories, possessions, and commonwealths. These requirements and procedures with respect to submission and approval of overall goals apply to TVM's as they do to the Authority. As a transit vehicle manufacturer, you may make the certification required by this section if you have submitted the goal this section requires, and FTA has approved it or not disapproved it.

Additionally, the Authority is required to notify FTA within 30 days of making an award to a Transit Vehicle Manufacturer, the name of the successful bidder, total contract amount and date awarded. The Office of Business Development (OBD) shall be responsible for reporting such information, and will track all contracts awarded by the Board and report purchases to FTA, using the online Vehicle Award Report Form found at www.surveymonkey.com/r/vehicleawardreportsurvey. (Exhibit I-2)

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

E. Means Used to Meet Overall Goals (Section 26.51)

The Authority will meet the maximum feasible portion of its overall DBE goal by using race neutral means of facilitating DBE participation. Such means may include those set-forth by example in 49 CFR Part 26 Section 26.SI (b 1-9), as well as other means as may be determined by the Authority. The Authority will use contract specific goals to meet the portion of its overall goal that is not projected to be met through the use of race-neutral means. The breakout of estimated race neutral and race conscious participation shall be available on the Authority's website and

included with the publication of the proposed Overall DBE goal.

The Authority only establishes DBE goals on contracts that have subcontracting opportunities. The Authority need not establish a DBE goal on every contract and goals shall be adapted to the reflect the circumstances of each contract (e.g., type and location of work, availability of DBEs to perform the particular type of work and projected subcontract possibility dollar amount or percentage of work available to DBEs). The Authority shall express its contract goals as a percentage of the total amount of a DOT-assisted contract.

The Authority will evaluate the effectiveness of its race-neutral measures with the submission of each *Semi-Annual Report of DBE Awards or Commitments and Payments* to ensure appropriate measures exist to meet the maximum feasible portion of its overall goal by using race-neutral means. The evaluation will be based on the overall DBE goal attainment during the period and the breakdown between race neutral and race conscious participation, as compared with the breakdown anticipated in its overall DBE goal calculation submission for the fiscal year period.

F. Good Faith Efforts Procedures (Section 26.53)

Pursuant to 49 CFR Part 26 Section 26.53 (a), the Authority requires contract proposers and bidders to make good faith efforts to achieve the DBE goal established on a contract. The Authority reserves the right to reject any or all bids or re-advertise for bids. Awards will be made to the lowest responsible, responsive, and qualified proposer or bidder that complies with 49 CFR Part 26 and the Authority's DBE Program.

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

F. Good Faith Efforts Procedures (Section 26.53) continued

In contracts with a, stated DBE goal, proposals and bids will be considered nonresponsive and proposers or bidders will not be eligible for award of the contract where the bid submitted does not meet the stated DBE goal and/or fails to demonstrate good faith effort to achieve the stated goal. If the DBE contract goal is not met, the proposer or bidder must submit documentation supporting the good faith effort it made to include DBE participation in the contract.

Adherence to the above requirements is necessary for proposals and/or bids to be deemed responsive. The Authority's Office of Business Development (OBD) is responsible for determining whether a proposer or bidder that does not meet the established DBE contract goal has

documented sufficient good faith efforts to be regarded as responsive.

In order to determine the responsiveness, all proposers and bidders are required to submit at the time of its bid a *DBE Participation Plan* (Exhibit E) demonstrating how the DBE goal established for a contract will be met, as follows pursuant to Section 26.53 (b):

- The names and addresses of each DBE firm that will participate as subcontractor.
- A description of the work that each DBE will perform, and each firm must be certified in a NAICS code applicable to the kind of work the firm will perform.
- The dollar amount of contact work of each participating DBE firm will receive.
- Signed documentation to demonstrate formal commitment to use each DBE subcontractor.
- Signed confirmation from each DBE firm that it is participating in the contract and the kind and dollar value of work it will provide.

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

F. Good Faith Efforts Procedures (Section 26.53) continued

If the DBE goal is not met, the proposer or bidder must submit documentation with its proposal or bid showing go9d faith efforts made to meet the established goal. The Authority provide a *Good Faith Efforts Documentation Form* to assist in the documentation of what effort was made. (EXHJBIT J)

When a non-DBE subcontractor was selected over a potential DBE firm for work on the contract, documentation of good faith efforts must include copies of each DBE and non-DBE subcontractor quote submitted to the bidder for that particular element of the contract. The standard used to determine sufficient good faith efforts is whether efforts made (prior to bid submission or submission of the best and final offer on a proposal) to include DBE participation could reasonably be expected to produce DBE participation sufficient to meet the established goal, if possible. In general, the proposer is required to provide the following documentation to support its good faith efforts:

Each DBE firm contacted about participating in the project.

- Name, telephone number, and email address for the person(s) contacted.
- The nature and dollar amount of the work each DBE firm was solicited to perform.
- Date contact was made with DBE firm.
- · Each DBE firm response to solicitation; and
- Reason any DBE firms contacted were not used.

A copy of Appendix A to CFR 49 Part 26 "Guidance Concerning Good Faith Efforts" which explains how to evidence Good Faith Efforts. is provided with each Request for Proposal or Invitation to Bid. (Exhibit K)

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

F. Good Faith Efforts Procedures (Section 26.53) continued

The Authority may consider all efforts advanced by the proposer or bidder including but not limited to the following: which must be sufficiently documented in writing:,

- Did the Proposer attend any scheduled pre-solicitation or preproposal meetings to inform DBEs of contracting and subcontracting opportunities?
- Did the Proposer solicit DBE firms through sufficient and responsible means such as advertising in general circulation, trade association and minority-focus media concerning the subcontracting opportunities?
- Did the Proposer provide written notice to a reasonable number of DBEs that their interest in the contract was being solicited, and provide sufficient time to allow the DBEs to respond to the solicitation before the bid due date?
- Did the Proposer follow up with the DBE firms solicited and/or that expressed an interest in participating?
- Did the Proposer adequately identify portions of work that could be performed by DBEs (including dividing contracts into economically feasible units to facilitate participation)?
- Did the Proposer provide DBE firms adequate information about plans, specifications, and/or contracting requirements?

- Did the Proposer negotiate in good faith with interested DBEs and have sound reasons for rejecting DBE firms?
- Did the Proposer make efforts to provide assistance to obtain bonding, lines of credit, or insurance (if applicable)?
- Did the Proposer effectively use the services of available minority and female organizations, contractor groups, state, and local offices, etc., to locate DBE firms?

Subpart C - GOALS, GOOD FAITH EFFORTS, AN D COUNTING

G. Good Faith Efforts Procedures (Section 26.53) continued

As provided in Section 26.53 (d), proposers or bidders may request administrative reconsideration within 5 business days of being informed by the Authority that it is not responsive because it has not documented sufficient good faith efforts. The proposer or bidder must make this request in writing to the Deputy General Manager for Finance and Administration at the Greater Cleveland Regional Transit Authority, 1240 W 6 Street, Cleveland, Ohio 44113, who shall not have played any role in the original determination that the company failed to sufficiently document good faith efforts.

As part of this reconsideration, the proposer or bidder shall have the opportunity to provide written documentation or argument concerning whether it met the goal or made adequate good faith efforts to do so. The company shall have the opportunity to meet in person with the Deputy General Manager to discuss whether it met the goal or made adequate good faith efforts to do. The Authority shall send the company a written decision on reconsideration explaining the basis for finding that the bidder did nor did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to the US DOT.

As provided in Section 26.53 (f), Prime Contractors are required to notify the Authority's Director of Office of Business Development immediately of a DBE firm inability or unwillingness to perform the work awarded and provide reasonable documentation to support its position.

Prime Contractors may not substitute or terminate its agreement with a DBE firm for the convenience of the Prime Contractor and are required to obtain approval from the Authority's Director of the Office of Business Development prior to terminating or substituting one DBE for another.

Prime Contractors are required to replace or demonstrate good faith efforts to replace any DBE firm that is terminated or that otherwise has

failed to complete work on a contract with another DBE firm to the extent needed to meet the contract goal. Prime Contractors are also required to provide the Authority with copies of new or amended subcontracts or documentation of good faith efforts.

Subpart C - GOALS, GOOD FAITH EFFORTS, AN D COU NTING

G. Good Faith Efforts Procedures (Section 26.53) continued

Prime Contractors further are required to notify DBE subcontractors in writing of the intent to terminate or substitute the firm and the reasons for such intended action, with a copy to the Office of Business Development, prior to transmitting its request to the Authority.

Prime Contractors must give DBE subcontractors five (5) days to respond to the notice in writing advising the Office of Business Development and Prime Contractor of the reasons the intended action should not be approved. If required in a particular case as a matter of public necessity, the Authority may allow a response period shorter than five (5) days.

The Authority shall provide a written determination as to whether good faith efforts have been demonstrated should rather than replacing a DBE firm, the Prime Contractor choose to submit documentation of good faith efforts. If documentation is requested, the Prime Contractor must provide it within seven (7) days, which may be extended an additional seven (7) days at the request of the Contractor.

The Authority will provide its approval, which will be in writing, only if it agrees the Prime Contractor has good cause to terminate or substitute a DBE firm based on the information submitted by all parties. Examples of good cause include the following:

- The DBE subcontractor fails or refuses to execute a written contract.
- The DBE subcontractor fails or refuses to perform the work of its subcontract in a way consistent with normal industry standards. Provided however, that good cause does not exist if the failure or refusal. of the DBE subcontractor to perform its work on the. subcontract results from the bad faith or discriminatory action of the Prime Contractor.
- The DBE subcontractor fails or refuses to meet the Prime

Contractor's reasonable, non-discriminatory bond requirements.

 The DBE subcontractor becomes bankrupt, insolvent, or exhibits credit unworthiness.

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

G. Good Faith Efforts Procedures (Section 26.53) continued

- The DBE subcontractor is ineligible to work on public works projects because" of suspension and debarment proceedings pursuant to 2 CFR Parts 180, 215 and 1,200 or applicable state or local law.
- The DBE subcontractor voluntarily withdrew from the project and provides to us written notice of its withdrawal.
- The DBE is ineligible to receive DBE credit for the type of work required.
- The DBE contractor is unable to complete its work on the contract.
- Other documented causes that the Authority determines compels the substitution or termination of the listed DBE subcontractor based on information provided by the Prime Contractor. Provided, that good cause does not exist if the Prime Contractor seeks to substitute or terminate a DBE it relied upon to obtain the contract so that it could self-perform the work for which the DBE firm was contracted or so that it could substitute another DBE or non-DBE contractor after contract award.

Prime Contractors shall utilize the specific DBE firm to perform the work and supply the materials for which it is contracted and shall not be entitled to any payment for materials or work performed another firm or self-performed that is related to its agreement with a DBE firm, and that that the Prime Contractor failed to obtain the Authority's approval prior to initiating any deviation from the approved DBE participation.

If a Prime Contractor fails to comply with these requirements, the Authority may consider such noncompliance as an event of default under the terms of the contract. These procedures shall also apply to pre-award deletions of or substitutions for DBE firms put forward by bidders in negotiated procurements.

Subpart C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

G. Good Faith Efforts Procedures (Section 26.53) continued

In compliance with Section 26.53 (h), the Authority includes contract language in, each prime contract as detailed herein under Assurances - Section 26.13, stating failure by the Prime Contractor to carry out the requirements of this part is a material breach of the contract and may result in termination of the contract or such other remedies set-forth and available to the Authority.

In compliance with Section 26.53 (I), the Authority also applies the requirements of this section to DBE proposers and bidders for prime contracts. In determining whether a DBE firm for a prime contract has met the contract goal, the Authority shall count the work the DBE firm has committed to performing with its own forces as well as the wok that it has committed to be performed by DBE subcontractors and/or suppliers.

H. Counting DBE Participation (Section 26.55)

The Authority will count DBE participation toward overall and contract goals and determine whether a DBE firm performs a commercially useful function, as provided in this section of the 49 CFR 26. Decisions regarding commercially useful functions are subject to review by the FTA but are not administratively appealable to US DOT.

Subpart D - CERTIFICATION STANDARDS

A. Certification Process (Sections 26.65 - 26.73)

The Authority uses the certification standards provided in 49 CFR 26 Subpart D to determine the eligibility of firms to participate as DBEs in DOT assisted contracts as outlined in detail in Sections 26.65 - 26.73, including burden of demonstrating group membership or individual disadvantage including among other things, rules that determine socially and economic disadvantage such as individual net worth and business size, ownership, and control. Certification decisions are based on the facts as a whole.

For information regarding the certification process or to apply for certification, please contact the Greater Cleveland Regional Transit Authority, Office of Business Development, 1240 W 6 Street, Cleveland, Ohio, 44113, 216-356-3127 or see our webpage at www.riderta.com.

Subpart E - Certification Procedures

A. Unified Certification Program (Section 26.81)

The Authority is one of several agencies in the State of Ohio designated by US DOT to certify firms to participate in the DBE: program. It is a member of the Ohio Unified Certification Program/ (OUCP), which is administered by the Ohio Department of Transportation. The OUCP uses. the US DOT Uniform *Certification Application*. (Exhibit L) Applicants can submit their application to any of the several designated certifying agencies. Once certified the DBE firm is recognized by all other US DOT recipients within the State of Ohio.

B. Procedures for Certification Decision (Section 26.83)

The Authority's Office of Business Development is responsible for certifying the eligibility of firms to participate in the DBE Program. To be certified as a DBE, a firm must meet all certification eligibility standards in 49 CFR Part 26. Businesses are required to complete an application and provide certain supporting documentation including, but not limited to business and personal tax returns for the three most recent years, company financial statements and business structure/ownership information, and biographical information on the business owners.

In determining DBE eligibility, among other things, staff review the application and supporting information, and conduct an onsite visit of the company. The Authority safeguards from disclosure to unauthorized persons information gather as part of the certification process that may reasonably be regarded as proprietary other business confidential information, consistent with applicable Federal, state, and local law. An eligibility decision usually is rendered within 90 days of receipt of a complete application.

DBE firms are required to submit a **Declaration of Changes in Circumstances or Firm Information** to the Authority within 30 days of any change in its circumstances affecting its ability to meet size, disadvantage status, ownership or control, or any material changes in the information provided with its application for certification. (Exhibit M)

Subpart E - CERTIFICATION PROCEDURES

B. Procedures for Certification Decision (Section 26.83) continued

DBE firms further are required to submit an **Annual Declaration** that confirms information previously submitted to support its certification is unchanged, and that the firm continues to meet the criteria for being a small business concern, its number of employees and average annual gross receipts (as defined by SBA rules) over the previous 3 years do not exceed the work type limit, and the personal net worth of each owner does not exceed \$1.32 million, which amounts are subject to modification by US DOT. **(EXHIBIT N)**

C. Interstate Certification (Section 26.85)

A firm certified as a DBE in its home state may apply for certification with the Authority, which may at its discretion accept the home state's certification and certify the firm without further procedure. To obtain certification in this manner, the firm shall provide the Authority with a copy of its certification notice from its home state and the Authority will confirm the validity of the certification by contacting the certifying agency. If the Authority chooses not to accept the home state's certification, the firm shall provide the Authority with such information as required by Section 26.81 (c) (1), which shall make a determination of certification as required by Section 26.86. (Exhibit O)

D. Removal of DBE Eligibility (Section 26.87 - 26.88)

In the event the Authority proposes to remove a DBE eligibility, it will follow the procedures in 49 CFR Part 26 - Section 26.87 and outlined in *The Greater Cleveland Regional Transit Authority/Ohio UCP Administrative. Appeal Process. - Denial of Request for DBE Certification.* (Exhibit P) However, the Authority will immediately and summarily suspend a DBE firm certification following such procedures as outlined in Section 26.88 if an owner whose ownership and control of the firm are necessary to the firm's certification either dies or is incarcerated. The action takes effect when the DBE receives or is deemed to have received notice of removal.

Subpart E - CERTIFICATION PROCEDURES

E. Certification Appeals (Sections 26.89 - 26.91)

Any firm or complainant may appeal a decision in a certification matter to US DOT, which appeals should be sent to: U.S: Department of Transportation, Departmental Office of Civil Rights, External Civil Rights Program Division (S33), 1200 New Jersey Avenue, S.E., Washington, DC 20590, Phone 202-366-4754. The Authority will promptly implement any US DOT certification appeal decision affecting. DBE firms certified by the Authority, as outlined in Section 26.91.

Sub12art F - COMPLIANCE AND ENFORCEMENT

A. Information, Confidentiality, Cooperation (Section 29.109)

Pursuant to Section 29.109, the Authority will safeguard from disclosure to third parties' information that may reasonably be regarded as confidential business information, consistent with federal, state, and local law.

Notwithstanding any contrary prov1s1ons of state or local law, the Authority will not release personal financial information submitted in response to the personal net worth requirement to a third party (other than DOT) without the written consent of the submitter.

B. Monitoring Payments to DBE firms (Section 26.109)

The Authority will require Prime Contractors to maintain records and documents of payments to DBEs for three years following the performance of the contract. These records shall be made available for inspection upon quest by any authorized representative of the Authority or DOT. This also extends to any certified DBE subcontractor.

EXHIBIT A

Code of Federal Regulations (CFR)
49 CFR Part 26

This content is from the eCFR and is authoritative but unofficial.

Title 49 —Transportation Subtitle A —Office of the Secretary of Transportation

Part 26 Participation by Disadvantaged Business Enterprises in Department of Transportation Financial Assistance Programs

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§ 26.3	To whom does this part apply?
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	What efforts must recipients make concerning DBE financial institutions?
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§ 26 .88	Summary suspension of certification.
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§ 26.101	What compliance procedures apply to recipients?
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Appendix A to Part 26	

Guidance Concerning Good Faith Efforts

Appendix B to Part 26

Uniform Report of DBE Awards or Commitments and Payments Form

Appendix C to Part 26

DBE Business Development Program Guidelines

Appendix D to Part 26

Mentor-Protégé Program Guidelines

Appendix E to Part 26

Individual Determinations of Social and Economic Disadvantage

Appendix F to Part 26

Uniform Certification Application Form

Appendix G to Part 26

Personal Net Worth Statement

PART 26—PARTICIPATION BY DISADVANTAGED BUSINESS ENTERPRISES IN DEPARTMENT OF TRANSPORTATION FINANCIAL ASSISTANCE PROGRAMS

Authority: 23 U.S.C. 324; 42 U.S.C. 2000d, et seq.; Sec. 1101(b), Pub. L. 114–94, 129 Stat. 1312, 1324; 49 U.S.C. 47113, 47123; Sec. 150, Pub. L. 115–254, 132 Stat. 3215.

Source: 64 FR 5126, Feb. 2, 1999, unless otherwise noted.

Subpart A—General

§ 26.1 What are the objectives of this part?

This part seeks to achieve several objectives:

- (a) To ensure nondiscrimination in the award and administration of DOT-assisted contracts in the Department's highway, transit, and airport financial assistance programs;
- (b) To create a level playing field on which DBEs can compete fairly for DOT-assisted contracts;
- (c) To ensure that the Department's DBE program is narrowly tailored in accordance with applicable law;
- (d) To ensure that only firms that fully meet this part's eligibility standards are permitted to participate as DBEs;
- (e) To help remove barriers to the participation of DBEs in DOT-assisted contracts;
- (f) To promote the use of DBEs in all types of federally-assisted contracts and procurement activities conducted by recipients.
- (g) To assist the development of firms that can compete successfully in the marketplace outside the DBE program; and
- (h) To provide appropriate flexibility to recipients of Federal financial assistance in establishing and providing opportunities for DBEs.

[64 FR 5126, Feb. 2, 1999, as amended at 79 FR 59592, Oct. 2, 2014]

§ 26.3 To whom does this part apply?

- (a) If you are a recipient of any of the following types of funds, this part applies to you:
 - (1) Federal-aid highway funds authorized under Titles I (other than Part B) and V of the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), Pub. L. 102–240, 105 Stat. 1914, or Titles I, III, and V of the Transportation Equity Act for the 21st Century (TEA–21), Pub. L. 105–178, 112 Stat.

- 107. Titles I, III, and V of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), <u>Pub. L. 109-59</u>, 119 Stat. 1144; and Divisions A and B of the Moving Ahead for Progress in the 21st Century Act (MAP-21), Pub. L. 112-141, 126 Stat. 405.
- (2) Federal transit funds authorized by Titles I, III, V and VI of ISTEA, Pub. L. 102–240 or by Federal transit laws in Title 49, U.S. Code, or Titles I, III, and V of the TEA–21, Pub. L. 105–178. Titles I, III, and V of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA–LU), Pub. L. 109–59, 119 Stat. 1144; and Divisions A and B of the Moving Ahead for Progress in the 21st Century Act (MAP–21), Pub. L. 112–141, 126 Stat. 405.
- (3) Airport funds authorized by 49 U.S.C. 47101, et seq.
- (b) [Reserved]
- (c) If you are letting a contract, and that contract is to be performed entirely outside the United States, its territories and possessions, Puerto Rico, Guam, or the Northern Marianas Islands, this part does not apply to the contract.
- (d) If you are letting a contract in which DOT financial assistance does not participate, this part does not apply to the contract.

[64 FR 5126, Feb. 2, 1999, as amended at 79 FR 59592, Oct. 2, 2014]

§ 26.5 What do the terms used in this part mean?

Affiliation has the same meaning the term has in the Small Business Administration (SBA) regulations, 13 CFR part 121.

- (1) Except as otherwise provided in 13 CFR part 121, concerns are affiliates of each other when, either directly or indirectly:
 - (i) One concern controls or has the power to control the other; or
 - (ii) A third party or parties controls or has the power to control both; or
 - (iii) An identity of interest between or among parties exists such that affiliation may be found.
- (2) In determining whether affiliation exists, it is necessary to consider all appropriate factors, including common ownership, common management, and contractual relationships. Affiliates must be considered together in determining whether a concern meets small business size criteria and the statutory cap on the participation of firms in the DBE program.
- Alaska Native means a citizen of the United States who is a person of one-fourth degree or more Alaskan Indian (including Tsimshian Indians not enrolled in the Metlaktla Indian Community), Eskimo, or Aleut blood, or a combination of those bloodlines. The term includes, in the absence of proof of a minimum blood quantum, any citizen whom a Native village or Native group regards as an Alaska Native if their father or mother is regarded as an Alaska Native.
- Alaska Native Corporation (ANC) means any Regional Corporation, Village Corporation, Urban Corporation, or Group Corporation organized under the laws of the State of Alaska in accordance with the Alaska Native Claims Settlement Act, as amended (43 U.S.C. 1601, et seq.).

- Assets mean all the property of a person available for paying debts or for distribution, including one's respective share of jointly held assets. This includes, but is not limited to, cash on hand and in banks, savings accounts, IRA or other retirement accounts, accounts receivable, life insurance, stocks and bonds, real estate, and personal property.
- Business, business concern or business enterprise means an entity organized for profit with a place of business located in the United States, and which operates primarily within the United States or which makes a significant contribution to the United States economy through payment of taxes or use of American products, materials, or labor.
- Compliance means that a recipient has correctly implemented the requirements of this part.
- Contingent Liability means a liability that depends on the occurrence of a future and uncertain event. This includes, but is not limited to, guaranty for debts owed by the applicant concern, legal claims and judgments, and provisions for federal income tax.
- Contract means a legally binding relationship obligating a seller to furnish supplies or services (including, but not limited to, construction and professional services) and the buyer to pay for them. For purposes of this part, a lease is considered to be a contract.
- Contractor means one who participates, through a contract or subcontract (at any tier), in a DOT-assisted highway, transit, or airport program.
- Days mean calendar days. In computing any period of time described in this part, the day from which the period begins to run is not counted, and when the last day of the period is a Saturday, Sunday, or Federal holiday, the period extends to the next day that is not a Saturday, Sunday, or Federal holiday. Similarly, in circumstances where the recipient's offices are closed for all or part of the last day, the period extends to the next day on which the agency is open.
- Department or DOT means the U.S. Department of Transportation, including the Office of the Secretary, the Federal Highway Administration (FHWA), the Federal Transit Administration (FTA), and the Federal Aviation Administration (FAA).

Disadvantaged business enterprise or DBE means a for-profit small business concern-

- (1) That is at least 51 percent owned by one or more individuals who are both socially and economically disadvantaged or, in the case of a corporation, in which 51 percent of the stock is owned by one or more such individuals; and
- (2) Whose management and daily business operations are controlled by one or more of the socially and economically disadvantaged individuals who own it.
- DOT-assisted contract means any contract between a recipient and a contractor (at any tier) funded in whole or in part with DOT financial assistance, including letters of credit or loan guarantees, except a contract solely for the purchase of land.
- Good faith efforts means efforts to achieve a DBE goal or other requirement of this part which, by their scope, intensity, and appropriateness to the objective, can reasonably be expected to fulfill the program requirement.
- Home state means the state in which a DBE firm or applicant for DBE certification maintains its principal place of business.

- Immediate family member means father, mother, husband, wife, son, daughter, brother, sister, grandfather, grandmother, father-in-law, mother-in-law, sister-in-law, brother-in-law, and domestic partner and civil unions recognized under State law.
- Indian tribe means any Indian tribe, band, nation, or other organized group or community of Indians, including any ANC, which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians, or is recognized as such by the State in which the tribe, band, nation, group, or community resides. See definition of "tribally-owned concern" in this section.
- Joint venture means an association of a DBE firm and one or more other firms to carry out a single, for-profit business enterprise, for which the parties combine their property, capital, efforts, skills and knowledge, and in which the DBE is responsible for a distinct, clearly defined portion of the work of the contract and whose share in the capital contribution, control, management, risks, and profits of the joint venture are commensurate with its ownership interest.
- Liabilities mean financial or pecuniary obligations. This includes, but is not limited to, accounts payable, notes payable to bank or others, installment accounts, mortgages on real estate, and unpaid taxes.
- Native Hawaiian means any individual whose ancestors were natives, prior to 1778, of the area which now comprises the State of Hawaii.
- Native Hawaiian Organization means any community service organization serving Native Hawaiians in the State of Hawaii which is a not-for-profit organization chartered by the State of Hawaii, is controlled by Native Hawaiians, and whose business activities will principally benefit such Native Hawaiians.
- Noncompliance means that a recipient has not correctly implemented the requirements of this part.
- Operating Administration or OA means any of the following parts of DOT: the Federal Aviation Administration (FAA), Federal Highway Administration (FHWA), and Federal Transit Administration (FTA). The "Administrator" of an operating administration includes his or her designees.
- Personal net worth means the net value of the assets of an individual remaining after total liabilities are deducted. An individual's personal net worth does not include: The individual's ownership interest in an applicant or participating DBE firm; or the individual's equity in his or her primary place of residence. An individual's personal net worth includes only his or her own share of assets held jointly or as community property with the individual's spouse.
- Primary industry classification means the most current North American Industry Classification System (NAICS) designation which best describes the primary business of a firm. The NAICS is described in the North American Industry Classification Manual—United States, which is available on the Internet at the U.S. Census Bureau Web site: http://www.census.gov/eos/www/naics/.
- Primary recipient means a recipient which receives DOT financial assistance and passes some or all of it on to another recipient.
- Principal place of business means the business location where the individuals who manage the firm's day-to-day operations spend most working hours. If the offices from which management is directed and where the business records are kept are in different locations, the recipient will determine the principal place of business.
- *Program* means any undertaking on a recipient's part to use DOT financial assistance, authorized by the laws to which this part applies.

- Race-conscious measure or program is one that is focused specifically on assisting only DBEs, including women-owned DBEs.
- Race-neutral measure or program is one that is, or can be, used to assist all small businesses. For the purposes of this part, race-neutral includes gender-neutrality.
- Recipient is any entity, public or private, to which DOT financial assistance is extended, whether directly or through another recipient, through the programs of the FAA, FHWA, or FTA, or who has applied for such assistance.
- Secretary means the Secretary of Transportation or his/her designee.
- Set-aside means a contracting practice restricting eligibility for the competitive award of a contract solely to DBE firms.
- Small Business Administration or SBA means the United States Small Business Administration.
- SBA certified firm refers to firms that have a current, valid certification from or recognized by the SBA under the 8(a) BD or SDB programs.
- Small business concern means, with respect to firms seeking to participate as DBEs in DOT-assisted contracts, a small business concern as defined pursuant to section 3 of the Small Business Act and Small Business Administration regulations implementing it (13 CFR part 121) that also does not exceed the cap on average annual gross receipts specified in § 26.65(b).
- Socially and economically disadvantaged individual means any individual who is a citizen (or lawfully admitted permanent resident) of the United States and who has been subjected to racial or ethnic prejudice or cultural bias within American society because of his or her identity as a members of groups and without regard to his or her individual qualities. The social disadvantage must stem from circumstances beyond the individual's control.
 - (1) Any individual who a recipient finds to be a socially and economically disadvantaged individual on a case-by-case basis. An individual must demonstrate that he or she has held himself or herself out, as a member of a designated group if you require it.
 - (2) Any individual in the following groups, members of which are rebuttably presumed to be socially and economically disadvantaged:
 - (i) "Black Americans," which includes persons having origins in any of the Black racial groups of Africa;
 - (ii) "Hispanic Americans," which includes persons of Mexican, Puerto Rican, Cuban, Dominican, Central or South American, or other Spanish or Portuguese culture or origin, regardless of race:
 - (iii) "Native Americans," which includes persons who are enrolled members of a federally or State recognized Indian tribe, Alaska Natives, or Native Hawaiians;
 - (iv) "Asian-Pacific Americans," which includes persons whose origins are from Japan, China, Taiwan, Korea, Burma (Myanmar), Vietnam, Laos, Cambodia (Kampuchea), Thailand, Malaysia, Indonesia, the Philippines, Brunei, Samoa, Guam, the U.S. Trust Territories of the Pacific Islands (Republic of Palau), Republic of the Northern Marianas Islands, Samoa, Macao, Fiji, Tonga, Kirbati, Tuvalu, Nauru, Federated States of Micronesia, or Hong Kong;
 - (v) "Subcontinent Asian Americans," which includes persons whose origins are from India, Pakistan, Bangladesh, Bhutan, the Maldives Islands, Nepal or Sri Lanka;

- (vi) Women;
- (vii) Any additional groups whose members are designated as socially and economically disadvantaged by the SBA, at such time as the SBA designation becomes effective.
- (3) Being born in a particular country does not, standing alone, mean that a person is necessarily a member of one of the groups listed in this definition.

Spouse means a married person, including a person in a domestic partnership or a civil union recognized under State law.

Transit vehicle manufacturer means any manufacturer whose primary business purpose is to manufacture vehicles specifically built for public mass transportation. Such vehicles include, but are not limited to: Buses, rail cars, trolleys, ferries, and vehicles manufactured specifically for paratransit purposes. Producers of vehicles that receive post-production alterations or retrofitting to be used for public transportation purposes (e.g., so-called cutaway vehicles, vans customized for service to people with disabilities) are also considered transit vehicle manufacturers. Businesses that manufacture, massproduce, or distribute vehicles solely for personal use and for sale "off the lot" are not considered transit vehicle manufacturers.

Tribally-owned concern means any concern at least 51 percent owned by an Indian tribe as defined in this section.

You refers to a recipient, unless a statement in the text of this part or the context requires otherwise (i.e., 'You must do XYZ' means that recipients must do XYZ).

[64 FR 5126, Feb. 2, 1999, as amended at 64 FR 34570, June 28, 1999; 68 FR 35553, June 16, 2003; 76 FR 5096, Jan. 28, 2011; 79 FR 59592, Oct. 2, 2014]

§ 26.7 What discriminatory actions are forbidden?

- (a) You must never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by this part on the basis of race, color, sex, or national origin.
- (b) In administering your DBE program, you must not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the program with respect to individuals of a particular race, color, sex, or national origin.

§ 26.9 How does the Department issue guidance and interpretations under this part?

- (a) Only guidance and interpretations (including interpretations set forth in certification appeal decisions) consistent with this part 26 and issued after March 4, 1999 express the official positions and views of the Department of Transportation or any of its operating administrations.
- (b) The Secretary of Transportation, Office of the Secretary of Transportation, FHWA, FTA, and FAA may issue written interpretations of or written guidance concerning this part. Written interpretations and guidance are valid, and express the official positions and views of the Department of Transportation or any of its operating administrations, only if they are issued over the signature of the Secretary of Transportation or if they contain the following statement:

The General Counsel of the Department of Transportation has reviewed this document and approved it as consistent with the language and intent of 49 CFR part 26.

[72 FR 15617, Apr. 2, 2007]

§ 26.11 What records do recipients keep and report?

- (a) You must transmit the Uniform Report of DBE Awards or Commitments and Payments, found in Appendix B to this part, at the intervals stated on the form.
- (b) You must continue to provide data about your DBE program to the Department as directed by DOT operating administrations.
- (c) You must create and maintain a bidders list.
 - (1) The purpose of this list is to provide you as accurate data as possible about the universe of DBE and non-DBE contractors and subcontractors who seek to work on your Federally-assisted contracts for use in helping you set your overall goals.
 - (2) You must obtain the following information about DBE and non-DBE contractors and subcontractors who seek to work on your Federally-assisted contracts:
 - (i) Firm name;
 - (ii) Firm address;
 - (iii) Firm's status as a DBE or non-DBE;
 - (iv) Age of the firm; and
 - (v) The annual gross receipts of the firm. You may obtain this information by asking each firm to indicate into what gross receipts bracket they fit (e.g., less than \$500,000; \$500,000-\$1 million; \$1-2 million; \$2-5 million; etc.) rather than requesting an exact figure from the firm.
 - (3) You may acquire the information for your bidders list in a variety of ways. For example, you can collect the data from all bidders, before or after the bid due date. You can conduct a survey that will result in statistically sound estimate of the universe of DBE and non-DBE contractors and subcontractors who seek to work on your Federally-assisted contracts. You may combine different data collection approaches (e.g., collect name and address information from all bidders, while conducting a survey with respect to age and gross receipts information).
- (d) You must maintain records documenting a firm's compliance with the requirements of this part. At a minimum, you must keep a complete application package for each certified firm and all affidavits of no-change, change notices, and on-site reviews. These records must be retained in accordance with applicable record retention requirements for the recipient's financial assistance agreement. Other certification or compliance related records must be retained for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the recipient's financial assistance agreement, whichever is longer.
- (e) The State department of transportation in each UCP established pursuant to § 26.81 of this part must report to the Department of Transportation's Office of Civil Rights, by January 1, 2015, and each year thereafter, the percentage and location in the State of certified DBE firms in the UCP Directory controlled by the following:

- (1) Women;
- (2) Socially and economically disadvantaged individuals (other than women); and
- (3) Individuals who are women and are otherwise socially and economically disadvantaged individuals.

[64 FR 5126, Feb. 2, 1999, as amended at 65 FR 68951, Nov. 15, 2000; 76 FR 5096, Jan. 28, 2011; 79 FR 59593, Oct. 2, 2014]

§ 26.13 What assurances must recipients and contractors make?

- (a) Each financial assistance agreement you sign with a DOT operating administration (or a primary recipient) must include the following assurance: The recipient shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract or in the administration of its DBE program or the requirements 49 CFR part 26. The recipient shall take all necessary and reasonable steps under 49 CFR part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The recipient's DBE program, as required by 49 CFR part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the recipient of its failure to carry out its approved program, the Department may impose sanctions as provided for under 49 CFR part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.).
- (b) Each contract you sign with a contractor (and each subcontract the prime contractor signs with a subcontractor) must include the following assurance: The contractor, sub recipient or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate, which may include, but is not limited to:
 - (1) Withholding monthly progress payments;
 - (2) Assessing sanctions;
 - (3) Liquidated damages; and/or
 - (4) Disqualifying the contractor from future bidding as non-responsible.

[79 FR 59593, Oct. 2, 2014]

§ 26.15 How can recipients apply for exemptions or waivers?

(a) You can apply for an exemption from any provision of this part. To apply, you must request the exemption in writing from the Office of the Secretary of Transportation, FHWA, FTA, or FAA. The Secretary will grant the request only if it documents special or exceptional circumstances, not likely to be generally applicable, and not contemplated in connection with the rulemaking that established this part, that make your compliance with a specific provision of this part impractical. You must agree to take any steps that the Department specifies to comply with the intent of the provision from which an exemption is granted. The Secretary will issue a written response to all exemption requests.

- (b) You can apply for a waiver of any provision of <u>Subpart B</u> or <u>C</u> of this part including, but not limited to, any provisions regarding administrative requirements, overall goals, contract goals or good faith efforts. Program waivers are for the purpose of authorizing you to operate a DBE program that achieves the objectives of this part by means that may differ from one or more of the requirements of <u>Subpart B</u> or <u>C</u> of this part. To receive a program waiver, you must follow these procedures:
 - (1) You must apply through the concerned operating administration. The application must include a specific program proposal and address how you will meet the criteria of <u>paragraph (b)(2)</u> of this section. Before submitting your application, you must have had public participation in developing your proposal, including consultation with the DBE community and at least one public hearing. Your application must include a summary of the public participation process and the information gathered through it.
 - (2) Your application must show that—
 - There is a reasonable basis to conclude that you could achieve a level of DBE participation consistent with the objectives of this part using different or innovative means other than those that are provided in subpart B or C of this part;
 - (ii) Conditions in your jurisdiction are appropriate for implementing the proposal;
 - (iii) Your proposal would prevent discrimination against any individual or group in access to contracting opportunities or other benefits of the program; and
 - (iv) Your proposal is consistent with applicable law and program requirements of the concerned operating administration's financial assistance program.
 - (3) The Secretary has the authority to approve your application. If the Secretary grants your application, you may administer your DBE program as provided in your proposal, subject to the following conditions:
 - (i) DBE eligibility is determined as provided in <u>subparts D</u> and <u>E of this part</u>, and DBE participation is counted as provided in § 26.49;
 - (ii) Your level of DBE participation continues to be consistent with the objectives of this part;
 - (iii) There is a reasonable limitation on the duration of your modified program; and
 - (iv) Any other conditions the Secretary makes on the grant of the waiver.
 - (4) The Secretary may end a program waiver at any time and require you to comply with this part's provisions. The Secretary may also extend the waiver, if he or she determines that all requirements of paragraphs (b)(2) and (3) of this section continue to be met. Any such extension shall be for no longer than period originally set for the duration of the program.

Subpart B—Administrative Requirements for DBE Programs for Federally-Assisted Contracting § 26.21 Who must have a DBE program?

- (a) If you are in one of these categories and let DOT-assisted contracts, you must have a DBE program meeting the requirements of this part:
 - (1) All FHWA primary recipients receiving funds authorized by a statute to which this part applies;

- (2) FTA recipients receiving planning, capital and/or operating assistance who will award prime contracts (excluding transit vehicle purchases) the cumulative total value of which exceeds \$250,000 in FTA funds in a Federal fiscal year;
- (3) FAA recipients receiving grants for airport planning or development who will award prime contracts the cumulative total value of which exceeds \$250,000 in FAA funds in a Federal fiscal year.

(b)

- (1) You must submit a DBE program conforming to this part by August 31, 1999 to the concerned operating administration (OA). Once the OA has approved your program, the approval counts for all of your DOT-assisted programs (except that goals are reviewed by the particular operating administration that provides funding for your DOT-assisted contracts).
- (2) You do not have to submit regular updates of your DBE programs, as long as you remain in compliance. However, you must submit significant changes in the program for approval.
- (c) You are not eligible to receive DOT financial assistance unless DOT has approved your DBE program and you are in compliance with it and this part. You must continue to carry out your program until all funds from DOT financial assistance have been expended.

[64 FR 5126, Feb. 2, 1999, as amended at 64 FR 34570, June 28, 1999; 65 FR 68951, Nov. 15, 2000; 79 FR 59593, Oct. 2, 2014]

§ 26.23 What is the requirement for a policy statement?

You must issue a signed and dated policy statement that expresses your commitment to your DBE program, states its objectives, and outlines responsibilities for its implementation. You must circulate the statement throughout your organization and to the DBE and non-DBE business communities that perform work on your DOT-assisted contracts.

§ 26.25 What is the requirement for a liaison officer?

You must have a DBE liaison officer, who shall have direct, independent access to your Chief Executive Officer concerning DBE program matters. The liaison officer shall be responsible for implementing all aspects of your DBE program. You must also have adequate staff to administer the program in compliance with this part.

§ 26.27 What efforts must recipients make concerning DBE financial institutions?

You must thoroughly investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in your community and make reasonable efforts to use these institutions. You must also encourage prime contractors to use such institutions.

§ 26.29 What prompt payment mechanisms must recipients have?

- (a) You must establish, as part of your DBE program, a contract clause to require prime contractors to pay subcontractors for satisfactory performance of their contracts no later than 30 days from receipt of each payment you make to the prime contractor.
- (b) You must ensure prompt and full payment of retainage from the prime contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily completed. You must use one of the following methods to comply with this requirement:

- (1) You may decline to hold retainage from prime contractors and prohibit prime contractors from holding retainage from subcontractors.
- (2) You may decline to hold retainage from prime contractors and require a contract clause obligating prime contractors to make prompt and full payment of any retainage kept by prime contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily completed.
- (3) You may hold retainage from prime contractors and provide for prompt and regular incremental acceptances of portions of the prime contract, pay retainage to prime contractors based on these acceptances, and require a contract clause obligating the prime contractor to pay all retainage owed to the subcontractor for satisfactory completion of the accepted work within 30 days after your payment to the prime contractor.
- (c) For purposes of this section, a subcontractor's work is satisfactorily completed when all the tasks called for in the subcontract have been accomplished and documented as required by the recipient. When a recipient has made an incremental acceptance of a portion of a prime contract, the work of a subcontractor covered by that acceptance is deemed to be satisfactorily completed.
- (d) Your DBE program must provide appropriate means to enforce the requirements of this section. These means may include appropriate penalties for failure to comply, the terms and conditions of which you set. Your program may also provide that any delay or postponement of payment among the parties may take place only for good cause, with your prior written approval.
- (e) You may also establish, as part of your DBE program, any of the following additional mechanisms to ensure prompt payment:
 - (1) A contract clause that requires prime contractors to include in their subcontracts language providing that prime contractors and subcontractors will use appropriate alternative dispute resolution mechanisms to resolve payment disputes. You may specify the nature of such mechanisms.
 - (2) A contract clause providing that the prime contractor will not be reimbursed for work performed by subcontractors unless and until the prime contractor ensures that the subcontractors are promptly paid for the work they have performed.
 - (3) Other mechanisms, consistent with this part and applicable state and local law, to ensure that DBEs and other contractors are fully and promptly paid.

[68 FR 35553, June 16, 2003]

§ 26.31 What information must you include in your DBE directory?

- (a) In the directory required under § 26.81(g) of this Part, you must list all firms eligible to participate as DBEs in your program. In the listing for each firm, you must include its address, phone number, and the types of work the firm has been certified to perform as a DBE.
- (b) You must list each type of work for which a firm is eligible to be certified by using the most specific NAICS code available to describe each type of work. You must make any changes to your current directory entries necessary to meet the requirement of this paragraph (a) by August 26, 2011.

[76 FR 5096, Jan. 28, 2011]

§ 26.33 What steps must a recipient take to address overconcentration of DBEs in certain types

of work?

- (a) If you determine that DBE firms are so overconcentrated in a certain type of work as to unduly burden the opportunity of non-DBE firms to participate in this type of work, you must devise appropriate measures to address this overconcentration.
- (b) These measures may include the use of incentives, technical assistance, business development programs, mentor-protégé programs, and other appropriate measures designed to assist DBEs in performing work outside of the specific field in which you have determined that non-DBEs are unduly burdened. You may also consider varying your use of contract goals, to the extent consistent with § 26.51, to unsure that non-DBEs are not unfairly prevented from competing for subcontracts.
- (c) You must obtain the approval of the concerned DOT operating administration for your determination of overconcentration and the measures you devise to address it. Once approved, the measures become part of your DBE program.

§ 26.35 What role do business development and mentor-protégé programs have in the DBE program?

- (a) You may or, if an operating administration directs you to, you must establish a DBE business development program (BDP) to assist firms in gaining the ability to compete successfully in the marketplace outside the DBE program. You may require a DBE firm, as a condition of receiving assistance through the BDP, to agree to terminate its participation in the DBE program after a certain time has passed or certain objectives have been reached. See Appendix C of this part for guidance on administering BDP programs.
- (b) As part of a BDP or separately, you may establish a "mentor-protégé" program, in which another DBE or non-DBE firm is the principal source of business development assistance to a DBE firm.
 - (1) Only firms you have certified as DBEs before they are proposed for participation in a mentor-protégé program are eligible to participate in the mentor-protégé program.
 - (2) During the course of the mentor-protégé relationship, you must:
 - (i) Not award DBE credit to a non-DBE mentor firm for using its own protégé firm for more than one half of its goal on any contract let by the recipient; and
 - (ii) Not award DBE credit to a non-DBE mentor firm for using its own protégé firm for more than every other contract performed by the protégé firm.
 - (3) For purposes of making determinations of business size under this part, you must not treat protégé firms as affiliates of mentor firms, when both firms are participating under an approved mentor-protégé program. See Appendix D of this part for guidance concerning the operation of mentor-protégé programs.
- (c) Your BDPs and mentor-protégé programs must be approved by the concerned operating administration before you implement them. Once approved, they become part of your DBE program.

§ 26.37 What are a recipient's responsibilities for monitoring the performance of other program participants?

(a) You must implement appropriate mechanisms to ensure compliance with the part's requirements by all program participants (e.g., applying legal and contract remedies available under Federal, state and local law). You must set forth these mechanisms in your DBE program.

- (b) Your DBE program must also include a monitoring and enforcement mechanism to ensure that work committed to DBEs at contract award or subsequently (e.g., as the result of modification to the contract) is actually performed by the DBEs to which the work was committed. This mechanism must include a written certification that you have reviewed contracting records and monitored work sites in your state for this purpose. The monitoring to which this paragraph refers may be conducted in conjunction with monitoring of contract performance for other purposes (e.g., close-out reviews for a contract).
- (c) This mechanism must provide for a running tally of actual DBE attainments (e.g., payments actually made to DBE firms), including a means of comparing these attainments to commitments. In your reports of DBE participation to the Department, you must display both commitments and attainments.

[64 FR 5126, Feb. 2, 1999, as amended at 65 FR 68951, Nov. 15, 2000; 68 FR 35554, June 16, 2003; 76 FR 5097, Jan. 28, 2011]

§ 26.39 Fostering small business participation.

- (a) Your DBE program must include an element to structure contracting requirements to facilitate competition by small business concerns, taking all reasonable steps to eliminate obstacles to their participation, including unnecessary and unjustified bundling of contract requirements that may preclude small business participation in procurements as prime contractors or subcontractors.
- (b) This element must be submitted to the appropriate DOT operating administration for approval as a part of your DBE program by February 28, 2012. As part of this program element you may include, but are not limited to, the following strategies:
 - (1) Establishing a race-neutral small business set-aside for prime contracts under a stated amount (e.g., \$1 million).
 - (2) In multi-year design-build contracts or other large contracts (e.g., for "megaprojects") requiring bidders on the prime contract to specify elements of the contract or specific subcontracts that are of a size that small businesses, including DBEs, can reasonably perform.
 - (3) On prime contracts not having DBE contract goals, requiring the prime contractor to provide subcontracting opportunities of a size that small businesses, including DBEs, can reasonably perform, rather than self-performing all the work involved.
 - (4) Identifying alternative acquisition strategies and structuring procurements to facilitate the ability of consortia or joint ventures consisting of small businesses, including DBEs, to compete for and perform prime contracts.
 - (5) To meet the portion of your overall goal you project to meet through race-neutral measures, ensuring that a reasonable number of prime contracts are of a size that small businesses, including DBEs, can reasonably perform.
- (c) You must actively implement your program elements to foster small business participation. Doing so is a requirement of good faith implementation of your DBE program.

[76 FR 5097, Jan. 28, 2011]

Subpart C-Goals, Good Faith Efforts, and Counting

§ 26.41 What is the role of the statutory 10 percent goal in this program?

- (a) The statutes authorizing this program provide that, except to the extent the Secretary determines otherwise, not less than 10 percent of the authorized funds are to be expended with DBEs.
- (b) This 10 percent goal is an aspirational goal at the national level, which the Department uses as a tool in evaluating and monitoring DBEs' opportunities to participate in DOT-assisted contracts.
- (c) The national 10 percent goal does not authorize or require recipients to set overall or contract goals at the 10 percent level, or any other particular level, or to take any special administrative steps if their goals are above or below 10 percent.

§ 26.43 Can recipients use set-asides or quotas as part of this program?

- (a) You are not permitted to use quotas for DBEs on DOT-assisted contracts subject to this part.
- (b) You may not set-aside contracts for DBEs on DOT-assisted contracts subject to this part, except that, in limited and extreme circumstances, you may use set-asides when no other method could be reasonably expected to redress egregious instances of discrimination.

§ 26.45 How do recipients set overall goals?

(a)

- (1) Except as provided in <u>paragraph (a)(2)</u> of this section, you must set an overall goal for DBE participation in your DOT-assisted contracts.
- (2) If you are a FTA or FAA recipient who reasonably anticipates awarding (excluding transit vehicle purchases) \$250,000 or less in FTA or FAA funds in prime contracts in a Federal fiscal year, you are not required to develop overall goals for FTA or FAA respectively for that fiscal year. However, if you have an existing DBE program, it must remain in effect and you must seek to fulfill the objectives outlined in § 26.1.
- (b) Your overall goal must be based on demonstrable evidence of the availability of ready, willing and able DBEs relative to all businesses ready, willing and able to participate on your DOT-assisted contracts (hereafter, the "relative availability of DBEs"). The goal must reflect your determination of the level of DBE participation you would expect absent the effects of discrimination. You cannot simply rely on either the 10 percent national goal, your previous overall goal or past DBE participation rates in your program without reference to the relative availability of DBEs in your market.
- (c) Step 1. You must begin your goal setting process by determining a base figure for the relative availability of DBEs. The following are examples of approaches that you may take toward determining a base figure. These examples are provided as a starting point for your goal setting process. Any percentage figure derived from one of these examples should be considered a basis from which you begin when examining all evidence available in your jurisdiction. These examples are not intended as an exhaustive list. Other methods or combinations of methods to determine a base figure may be used, subject to approval by the concerned operating administration.
 - (1) Use DBE Directories and Census Bureau Data. Determine the number of ready, willing and able DBEs in your market from your DBE directory. Using the Census Bureau's County Business Pattern (CBP) data base, determine the number of all ready, willing and able businesses available in your market that perform work in the same NAICS codes. (Information about the CBP data base may be obtained)

- from the Census Bureau at their web site, <u>www.census.gov/epcd/cbp/view/cbpview.html.</u>) Divide the number of DBEs by the number of all businesses to derive a base figure for the relative availability of DBEs in your market.
- (2) Use a bidders list. Determine the number of DBEs that have bid or quoted (successful and unsuccessful) on your DOT-assisted prime contracts or subcontracts in the past three years. Determine the number of all businesses that have bid or quoted (successful and unsuccessful) on prime or subcontracts in the same time period. Divide the number of DBE bidders and quoters by the number of all businesses to derive a base figure for the relative availability of DBEs in your market. When using this approach, you must establish a mechanism (documented in your goal submission) to directly capture data on DBE and non-DBE prime and subcontractors that submitted bids or quotes on your DOT-assisted contracts.
- (3) Use data from a disparity study. Use a percentage figure derived from data in a valid, applicable disparity study.
- (4) Use the goal of another DOT recipient. If another DOT recipient in the same, or substantially similar, market has set an overall goal in compliance with this rule, you may use that goal as a base figure for your goal.
- (5) Alternative methods. Except as otherwise provided in this paragraph, you may use other methods to determine a base figure for your overall goal. Any methodology you choose must be based on demonstrable evidence of local market conditions and be designed to ultimately attain a goal that is rationally related to the relative availability of DBEs in your market. The exclusive use of a list of prequalified contractors or plan holders, or a bidders list that does not comply with the requirements of paragraph (c)(2) of this section, is not an acceptable alternative means of determining the availability of DBEs.
- (d) Step 2. Once you have calculated a base figure, you must examine all of the evidence available in your jurisdiction to determine what adjustment, if any, is needed to the base figure to arrive at your overall goal. If the evidence does not suggest an adjustment is necessary, then no adjustment shall be made.
 - (1) There are many types of evidence that must be considered when adjusting the base figure. These include:
 - (i) The current capacity of DBEs to perform work in your DOT-assisted contracting program, as measured by the volume of work DBEs have performed in recent years;
 - (ii) Evidence from disparity studies conducted anywhere within your jurisdiction, to the extent it is not already accounted for in your base figure; and
 - (iii) If your base figure is the goal of another recipient, you must adjust it for differences in your local market and your contracting program.
 - (2) If available, you must consider evidence from related fields that affect the opportunities for DBEs to form, grow and compete. These include, but are not limited to:
 - (i) Statistical disparities in the ability of DBEs to get the financing, bonding and insurance required to participate in your program;
 - (ii) Data on employment, self-employment, education, training and union apprenticeship programs, to the extent you can relate it to the opportunities for DBEs to perform in your program.

- (3) If you attempt to make an adjustment to your base figure to account for the continuing effects of past discrimination (often called the "but for" factor) or the effects of an ongoing DBE program, the adjustment must be based on demonstrable evidence that is logically and directly related to the effect for which the adjustment is sought.
- (e) Once you have determined a percentage figure in accordance with <u>paragraphs (c)</u> and <u>(d)</u> of this section, you should express your overall goal as follows:
 - (1) If you are an FHWA recipient, as a percentage of all Federal-aid highway funds you will expend in FHWA-assisted contracts in the forthcoming three fiscal years.
 - (2) If you are an FTA or FAA recipient, as a percentage of all FT or FAA funds (exclusive of FTA funds to be used for the purchase of transit vehicles) that you will expend in FTA or FAA-assisted contracts in the three forthcoming fiscal years.
 - (3) In appropriate cases, the FHWA, FTA or FAA Administrator may permit or require you to express your overall goal as a percentage of funds for a particular grant or project or group of grants and/or projects, including entire projects. Like other overall goals, a project goal may be adjusted to reflect changed circumstances, with the concurrence of the appropriate operating administration.
 - (i) A project goal is an overall goal, and must meet all the substantive and procedural requirements of this section pertaining to overall goals.
 - (ii) A project goal covers the entire length of the project to which it applies.
 - (iii) The project goal should include a projection of the DBE participation anticipated to be obtained during each fiscal year covered by the project goal.
 - (iv) The funds for the project to which the project goal pertains are separated from the base from which your regular overall goal, applicable to contracts not part of the project covered by a project goal, is calculated.

(f)

(1)

- (i) If you set your overall goal on a fiscal year basis, you must submit it to the applicable DOT operating administration by August 1 at three-year intervals, based on a schedule established by the FHWA, FTA, or FAA, as applicable, and posted on that agency's Web site.
- (ii) You may adjust your three-year overall goal during the three-year period to which it applies, in order to reflect changed circumstances. You must submit such an adjustment to the concerned operating administration for review and approval.
- (iii) The operating administration may direct you to undertake a review of your goal if necessary to ensure that the goal continues to fit your circumstances appropriately.
- (iv) While you are required to submit an overall goal to FHWA, FTA, or FAA only every three years, the overall goal and the provisions of Sec. 26.47(c) apply to each year during that three-year period.
- (v) You may make, for informational purposes, projections of your expected DBE achievements during each of the three years covered by your overall goal. However, it is the overall goal itself, and not these informational projections, to which the provisions of section 26.47(c) of this part apply.

- (2) If you are a recipient and set your overall goal on a project or grant basis as provided in <u>paragraph</u> (e)(3) of this section, you must submit the goal for review at a time determined by the FHWA, FTA or FAA Administrator, as applicable.
- (3) You must include with your overall goal submission a description of the methodology you used to establish the goal, incuding your base figure and the evidence with which it was calculated, and the adjustments you made to the base figure and the evidence you relied on for the adjustments. You should also include a summary listing of the relevant available evidence in your jurisdiction and, where applicable, an explanation of why you did not use that evidence to adjust your base figure. You must also include your projection of the portions of the overall goal you expect to meet through race-neutral and race-consioous measures, respectively (see 26.51(c)).
- (4) You are not required to obtain prior operating administration concurrence with your overall goal. However, if the operating administration's review suggests that your overall goal has not been correctly calculated or that your method for calculating goals is inadequate, the operating administration may, after consulting with you, adjust your overall goal or require that you do so. The adjusted overall goal is binding on you. In evaluating the adequacy or soundness of the methodology used to derive the overall goal, the operating administration will be guided by goal setting principles and best practices identified by the Department in guidance issued pursuant to § 26.9.
- (5) If you need additional time to collect data or take other steps to develop an approach to setting overall goals, you may request the approval of the concerned operating administration for an interim goal and/or goal-setting mechanism. Such a mechanism must:
 - (i) Reflect the relative availability of DBEs in your local market to the maximum extent feasible given the data available to you; and
 - (ii) Avoid imposing undue burdens on non-DBEs.
- (6) Timely submission and operating administration approval of your overall goal is a condition of eligibility for DOT financial assistance.
- (7) If you fail to establish and implement goals as provided in this section, you are not in compliance with this part. If you establish and implement goals in a way different from that provided in this part, you are not in compliance with this part. If you fail to comply with this requirement, you are not eligible to receive DOT financial assistance.

(g)

- (1) In establishing an overall goal, you must provide for consultation and publication. This includes:
 - (i) Consultation with minority, women's and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and your efforts to establish a level playing field for the participation of DBEs. The consultation must include a scheduled, direct, interactive exchange (e.g., a face-to-face meeting, video conference, teleconference) with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and it must occur before you are required to submit your methodology to the operating administration for review pursuant to paragraph (f) of this section. You must

- document in your goal submission the consultation process you engaged in. Notwithstanding paragraph (f)(4) of this section, you may not implement your proposed goal until you have complied with this requirement.
- (ii) A published notice announcing your proposed overall goal before submission to the operating administration on August 1st. The notice must be posted on your official Internet Web site and may be posted in any other sources (e.g., minority-focused media, trade association publications). If the proposed goal changes following review by the operating administration, the revised goal must be posted on your official Internet Web site.
- (2) At your discretion, you may inform the public that the proposed overall goal and its rationale are available for inspection during normal business hours at your principal office and for a 30-day comment period. Notice of the comment period must include addresses to which comments may be sent. The public comment period will not extend the August 1st deadline set in paragraph (f) of this section.
- (h) Your overall goals must provide for participation by all certified DBEs and must not be subdivided into group-specific goals.

[64 FR 5126, Feb. 2, 1999, as amended at 64 FR 34570, June 28, 1999; 65 FR 68951, Nov. 15, 2000; 68 FR 35553, June 16, 2003; 75 FR 5536, Feb. 3, 2010; 76 FR 5097, Jan. 28, 2011; 79 FR 59593, Oct. 2, 2014]

§ 26.47 Can recipients be penalized for failing to meet overall goals?

- (a) You cannot be penalized, or treated by the Department as being in noncompliance with this rule, because your DBE participation falls short of your overall goal, unless you have failed to administer your program in good faith.
- (b) If you do not have an approved DBE program or overall goal, or if you fail to implement your program in good faith, you are in noncompliance with this part.
- (c) If the awards and commitments shown on your Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall goal applicable to that fiscal year, you must do the following in order to be regarded by the Department as implementing your DBE program in good faith:
 - (1) Analyze in detail the reasons for the difference between the overall goal and your awards and commitments in that fiscal year;
 - (2) Establish specific steps and milestones to correct the problems you have identified in your analysis and to enable you to meet fully your goal for the new fiscal year;

(3)

(i) If you are a state highway agency; one of the 50 largest transit authorities as determined by the FTA; or an Operational Evolution Partnership Plan airport or other airport designated by the FAA, you must submit, within 90 days of the end of the fiscal year, the analysis and corrective actions developed under paragraphs (c)(1) and (2) of this section to the appropriate operating administration for approval. If the operating administration approves the report, you will be regarded as complying with the requirements of this section for the remainder of the fiscal year.

- (ii) As a transit authority or airport not meeting the criteria of <u>paragraph</u> (c)(3)(i) of this section, you must retain analysis and corrective actions in your records for three years and make it available to FTA or FAA on request for their review.
- (4) FHWA, FTA, or FAA may impose conditions on the recipient as part of its approval of the recipient's analysis and corrective actions including, but not limited to, modifications to your overall goal methodology, changes in your race-conscious/race-neutral split, or the introduction of additional race-neutral or race-conscious measures.
- (5) You may be regarded as being in noncompliance with this Part, and therefore subject to the remedies in § 26.103 or § 26.105 of this part and other applicable regulations, for failing to implement your DBE program in good faith if any of the following things occur:
 - (i) You do not submit your analysis and corrective actions to FHWA, FTA, or FAA in a timely manner as required under paragraph (c)(3) of this section;
 - (ii) FHWA, FTA, or FAA disapproves your analysis or corrective actions; or
 - (iii) You do not fully implement the corrective actions to which you have committed or conditions that FHWA, FTA, or FAA has imposed following review of your analysis and corrective actions.
- (d) If, as recipient, your Uniform Report of DBE Awards or Commitments and Payments or other information coming to the attention of FTA, FHWA, or FAA, demonstrates that current trends make it unlikely that you will achieve DBE awards and commitments that would be necessary to allow you to meet your overall goal at the end of the fiscal year, FHWA, FTA, or FAA, as applicable, may require you to make further good faith efforts, such as by modifying your race-conscious/race-neutral split or introducing additional race-neutral or race-conscious measures for the remainder of the fiscal year.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5098, Jan. 28, 2011]

§ 26.49 How are overall goals established for transit vehicle manufacturers?

- (a) If you are an FTA recipient, you must require in your DBE program that each transit vehicle manufacturer, as a condition of being authorized to bid or propose on FTA-assisted transit vehicle procurements, certify that it has complied with the requirements of this section. You do not include FTA assistance used in transit vehicle procurements in the base amount from which your overall goal is calculated.
 - (1) Only those transit vehicle manufacturers listed on FTA's certified list of Transit Vehicle Manufacturers, or that have submitted a goal methodology to FTA that has been approved or has not been disapproved, at the time of solicitation are eligible to bid.
 - (2) A TVM's failure to implement the DBE Program in the manner as prescribed in this section and throughout 49 CFR part 26 will be deemed as non-compliance, which will result in removal from FTA's certified TVMs list, resulting in that manufacturer becoming ineligible to bid.
 - (3) FTA recipient's failure to comply with the requirements set forth in <u>paragraph (a)</u> of this section may result in formal enforcement action or appropriate sanction as determined by FTA (e.g., FTA declining to participate in the vehicle procurement).
 - (4) FTA recipients are required to submit within 30 days of making an award, the name of the successful bidder, and the total dollar value of the contract in the manner prescribed in the grant agreement.

- (b) If you are a transit vehicle manufacturer, you must establish and submit for FTA's approval an annual overall percentage goal.
 - (1) In setting your overall goal, you should be guided, to the extent applicable, by the principles underlying § 26.45. The base from which you calculate this goal is the amount of FTA financial assistance included in transit vehicle contracts you will bid on during the fiscal year in question, less the portion(s) attributable to the manufacturing process performed entirely by the transit vehicle manufacturer's own forces.
 - (i) You must consider and include in your base figure all domestic contracting opportunities made available to non-DBE firms; and
 - (ii) You must exclude from this base figure funds attributable to work performed outside the United States and its territories, possessions, and commonwealths.
 - (iii) In establishing an overall goal, the transit vehicle manufacturer must provide for public participation. This includes consultation with interested parties consistent with § 26.45(g).
 - (2) The requirements of this part with respect to submission and approval of overall goals apply to you as they do to recipients.
- (c) Transit vehicle manufacturers awarded must comply with the reporting requirements of § 26.11 of this part including the requirement to submit the Uniform Report of Awards or Commitments and Payments, in order to remain eligible to bid on FTA assisted transit vehicle procurements.
- (d) Transit vehicle manufacturers must implement all other applicable requirements of this part, except those relating to UCPs and DBE certification procedures.
- (e) If you are an FHWA or FAA recipient, you may, with FHWA or FAA approval, use the procedures of this section with respect to procurements of vehicles or specialized equipment. If you choose to do so, then the manufacturers of this equipment must meet the same requirements (including goal approval by FHWA or FAA) as transit vehicle manufacturers must meet in FTA-assisted procurements.
- (f) As a recipient you may, with FTA approval, establish project-specific goals for DBE participation in the procurement of transit vehicles in lieu of complying through the procedures of this section.

[79 FR 59594, Oct. 2, 2014]

§ 26.51 What means do recipients use to meet overall goals?

- (a) You must meet the maximum feasible portion of your overall goal by using race-neutral means of facilitating race-neutral DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures or is awarded a subcontract on a prime contract that does not carry a DBE contract goal.
- (b) Race-neutral means include, but are not limited to, the following:
 - (1) Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under § 26.39 of this part.

- (2) Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
- (3) Providing technical assistance and other services;
- (4) Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);
- (5) Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;
- (6) Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
- (7) Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
- (8) Ensuring distribution of your DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
- (9) Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.
- (c) Each time you submit your overall goal for review by the concerned operating administration, you must also submit your projection of the portion of the goal that you expect to meet through race-neutral means and your basis for that projection. This projection is subject to approval by the concerned operating administration, in conjunction with its review of your overall goal.
- (d) You must establish contract goals to meet any portion of your overall goal you do not project being able to meet using race-neutral means.
- (e) The following provisions apply to the use of contract goals:
 - (1) You may use contract goals only on those DOT-assisted contracts that have subcontracting possibilities.
 - (2) You are not required to set a contract goal on every DOT-assisted contract. You are not required to set each contract goal at the same percentage level as the overall goal. The goal for a specific contract may be higher or lower than that percentage level of the overall goal, depending on such factors as the type of work involved, the location of the work, and the availability of DBEs for the work of the particular contract. However, over the period covered by your overall goal, you must set contract goals so that they will cumulatively result in meeting any portion of your overall goal you do not project being able to meet through the use of race-neutral means.
 - (3) Operating administration approval of each contract goal is not necessarily required. However, operating administrations may review and approve or disapprove any contract goal you establish.

- (4) Your contract goals must provide for participation by all certified DBEs and must not be subdivided into group-specific goals.
- (f) To ensure that your DBE program continues to be narrowly tailored to overcome the effects of discrimination, you must adjust your use of contract goals as follows:
 - (1) If your approved projection under <u>paragraph</u> (c) of this section estimates that you can meet your entire overall goal for a given year through race-neutral means, you must implement your program without setting contract goals during that year, unless it becomes necessary in order meet your overall goal.

Example to paragraph (f)(1): Your overall goal for Year 1 is 12 percent. You estimate that you can obtain 12 percent or more DBE participation through the use of race-neutral measures, without any use of contract goals. In this case, you do not set any contract goals for the contracts that will be performed in Year 1. However, if part way through Year 1, your DBE awards or commitments are not at a level that would permit you to achieve your overall goal for Year 1, you could begin setting race-conscious DBE contract goals during the remainder of the year as part of your obligation to implement your program in good faith.

(2) If, during the course of any year in which you are using contract goals, you determine that you will exceed your overall goal, you must reduce or eliminate the use of contract goals to the extent necessary to ensure that the use of contract goals does not result in exceeding the overall goal. If you determine that you will fall short of your overall goal, then you must make appropriate modifications in your use of race-neutral and/or race-conscious measures to allow you to meet the overall goal.

Example to paragraph (f)(2): In Year II, your overall goal is 12 percent. You have estimated that you can obtain 5 percent DBE participation through use of race-neutral measures. You therefore plan to obtain the remaining 7 percent participation through use of DBE goals. By September, you have already obtained 11 percent DBE participation for the year. For contracts let during the remainder of the year, you use contract goals only to the extent necessary to obtain an additional one percent DBE participation. However, if you determine in September that your participation for the year is likely to be only 8 percent total, then you would increase your use of race-neutral and/or race-conscious means during the remainder of the year in order to achieve your overall goal.

(3) If the DBE participation you have obtained by race-neutral means alone meets or exceeds your overall goals for two consecutive years, you are not required to make a projection of the amount of your goal you can meet using such means in the next year. You do not set contract goals on any contracts in the next year. You continue using only race-neutral means to meet your overall goals unless and until you do not meet your overall goal for a year.

Example to paragraph (f)(3): Your overall goal for Years I and Year II is 10 percent. The DBE participation you obtain through race-neutral measures alone is 10 percent or more in each

year. (For this purpose, it does not matter whether you obtained additional DBE participation through using contract goals in these years.) In Year III and following years, you do not need to make a projection under paragraph (c) of this section of the portion of your overall goal you expect to meet using race-neutral means. You simply use race-neutral means to achieve your overall goals. However, if in Year VI your DBE participation falls short of your overall goal, then you must make a paragraph (c) projection for Year VII and, if necessary, resume use of contract goals in that year.

(4) If you obtain DBE participation that exceeds your overall goal in two consecutive years through the use of contract goals (*i.e.*, not through the use of race-neutral means alone), you must reduce your use of contract goals proportionately in the following year.

Example to paragraph (f)(4): In Years I and II, your overall goal is 12 percent, and you obtain 14 and 16 percent DBE participation, respectively. You have exceeded your goals over the two-year period by an average of 25 percent. In Year III, your overall goal is again 12 percent, and your paragraph (c) projection estimates that you will obtain 4 percent DBE participation through race-neutral means and 8 percent through contract goals. You then reduce the contract goal projection by 25 percent (i.e., from 8 to 6 percent) and set contract goals accordingly during the year. If in Year III you obtain 11 percent participation, you do not use this contract goal adjustment mechanism for Year IV, because there have not been two consecutive years of exceeding overall goals.

(g) In any year in which you project meeting part of your goal through race-neutral means and the remainder through contract goals, you must maintain data separately on DBE achievements in those contracts with and without contract goals, respectively. You must report this data to the concerned operating administration as provided in § 26.11.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5098, Jan. 28, 2011; 79 FR 59595, Oct. 2, 2014]

§ 26.53 What are the good faith efforts procedures recipients follow in situations where there are contract goals?

- (a) When you have established a DBE contract goal, you must award the contract only to a bidder/offeror who makes good faith efforts to meet it. You must determine that a bidder/offeror has made good faith efforts if the bidder/offeror does either of the following things:
 - (1) Documents that it has obtained enough DBE participation to meet the goal; or
 - (2) Documents that it made adequate good faith efforts to meet the goal, even though it did not succeed in obtaining enough DBE participation to do so. If the bidder/offeror does document adequate good faith efforts, you must not deny award of the contract on the basis that the bidder/offeror failed to meet the goal. See Appendix A of this part for guidance in determining the adequacy of a bidder/offeror's good faith efforts.
- (b) In your solicitations for DOT-assisted contracts for which a contract goal has been established, you must require the following:

- (1) Award of the contract will be conditioned on meeting the requirements of this section;
- (2) All bidders or offerors will be required to submit the following information to the recipient, at the time provided in paragraph (b)(3) of this section:
 - (i) The names and addresses of DBE firms that will participate in the contract;
 - (ii) A description of the work that each DBE will perform. To count toward meeting a goal, each DBE firm must be certified in a NAICS code applicable to the kind of work the firm would perform on the contract;
 - (iii) The dollar amount of the participation of each DBE firm participating;
 - (iv) Written documentation of the bidder/offeror's commitment to use a DBE subcontractor whose participation it submits to meet a contract goal; and
 - (v) Written confirmation from each listed DBE firm that it is participating in the contract in the kind and amount of work provided in the prime contractor's commitment.
 - (vi) If the contract goal is not met, evidence of good faith efforts (see <u>Appendix A of this part</u>). The documentation of good faith efforts must include copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract; and

(3)

- (i) At your discretion, the bidder/offeror must present the information required by paragraph (b)(2) of this section—
 - (A) Under sealed bid procedures, as a matter of responsiveness, or with initial proposals, under contract negotiation procedures; or
 - (B) No later than 7 days after bid opening as a matter of responsibility. The 7 days shall be reduced to 5 days beginning January 1, 2017.
- (ii) Provided that, in a negotiated procurement, including a design-build procurement, the bidder/ offeror may make a contractually binding commitment to meet the goal at the time of bid submission or the presentation of initial proposals but provide the information required by paragraph (b)(2) of this section before the final selection for the contract is made by the recipient.
- (c) You must make sure all information is complete and accurate and adequately documents the bidder/ offeror's good faith efforts before committing yourself to the performance of the contract by the bidder/ offeror.
- (d) If you determine that the apparent successful bidder/offeror has failed to meet the requirements of paragraph (a) of this section, you must, before awarding the contract, provide the bidder/offeror an opportunity for administrative reconsideration.
 - (1) As part of this reconsideration, the bidder/offeror must have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or made adequate good faith efforts to do so.

- (2) Your decision on reconsideration must be made by an official who did not take part in the original determination that the bidder/offeror failed to meet the goal or make adequate good faith efforts to do so.
- (3) The bidder/offeror must have the opportunity to meet in person with your reconsideration official to discuss the issue of whether it met the goal or made adequate good faith efforts to do so.
- (4) You must send the bidder/offeror a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so.
- (5) The result of the reconsideration process is not administratively appealable to the Department of Transportation.
- (e) In a "design-build" or "turnkey" contracting situation, in which the recipient lets a master contract to a contractor, who in turn lets subsequent subcontracts for the work of the project, a recipient may establish a goal for the project. The master contractor then establishes contract goals, as appropriate, for the subcontracts it lets. Recipients must maintain oversight of the master contractor's activities to ensure that they are conducted consistent with the requirements of this part.

(f)

(1)

- (i) You must require that a prime contractor not terminate a DBE subcontractor listed in response to paragraph (b)(2) of this section (or an approved substitute DBE firm) without your prior written consent. This includes, but is not limited to, instances in which a prime contractor seeks to perform work originally designated for a DBE subcontractor with its own forces or those of an affiliate, a non-DBE firm, or with another DBE firm.
- (ii) You must include in each prime contract a provision stating:
 - (A) That the contractor shall utilize the specific DBEs listed to perform the work and supply the materials for which each is listed unless the contractor obtains your written consent as provided in this paragraph (f); and
 - (B) That, unless your consent is provided under this <u>paragraph</u> (f), the contractor shall not be entitled to any payment for work or material unless it is performed or supplied by the listed DBE.
- (2) You may provide such written consent only if you agree, for reasons stated in your concurrence document, that the prime contractor has good cause to terminate the DBE firm.
- (3) For purposes of this paragraph, good cause includes the following circumstances:
 - (i) The listed DBE subcontractor fails or refuses to execute a written contract;
 - (ii) The listed DBE subcontractor fails or refuses to perform the work of its subcontract in a way consistent with normal industry standards. Provided, however, that good cause does not exist if the failure or refusal of the DBE subcontractor to perform its work on the subcontract results from the bad faith or discriminatory action of the prime contracor;
 - (iii) The listed DBE subcontractor fails or refuses to meet the prime contractor's reasonable, nondiscriminatory bond requirements.
 - (iv) The listed DBE subcontractor becomes bankrupt, insolvent, or exhibits credit unworthiness;

- (v) The listed DBE subcontractor is ineligible to work on public works projects because of suspension and debarment proceedings pursuant 2 CFR Parts 180, 215 and 1,200 or applicable state law;
 - (vii) You have determined that the listed DBE subcontractor is not a responsible contractor;
- (vi) The listed DBE subcontractor voluntarily withdraws from the project and provides to you written notice of its withdrawal;
- (vii) The listed DBE is ineligible to receive DBE credit for the type of work required;
- (viii) A DBE owner dies or becomes disabled with the result that the listed DBE contractor is unable to complete its work on the contract;
- (ix) Other documented good cause that you determine compels the termination of the DBE subcontractor. Provided, that good cause does not exist if the prime contractor seeks to terminate a DBE it relied upon to obtain the contract so that the prime contractor can self-perform the work for which the DBE contractor was engaged or so that the prime contractor can substitute another DBE or non-DBE contractor after contract award.
- (4) Before transmitting to you its request to terminate and/or substitute a DBE subcontractor, the prime contractor must give notice in writing to the DBE subcontractor, with a copy to you, of its intent to request to terminate and/or substitute, and the reason for the request.
- (5) The prime contractor must give the DBE five days to respond to the prime contractor's notice and advise you and the contractor of the reasons, if any, why it objects to the proposed termination of its subcontract and why you should not approve the prime contractor's action. If required in a particular case as a matter of public necessity (e.g., safety), you may provide a response period shorter than five days.
- (6) In addition to post-award terminations, the provisions of this section apply to preaward deletions of or substitutions for DBE firms put forward by offerors in negotiated procurements.
- (g) When a DBE subcontractor is terminated as provided in <u>paragraph (f)</u> of this section, or fails to complete its work on the contract for any reason, you must require the prime contractor to make good faith efforts to find another DBE subcontractor to substitute for the original DBE. These good faith efforts shall be directed at finding another DBE to perform at least the same amount of work under the contract as the DBE that was terminated, to the extent needed to meet the contract goal you established for the procurement. The good faith efforts shall be documented by the contractor. If the recipient requests documentation under this provision, the contractor shall submit the documentation within 7 days, which may be extended for an additional 7 days if necessary at the request of the contractor, and the recipient shall provide a written determination to the contractor stating whether or not good faith efforts have been demonstrated.
- (h) You must include in each prime contract the contract clause required by § 26.13(b) stating that failure by the contractor to carry out the requirements of this part is a material breach of the contract and may result in the termination of the contract or such other remedies set forth in that section you deem appropriate if the prime contractor fails to comply with the requirements of this section.
- (i) You must apply the requirements of this section to DBE bidders/offerors for prime contracts. In determining whether a DBE bidder/offeror for a prime contract has met a contract goal, you count the work the DBE has committed to performing with its own forces as well as the work that it has committed to be performed by DBE subcontractors and DBE suppliers.

(j) You must require the contractor awarded the contract to make available upon request a copy of all DBE subcontracts. The subcontractor shall ensure that all subcontracts or an agreement with DBEs to supply labor or materials require that the subcontract and all lower tier subcontractors be performed in accordance with this part's provisions.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5098, Jan. 28, 2011; 79 FR 59595, Oct. 2, 2014]

§ 26.55 How is DBE participation counted toward goals?

- (a) When a DBE participates in a contract, you count only the value of the work actually performed by the DBE toward DBE goals.
 - (1) Count the entire amount of that portion of a construction contract (or other contract not covered by paragraph (a)(2) of this section) that is performed by the DBE's own forces. Include the cost of supplies and materials obtained by the DBE for the work of the contract, including supplies purchased or equipment leased by the DBE (except supplies and equipment the DBE subcontractor purchases or leases from the prime contractor or its affiliate).
 - (2) Count the entire amount of fees or commissions charged by a DBE firm for providing a bona fide service, such as professional, technical, consultant, or managerial services, or for providing bonds or insurance specifically required for the performance of a DOT-assisted contract, toward DBE goals, provided you determine the fee to be reasonable and not excessive as compared with fees customarily allowed for similar services.
 - (3) When a DBE subcontracts part of the work of its contract to another firm, the value of the subcontracted work may be counted toward DBE goals only if the DBE's subcontractor is itself a DBE. Work that a DBE subcontracts to a non-DBE firm does not count toward DBE goals.
- (b) When a DBE performs as a participant in a joint venture, count a portion of the total dollar value of the contract equal to the distinct, clearly defined portion of the work of the contract that the DBE performs with its own forces toward DBE goals.
- (c) Count expenditures to a DBE contractor toward DBE goals only if the DBE is performing a commercially useful function on that contract.
 - (1) A DBE performs a commercially useful function when it is responsible for execution of the work of the contract and is carrying out its responsibilities by actually performing, managing, and supervising the work involved. To perform a commercially useful function, the DBE must also be responsible, with respect to materials and supplies used on the contract, for negotiating price, determining quality and quantity, ordering the material, and installing (where applicable) and paying for the material itself. To determine whether a DBE is performing a commercially useful function, you must evaluate the amount of work subcontracted, industry practices, whether the amount the firm is to be paid under the contract is commensurate with the work it is actually performing and the DBE credit claimed for its performance of the work, and other relevant factors.
 - (2) A DBE does not perform a commercially useful function if its role is limited to that of an extra participant in a transaction, contract, or project through which funds are passed in order to obtain the appearance of DBE participation. In determining whether a DBE is such an extra participant, you must examine similar transactions, particularly those in which DBEs do not participate.

- (3) If a DBE does not perform or exercise responsibility for at least 30 percent of the total cost of its contract with its own work force, or the DBE subcontracts a greater portion of the work of a contract than would be expected on the basis of normal industry practice for the type of work involved, you must presume that it is not performing a commercially useful function.
- (4) When a DBE is presumed not to be performing a commercially useful function as provided in paragraph (c)(3) of this section, the DBE may present evidence to rebut this presumption. You may determine that the firm is performing a commercially useful function given the type of work involved and normal industry practices.
- (5) Your decisions on commercially useful function matters are subject to review by the concerned operating administration, but are not administratively appealable to DOT.
- (d) Use the following factors in determining whether a DBE trucking company is performing a commercially useful function:
 - (1) The DBE must be responsible for the management and supervision of the entire trucking operation for which it is responsible on a particular contract, and there cannot be a contrived arrangement for the purpose of meeting DBE goals.
 - (2) The DBE must itself own and operate at least one fully licensed, insured, and operational truck used on the contract.
 - (3) The DBE receives credit for the total value of the transportation services it provides on the contract using trucks it owns, insures, and operates using drivers it employs.
 - (4) The DBE may lease trucks from another DBE firm, including an owner-operator who is certified as a DBE. The DBE who leases trucks from another DBE receives credit for the total value of the transportation services the lessee DBE provides on the contract.
 - (5) The DBE may also lease trucks from a non-DBE firm, including from an owner-operator. The DBE that leases trucks equipped with drivers from a non-DBE is entitled to credit for the total value of transportation services provided by non-DBE leased trucks equipped with drivers not to exceed the value of transportation services on the contract provided by DBE-owned trucks or leased trucks with DBE employee drivers. Additional participation by non-DBE owned trucks equipped with drivers receives credit only for the fee or commission it receives as a result of the lease arrangement. If a recipient chooses this approach, it must obtain written consent from the appropriate DOT operating administration.

Example to paragraph (d)(5): DBE Firm X uses two of its own trucks on a contract. It leases two trucks from DBE Firm Y and six trucks equipped with drivers from non-DBE Firm Z. DBE credit would be awarded for the total value of transportation services provided by Firm X and Firm Y, and may also be awarded for the total value of transportation services provided by four of the six trucks provided by Firm Z. In all, full credit would be allowed for the participation of eight trucks. DBE credit could be awarded only for the fees or commissions pertaining to the remaining trucks Firm X receives as a result of the lease with Firm Z.

(6) The DBE may lease trucks without drivers from a non-DBE truck leasing company. If the DBE leases trucks from a non-DBE truck leasing company and uses its own employees as drivers, it is entitled to credit for the total value of these hauling services. Example to paragraph (d)(6): DBE Firm X uses two of its own trucks on a contract. It leases two additional trucks from non-DBE Firm Z. Firm X uses its own employees to drive the trucks leased from Firm Z. DBE credit would be awarded for the total value of the transportation services provided by all four trucks.

- (7) For purposes of this <u>paragraph</u> (d), a lease must indicate that the DBE has exclusive use of and control over the truck. This does not preclude the leased truck from working for others during the term of the lease with the consent of the DBE, so long as the lease gives the DBE absolute priority for use of the leased truck. Leased trucks must display the name and identification number of the DBE.
- (e) Count expenditures with DBEs for materials or supplies toward DBE goals as provided in the following:

(1)

- (i) If the materials or supplies are obtained from a DBE manufacturer, count 100 percent of the cost of the materials or supplies toward DBE goals.
- (ii) For purposes of this <u>paragraph (e)(1)</u>, a manufacturer is a firm that operates or maintains a factory or establishment that produces, on the premises, the materials, supplies, articles, or equipment required under the contract and of the general character described by the specifications.

(2)

- (i) If the materials or supplies are purchased from a DBE regular dealer, count 60 percent of the cost of the materials or supplies toward DBE goals.
- (ii) For purposes of this section, a regular dealer is a firm that owns, operates, or maintains a store, warehouse, or other establishment in which the materials, supplies, articles or equipment of the general character described by the specifications and required under the contract are bought, kept in stock, and regularly sold or leased to the public in the usual course of business.
 - (A) To be a regular dealer, the firm must be an established, regular business that engages, as its principal business and under its own name, in the purchase and sale or lease of the products in question.
 - (B) A person may be a regular dealer in such bulk items as petroleum products, steel, cement, gravel, stone, or asphalt without owning, operating, or maintaining a place of business as provided in this paragraph (e)(2)(ii) if the person both owns and operates distribution equipment for the products. Any supplementing of regular dealers' own distribution equipment shall be by a long-term lease agreement and not on an ad hoc or contract-by-contract basis.
 - (C) Packagers, brokers, manufacturers' representatives, or other persons who arrange or expedite transactions are not regular dealers within the meaning of this paragraph (e)(2).
- (3) With respect to materials or supplies purchased from a DBE which is neither a manufacturer nor a regular dealer, count the entire amount of fees or commissions charged for assistance in the procurement of the materials and supplies, or fees or transportation charges for the delivery of

materials or supplies required on a job site, toward DBE goals, provided you determine the fees to be reasonable and not excessive as compared with fees customarily allowed for similar services. Do not count any portion of the cost of the materials and supplies themselves toward DBE goals, however.

- (4) You must determine the amount of credit awarded to a firm for the provisions of materials and supplies (e.g., whether a firm is acting as a regular dealer or a transaction expediter) on a contract-by-contract basis.
- (f) If a firm is not currently certified as a DBE in accordance with the standards of subpart D of this part at the time of the execution of the contract, do not count the firm's participation toward any DBE goals, except as provided for in § 26.87(i)).
- (g) Do not count the dollar value of work performed under a contract with a firm after it has ceased to be certified toward your overall goal.
- (h) Do not count the participation of a DBE subcontractor toward a contractor's final compliance with its DBE obligations on a contract until the amount being counted has actually been paid to the DBE.

[64 FR 5126, Feb. 2, 1999, as amended at 65 FR 68951, Nov. 15, 2000; 68 FR 35554, June 16, 2003; 79 FR 59595, Oct. 2, 2014]

Subpart D-Certification Standards

§ 26.61 How are burdens of proof allocated in the certification process?

- (a) In determining whether to certify a firm as eligible to participate as a DBE, you must apply the standards of this subpart.
- (b) The firm seeking certification has the burden of demonstrating to you, by a preponderance of the evidence, that it meets the requirements of this subpart concerning group membership or individual disadvantage, business size, ownership, and control.
- (c) You must rebuttably presume that members of the designated groups identified in § 26.67(a) are socially and economically disadvantaged. This means they do not have the burden of proving to you that they are socially and economically disadvantaged. In order to obtain the benefit of the rebuttable presumption, individuals must submit a signed, notarized statement that they are a member of one of the groups in § 26.67(a). Applicants do have the obligation to provide you information concerning their economic disadvantage (see § 26.67).
- (d) Individuals who are not presumed to be socially and economically disadvantaged, and individuals concerning whom the presumption of disadvantage has been rebutted, have the burden of proving to you, by a preponderance of the evidence, that they are socially and economically disadvantaged. (See Appendix E of this part.)
- (e) You must make determinations concerning whether individuals and firms have met their burden of demonstrating group membership, ownership, control, and social and economic disadvantage (where disadvantage must be demonstrated on an individual basis) by considering all the facts in the record, viewed as a whole.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35554, June 16, 2003]

§ 26.63 What rules govern group membership determinations?

(a)

- (1) If, after reviewing the signed notarized statement of membership in a presumptively disadvantaged group (see § 26.61(c)), you have a well founded reason to question the individual's claim of membership in that group, you must require the individual to present additional evidence that he or she is a member of the group.
- (2) You must provide the individual a written explanation of your reasons for questioning his or her group membership and a written request for additional evidence as outlined in <u>paragraph (b)</u> of this section.
- (3) In implementing this section, you must take special care to ensure that you do not impose a disproportionate burden on members of any particular designated group. Imposing a disproportionate burden on members of a particular group could violate § 26.7(b) and/or Title VI of the Civil Rights Act of 1964 and 49 CFR part 21.
- (b) In making such a determination, you must consider whether the person has held himself out to be a member of the group over a long period of time prior to application for certification and whether the person is regarded as a member of the group by the relevant community. You may require the applicant to produce appropriate documentation of group membership.
 - (1) If you determine that an individual claiming to be a member of a group presumed to be disadvantaged is not a member of a designated disadvantaged group, the individual must demonstrate social and economic disadvantage on an individual basis.
 - (2) Your decisions concerning membership in a designated group are subject to the certification appeals procedure of § 26.89.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35554, June 16, 2003]

§ 26.65 What rules govern business size determinations?

- (a) To be an eligible DBE, a firm (including its affiliates) must be an existing small business, as defined by Small Business Administration (SBA) standards. As a recipient, you must apply current SBA business size standard(s) found in 13 CFR part 121 appropriate to the type(s) of work the firm seeks to perform in DOT-assisted contracts, including the primary industry classification of the applicant.
- (b) Even if it meets the requirements of paragraph (a) of this section, a firm is not an eligible DBE for the purposes of Federal Highway Administration and Federal Transit Administration-assisted work in any Federal fiscal year if the firm (including its affiliates) has had average annual gross receipts, as defined by SBA regulations (see 13 CFR 121.104), over the firm's previous three fiscal years, in excess of \$26.29 million. The Department will adjust this amount for inflation on an annual basis. The adjusted amount will be published on the Department's website in subsequent years.
- (c) The Department adjusts the number in <u>paragraph (b)</u> of this section annually using the Department of Commerce price deflators for purchases by State and local governments as the basis for this adjustment.

[74 FR 15224, Apr. 3, 2009, as amended at 79 FR 59596, Oct. 2, 2014; 85 FR 80647, Dec. 14, 2020]

§ 26.67 What rules determine social and economic disadvantage?

- (a) Presumption of disadvantage.
 - (1) You must rebuttably presume that citizens of the United States (or lawfully admitted permanent residents) who are women, Black Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans, Subcontinent Asian Americans, or other minorities found to be disadvantaged by the SBA, are socially and economically disadvantaged individuals. You must require applicants to submit a signed, notarized certification that each presumptively disadvantaged owner is, in fact, socially and economically disadvantaged.

(2)

- (i) You must require each individual owner of a firm applying to participate as a DBE, whose ownership and control are relied upon for DBE certification, to certify that he or she has a personal net worth that does not exceed \$1.32 million.
- (ii) You must require each individual who makes this certification to support it with a signed, notarized statement of personal net worth, with appropriate supporting documentation. To meet this requirement, you must use the DOT personal net worth form provided in appendix G to this part without change or revision. Where necessary to accurately determine an individual's personal net worth, you may, on a case-by-case basis, require additional financial information from the owner of an applicant firm (e.g., information concerning the assets of the owner's spouse, where needed to clarify whether assets have been transferred to the spouse or when the owner's spouse is involved in the operation of the company). Requests for additional information shall not be unduly burdensome or intrusive.
- (iii) In determining an individual's net worth, you must observe the following requirements:
 - (A) Exclude an individual's ownership interest in the applicant firm;
 - (B) Exclude the individual's equity in his or her primary residence (except any portion of such equity that is attributable to excessive withdrawals from the applicant firm). The equity is the market value of the residence less any mortgages and home equity loan balances. Recipients must ensure that home equity loan balances are included in the equity calculation and not as a separate liability on the individual's personal net worth form. Exclusions for net worth purposes are not exclusions for asset valuation or access to capital and credit purposes.
 - (C) Do not use a contingent liability to reduce an individual's net worth.
 - (D) With respect to assets held in vested pension plans, Individual Retirement Accounts, 401(k) accounts, or other retirement savings or investment programs in which the assets cannot be distributed to the individual at the present time without significant adverse tax or interest consequences, include only the present value of such assets, less the tax and interest penalties that would accrue if the asset were distributed at the present time.
- (iv) Notwithstanding any provision of Federal or State law, you must not release an individual's personal net worth statement nor any documents pertaining to it to any third party without the written consent of the submitter. Provided, that you must transmit this information to DOT in any certification appeal proceeding under § 26.89 of this part or to any other State to which the individual's firm has applied for certification under § 26.85 of this part.

- (b) Rebuttal of presumption of disadvantage.
 - (1) An individual's presumption of economic disadvantage may be rebutted in two ways.
 - (i) If the statement of personal net worth and supporting documentation that an individual submits under paragraph (a)(2) of this section shows that the individual's personal net worth exceeds \$1.32 million, the individual's presumption of economic disadvantage is rebutted. You are not required to have a proceeding under paragraph (b)(2) of this section in order to rebut the presumption of economic disadvantage in this case.

Example to paragraph (b)(1)(i): An individual with very high assets and significant liabilities may, in accounting terms, have a PNW of less than \$1.32 million. However, the person's assets collectively (e.g., high income level, a very expensive house, a yacht, extensive real or personal property holdings) may lead a reasonable person to conclude that he or she is not economically disadvantaged. The recipient may rebut the individual's presumption of economic disadvantage under these circumstances, as provided in this section, even though the individual's PNW is less than \$1.32 million.

(ii)

- (A) If the statement of personal net worth and supporting documentation that an individual submits under paragraph (a)(2) of this section demonstrates that the individual is able to accumulate substantial wealth, the individual's presumption of economic disadvantage is rebutted. In making this determination, as a certifying agency, you may consider factors that include, but are not limited to, the following:
 - (1) Whether the average adjusted gross income of the owner over the most recent three year period exceeds \$350,000;
 - (2) Whether the income was unusual and not likely to occur in the future;
 - (3) Whether the earnings were offset by losses;
 - (4) Whether the income was reinvested in the firm or used to pay taxes arising in the normal course of operations by the firm;
 - (5) Other evidence that income is not indicative of lack of economic disadvantage; and
 - (6) Whether the total fair market value of the owner's assets exceed \$6 million.
- (B) You must have a proceeding under <u>paragraph</u> (b)(2) of this section in order to rebut the presumption of economic disadvantage in this case.
- (2) If you have a reasonable basis to believe that an individual who is a member of one of the designated groups is not, in fact, socially and/or economically disadvantaged you may, at any time, start a proceeding to determine whether the presumption should be regarded as rebutted with respect to that individual. Your proceeding must follow the procedures of § 26.87.
- (3) In such a proceeding, you have the burden of demonstrating, by a preponderance of the evidence, that the individual is not socially and economically disadvantaged. You may require the individual to produce information relevant to the determination of his or her disadvantage.

(4) When an individual's presumption of social and/or economic disadvantage has been rebutted, his or her ownership and control of the firm in question cannot be used for purposes of DBE eligibility under this subpart unless and until he or she makes an individual showing of social and/or economic disadvantage. If the basis for rebutting the presumption is a determination that the individual's personal net worth exceeds \$1.32 million, the individual is no longer eligible for participation in the program and cannot regain eligibility by making an individual showing of disadvantage, so long as his or her PNW remains above that amount.

(c) Transfers within two years.

- (1) Except as set forth in paragraph (c)(2) of this section, recipients must attribute to an individual claiming disadvantaged status any assets which that individual has transferred to an immediate family member, to a trust a beneficiary of which is an immediate family member, or to the applicant firm for less than fair market value, within two years prior to a concern's application for participation in the DBE program or within two years of recipient's review of the firm's annual affidavit, unless the individual claiming disadvantaged status can demonstrate that the transfer is to or on behalf of an immediate family member for that individual's education, medical expenses, or some other form of essential support.
- (2) Recipients must not attribute to an individual claiming disadvantaged status any assets transferred by that individual to an immediate family member that are consistent with the customary recognition of special occasions, such as birthdays, graduations, anniversaries, and retirements.
- (d) Individual determinations of social and economic disadvantage. Firms owned and controlled by individuals who are not presumed to be socially and economically disadvantaged (including individuals whose presumed disadvantage has been rebutted) may apply for DBE certification. You must make a case-by-case determination of whether each individual whose ownership and control are relied upon for DBE certification is socially and economically disadvantaged. In such a proceeding, the applicant firm has the burden of demonstrating to you, by a preponderance of the evidence, that the individuals who own and control it are socially and economically disadvantaged. An individual whose personal net worth exceeds \$1.32 million shall not be deemed to be economically disadvantaged. In making these determinations, use the guidance found in Appendix E of this part. You must require that applicants provide sufficient information to permit determinations under the guidance of appendix E of this part.

[79 FR 59596, Oct. 2, 2014]

§ 26.69 What rules govern determinations of ownership?

- (a) In determining whether the socially and economically disadvantaged participants in a firm own the firm, you must consider all the facts in the record viewed as a whole, including the origin of all assets and how and when they were used in obtaining the firm. All transactions for the establishment and ownership (or transfer of ownership) must be in the normal course of business, reflecting commercial and arms-length practices.
- (b) To be an eligible DBE, a firm must be at least 51 percent owned by socially and economically disadvantaged individuals.
 - (1) In the case of a corporation, such individuals must own at least 51 percent of the each class of voting stock outstanding and 51 percent of the aggregate of all stock outstanding.

- (2) In the case of a partnership, 51 percent of each class of partnership interest must be owned by socially and economically disadvantaged individuals. Such ownership must be reflected in the firm's partnership agreement.
- (3) In the case of a limited liability company, at least 51 percent of each class of member interest must be owned by socially and economically disadvantaged individuals.

(c)

- (1) The firm's ownership by socially and economically disadvantaged individuals, including their contribution of capital or expertise to acquire their ownership interests, must be real, substantial, and continuing, going beyond pro forma ownership of the firm as reflected in ownership documents. Proof of contribution of capital should be submitted at the time of the application. When the contribution of capital is through a loan, there must be documentation of the value of assets used as collateral for the loan.
- (2) Insufficient contributions include a promise to contribute capital, an unsecured note payable to the firm or an owner who is not a disadvantaged individual, mere participation in a firm's activities as an employee, or capitalization not commensurate with the value for the firm.
- (3) The disadvantaged owners must enjoy the customary incidents of ownership, and share in the risks and be entitled to the profits and loss commensurate with their ownership interests, as demonstrated by the substance, not merely the form, of arrangements. Any terms or practices that give a non-disadvantaged individual or firm a priority or superior right to a firm's profits, compared to the disadvantaged owner(s), are grounds for denial.
- (4) Debt instruments from financial institutions or other organizations that lend funds in the normal course of their business do not render a firm ineligible, even if the debtor's ownership interest is security for the loan.
 - Examples to paragraph (c): (i) An individual pays \$100 to acquire a majority interest in a firm worth \$1 million. The individual's contribution to capital would not be viewed as substantial.
 - (ii) A 51% disadvantaged owner and a non-disadvantaged 49% owner contribute \$100 and \$10,000, respectively, to acquire a firm grossing \$1 million. This may be indicative of a proforma arrangement that does not meet the requirements of (c)(1).
 - (iii) The disadvantaged owner of a DBE applicant firm spends \$250 to file articles of incorporation and obtains a \$100,000 loan, but makes only nominal or sporadic payments to repay the loan. This type of contribution is not of a continuing nature.
- (d) All securities that constitute ownership of a firm shall be held directly by disadvantaged persons. Except as provided in this <u>paragraph</u> (d), no securities or assets held in trust, or by any guardian for a minor, are considered as held by disadvantaged persons in determining the ownership of a firm. However, securities or assets held in trust are regarded as held by a disadvantaged individual for purposes of determining ownership of the firm, if—
 - (1) The beneficial owner of securities or assets held in trust is a disadvantaged individual, and the trustee is the same or another such individual; or

- (2) The beneficial owner of a trust is a disadvantaged individual who, rather than the trustee, exercises effective control over the management, policy-making, and daily operational activities of the firm. Assets held in a revocable living trust may be counted only in the situation where the same disadvantaged individual is the sole grantor, beneficiary, and trustee.
- (e) The contributions of capital or expertise by the socially and economically disadvantaged owners to acquire their ownership interests must be real and substantial. Examples of insufficient contributions include a promise to contribute capital, an unsecured note payable to the firm or an owner who is not a disadvantaged individual, or mere participation in a firm's activities as an employee. Debt instruments from financial institutions or other organizations that lend funds in the normal course of their business do not render a firm ineligible, even if the debtor's ownership interest is security for the loan.
- (f) The following requirements apply to situations in which expertise is relied upon as part of a disadvantaged owner's contribution to acquire ownership:
 - (1) The owner's expertise must be-
 - (i) In a specialized field;
 - (ii) Of outstanding quality;
 - (iii) In areas critical to the firm's operations;
 - (iv) Indispensable to the firm's potential success:
 - (v) Specific to the type of work the firm performs; and
 - (vi) Documented in the records of the firm. These records must clearly show the contribution of expertise and its value to the firm.
 - (2) The individual whose expertise is relied upon must have a significant financial investment in the firm.
- (g) You must always deem as held by a socially and economically disadvantaged individual, for purposes of determining ownership, all interests in a business or other assets obtained by the individual—
 - (1) As the result of a final property settlement or court order in a divorce or legal separation, provided that no term or condition of the agreement or divorce decree is inconsistent with this section; or
 - (2) Through inheritance, or otherwise because of the death of the former owner.

(h)

- (1) You must presume as not being held by a socially and economically disadvantaged individual, for purposes of determining ownership, all interests in a business or other assets obtained by the individual as the result of a gift, or transfer without adequate consideration, from any nondisadvantaged individual or non-DBE firm who is—
 - (i) Involved in the same firm for which the individual is seeking certification, or an affiliate of that firm;
 - (ii) Involved in the same or a similar line of business; or
 - (iii) Engaged in an ongoing business relationship with the firm, or an affiliate of the firm, for which the individual is seeking certification.
- (2) To overcome this presumption and permit the interests or assets to be counted, the disadvantaged individual must demonstrate to you, by clear and convincing evidence, that—

- (i) The gift or transfer to the disadvantaged individual was made for reasons other than obtaining certification as a DBE; and
- (ii) The disadvantaged individual actually controls the management, policy, and operations of the firm, notwithstanding the continuing participation of a non-disadvantaged individual who provided the gift or transfer.
- (i) You must apply the following rules in situations in which marital assets form a basis for ownership of a firm:
 - (1) When marital assets (other than the assets of the business in question), held jointly or as community property by both spouses, are used to acquire the ownership interest asserted by one spouse, you must deem the ownership interest in the firm to have been acquired by that spouse with his or her own individual resources, provided that the other spouse irrevocably renounces and transfers all rights in the ownership interest in the manner sanctioned by the laws of the state in which either spouse or the firm is domiciled. You do not count a greater portion of joint or community property assets toward ownership than state law would recognize as belonging to the socially and economically disadvantaged owner of the applicant firm.
 - (2) A copy of the document legally transferring and renouncing the other spouse's rights in the jointly owned or community assets used to acquire an ownership interest in the firm must be included as part of the firm's application for DBE certification.
- (j) You may consider the following factors in determining the ownership of a firm. However, you must not regard a contribution of capital as failing to be real and substantial, or find a firm ineligible, solely because—
 - (1) A socially and economically disadvantaged individual acquired his or her ownership interest as the result of a gift, or transfer without adequate consideration, other than the types set forth in paragraph (h) of this section;
 - (2) There is a provision for the co-signature of a spouse who is not a socially and economically disadvantaged individual on financing agreements, contracts for the purchase or sale of real or personal property, bank signature cards, or other documents; or
 - (3) Ownership of the firm in question or its assets is transferred for adequate consideration from a spouse who is not a socially and economically disadvantaged individual to a spouse who is such an individual. In this case, you must give particularly close and careful scrutiny to the ownership and control of a firm to ensure that it is owned and controlled, in substance as well as in form, by a socially and economically disadvantaged individual.

[64 FR 5126, Feb. 2, 1999, as amended at 79 FR 59597, Oct. 2, 2014]

§ 26.71 What rules govern determinations concerning control?

- (a) In determining whether socially and economically disadvantaged owners control a firm, you must consider all the facts in the record, viewed as a whole.
- (b) Only an independent business may be certified as a DBE. An independent business is one the viability of which does not depend on its relationship with another firm or firms.

- (1) In determining whether a potential DBE is an independent business, you must scrutinize relationships with non-DBE firms, in such areas as personnel, facilities, equipment, financial and/or bonding support, and other resources.
- (2) You must consider whether present or recent employer/employee relationships between the disadvantaged owner(s) of the potential DBE and non-DBE firms or persons associated with non-DBE firms compromise the independence of the potential DBE firm.
- (3) You must examine the firm's relationships with prime contractors to determine whether a pattern of exclusive or primary dealings with a prime contractor compromises the independence of the potential DBE firm.
- (4) In considering factors related to the independence of a potential DBE firm, you must consider the consistency of relationships between the potential DBE and non-DBE firms with normal industry practice.
- (c) A DBE firm must not be subject to any formal or informal restrictions which limit the customary discretion of the socially and economically disadvantaged owners. There can be no restrictions through corporate charter provisions, by-law provisions, contracts or any other formal or informal devices (e.g., cumulative voting rights, voting powers attached to different classes of stock, employment contracts, requirements for concurrence by non-disadvantaged partners, conditions precedent or subsequent, executory agreements, voting trusts, restrictions on or assignments of voting rights) that prevent the socially and economically disadvantaged owners, without the cooperation or vote of any non-disadvantaged individual, from making any business decision of the firm. This paragraph does not preclude a spousal co-signature on documents as provided for in § 26.69(j)(2).
- (d) The socially and economically disadvantaged owners must possess the power to direct or cause the direction of the management and policies of the firm and to make day-to-day as well as long-term decisions on matters of management, policy and operations.
 - A disadvantaged owner must hold the highest officer position in the company (e.g., chief executive officer or president).
 - (2) In a corporation, disadvantaged owners must control the board of directors.
 - (3) In a partnership, one or more disadvantaged owners must serve as general partners, with control over all partnership decisions.
- (e) Individuals who are not socially and economically disadvantaged or immediate family members may be involved in a DBE firm as owners, managers, employees, stockholders, officers, and/or directors. Such individuals must not, however possess or exercise the power to control the firm, or be disproportionately responsible for the operation of the firm.
- (f) The socially and economically disadvantaged owners of the firm may delegate various areas of the management, policymaking, or daily operations of the firm to other participants in the firm, regardless of whether these participants are socially and economically disadvantaged individuals. Such delegations of authority must be revocable, and the socially and economically disadvantaged owners must retain the power to hire and fire any person to whom such authority is delegated. The managerial role of the socially and economically disadvantaged owners in the firm's overall affairs must be such that the recipient can reasonably conclude that the socially and economically disadvantaged owners actually exercise control over the firm's operations, management, and policy.

- (g) The socially and economically disadvantaged owners must have an overall understanding of, and managerial and technical competence and experience directly related to, the type of business in which the firm is engaged and the firm's operations. The socially and economically disadvantaged owners are not required to have experience or expertise in every critical area of the firm's operations, or to have greater experience or expertise in a given field than managers or key employees. The socially and economically disadvantaged owners must have the ability to intelligently and critically evaluate information presented by other participants in the firm's activities and to use this information to make independent decisions concerning the firm's daily operations, management, and policymaking. Generally, expertise limited to office management, administration, or bookkeeping functions unrelated to the principal business activities of the firm is insufficient to demonstrate control.
- (h) If state or local law requires the persons to have a particular license or other credential in order to own and/or control a certain type of firm, then the socially and economically disadvantaged persons who own and control a potential DBE firm of that type must possess the required license or credential. If state or local law does not require such a person to have such a license or credential to own and/or control a firm, you must not deny certification solely on the ground that the person lacks the license or credential. However, you may take into account the absence of the license or credential as one factor in determining whether the socially and economically disadvantaged owners actually control the firm.

(i)

- (1) You may consider differences in remuneration between the socially and economically disadvantaged owners and other participants in the firm in determining whether to certify a firm as a DBE. Such consideration shall be in the context of the duties of the persons involved, normal industry practices, the firm's policy and practice concerning reinvestment of income, and any other explanations for the differences proffered by the firm. You may determine that a firm is controlled by its socially and economically disadvantaged owner although that owner's remuneration is lower than that of some other participants in the firm.
- (2) In a case where a non-disadvantaged individual formerly controlled the firm, and a socially and economically disadvantaged individual now controls it, you may consider a difference between the remuneration of the former and current controller of the firm as a factor in determining who controls the firm, particularly when the non-disadvantaged individual remains involved with the firm and continues to receive greater compensation than the disadvantaged individual.
- (j) In order to be viewed as controlling a firm, a socially and economically disadvantaged owner cannot engage in outside employment or other business interests that conflict with the management of the firm or prevent the individual from devoting sufficient time and attention to the affairs of the firm to control its activities. For example, absentee ownership of a business and part-time work in a full-time firm are not viewed as constituting control. However, an individual could be viewed as controlling a part-time business that operates only on evenings and/or weekends, if the individual controls it all the time it is operating.

(k)

(1) A socially and economically disadvantaged individual may control a firm even though one or more of the individual's immediate family members (who themselves are not socially and economically disadvantaged individuals) participate in the firm as a manager, employee, owner, or in another capacity. Except as otherwise provided in this paragraph, you must make a judgment about the control the socially and economically disadvantaged owner exercises vis-a-vis other persons involved in the business as you do in other situations, without regard to whether or not the other persons are immediate family members.

- (2) If you cannot determine that the socially and economically disadvantaged owners—as distinct from the family as a whole—control the firm, then the socially and economically disadvantaged owners have failed to carry their burden of proof concerning control, even though they may participate significantly in the firm's activities.
- (I) Where a firm was formerly owned and/or controlled by a non-disadvantaged individual (whether or not an immediate family member), ownership and/or control were transferred to a socially and economically disadvantaged individual, and the nondisadvantaged individual remains involved with the firm in any capacity, there is a rebuttable presumption of control by the non-disadvantaged individual unless the disadvantaged individual now owning the firm demonstrates to you, by clear and convincing evidence, that:
 - (1) The transfer of ownership and/or control to the disadvantaged individual was made for reasons other than obtaining certification as a DBE; and
 - (2) The disadvantaged individual actually controls the management, policy, and operations of the firm, notwithstanding the continuing participation of a nondisadvantaged individual who formerly owned and/or controlled the firm.
- (m) In determining whether a firm is controlled by its socially and economically disadvantaged owners, you may consider whether the firm owns equipment necessary to perform its work. However, you must not determine that a firm is not controlled by socially and economically disadvantaged individuals solely because the firm leases, rather than owns, such equipment, where leasing equipment is a normal industry practice and the lease does not involve a relationship with a prime contractor or other party that compromises the independence of the firm.
- (n) You must grant certification to a firm only for specific types of work in which the socially and economically disadvantaged owners have the ability to control the firm. To become certified in an additional type of work, the firm need demonstrate to you only that its socially and economically disadvantaged owners are able to control the firm with respect to that type of work. You must not require that the firm be recertified or submit a new application for certification, but you must verify the disadvantaged owner's control of the firm in the additional type of work.
 - (1) The types of work a firm can perform (whether on initial certification or when a new type of work is added) must be described in terms of the most specific available NAICS code for that type of work. If you choose, you may also, in addition to applying the appropriate NAICS code, apply a descriptor from a classification scheme of equivalent detail and specificity. A correct NAICS code is one that describes, as specifically as possible, the principal goods or services which the firm would provide to DOT recipients. Multiple NAICS codes may be assigned where appropriate. Program participants must rely on, and not depart from, the plain meaning of NAICS code descriptions in determining the scope of a firm's certification. If your Directory does not list types of work for any firm in a manner consistent with this paragraph (a)(1), you must update the Directory entry for that firm to meet the requirements of this paragraph (a)(1) by August 28, 2011.
 - (2) Firms and recipients must check carefully to make sure that the NAICS codes cited in a certification are kept up-to-date and accurately reflect work which the UCP has determined the firm's owners can control. The firm bears the burden of providing detailed company information the certifying agency needs to make an appropriate NAICS code designation.
 - (3) If a firm believes that there is not a NAICS code that fully or clearly describes the type(s) of work in which it is seeking to be certified as a DBE, the firm may request that the certifying agency, in its certification documentation, supplement the assigned NAICS code(s) with a clear, specific, and

- detailed narrative description of the type of work in which the firm is certified. A vague, general, or confusing description is not sufficient for this purpose, and recipients should not rely on such a description in determining whether a firm's participation can be counted toward DBE goals.
- (4) A certifier is not precluded from changing a certification classification or description if there is a factual basis in the record. However, certifiers must not make after-the-fact statements about the scope of a certification, not supported by evidence in the record of the certification action.
- (o) A business operating under a franchise or license agreement may be certified if it meets the standards in this subpart and the franchiser or licenser is not affiliated with the franchisee or licensee. In determining whether affiliation exists, you should generally not consider the restraints relating to standardized quality, advertising, accounting format, and other provisions imposed on the franchisee or licensee by the franchise agreement or license, provided that the franchisee or licensee has the right to profit from its efforts and bears the risk of loss commensurate with ownership. Alternatively, even though a franchisee or licensee may not be controlled by virtue of such provisions in the franchise agreement or license, affiliation could arise through other means, such as common management or excessive restrictions on the sale or transfer of the franchise interest or license.
- (p) In order for a partnership to be controlled by socially and economically disadvantaged individuals, any non-disadvantaged partners must not have the power, without the specific written concurrence of the socially and economically disadvantaged partner(s), to contractually bind the partnership or subject the partnership to contract or tort liability.
- (q) The socially and economically disadvantaged individuals controlling a firm may use an employee leasing company. The use of such a company does not preclude the socially and economically disadvantaged individuals from controlling their firm if they continue to maintain an employer-employee relationship with the leased employees. This includes being responsible for hiring, firing, training, assigning, and otherwise controlling the on-the-job activities of the employees, as well as ultimate responsibility for wage and tax obligations related to the employees.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5099, Jan. 28, 2011; 79 FR 59597, Oct. 2, 2014]

§ 26.73 What are other rules affecting certification?

(a)

- (1) Consideration of whether a firm performs a commercially useful function or is a regular dealer pertains solely to counting toward DBE goals the participation of firms that have already been certified as DBEs. Except as provided in <u>paragraph (a)(2)</u> of this section, you must not consider commercially useful function issues in any way in making decisions about whether to certify a firm as a DBE.
- (2) You may consider, in making certification decisions, whether a firm has exhibited a pattern of conduct indicating its involvement in attempts to evade or subvert the intent or requirements of the DBE program.

(b)

(1) You must evaluate the eligibility of a firm on the basis of present circumstances. You must not refuse to certify a firm based solely on historical information indicating a lack of ownership or control of the firm by socially and economically disadvantaged individuals at some time in the past, if the firm currently meets the ownership and control standards of this part.

- (2) You must not refuse to certify a firm solely on the basis that it is a newly formed firm, has not completed projects or contracts at the time of its application, has not yet realized profits from its activities, or has not demonstrated a potential for success. If the firm meets disadvantaged, size, ownership, and control requirements of this Part, the firm is eligible for certification.
- (c) DBE firms and firms seeking DBE certification shall cooperate fully with your requests (and DOT requests) for information relevant to the certification process. Failure or refusal to provide such information is a ground for a denial or removal of certification.
- (d) Only firms organized for profit may be eligible DBEs. Not-for-profit organizations, even though controlled by socially and economically disadvantaged individuals, are not eligible to be certified as DBEs.
- (e) An eligible DBE firm must be owned by individuals who are socially and economically disadvantaged. Except as provided in this paragraph, a firm that is not owned by such individuals, but instead is owned by another firm—even a DBE firm—cannot be an eligible DBE.
 - (1) If socially and economically disadvantaged individuals own and control a firm through a parent or holding company, established for tax, capitalization or other purposes consistent with industry practice, and the parent or holding company in turn owns and controls an operating subsidiary, you may certify the subsidiary if it otherwise meets all requirements of this subpart. In this situation, the individual owners and controllers of the parent or holding company are deemed to control the subsidiary through the parent or holding company.
 - (2) You may certify such a subsidiary only if there is cumulatively 51 percent ownership of the subsidiary by socially and economically disadvantaged individuals. The following examples illustrate how this cumulative ownership provision works:
 - Example 1: Socially and economically disadvantaged individuals own 100 percent of a holding company, which has a wholly-owned subsidiary. The subsidiary may be certified, if it meets all other requirements.
 - Example 2: Disadvantaged individuals own 100 percent of the holding company, which owns 51 percent of a subsidiary. The subsidiary may be certified, if all other requirements are met.
 - Example 3: Disadvantaged individuals own 80 percent of the holding company, which in turn owns 70 percent of a subsidiary. In this case, the cumulative ownership of the subsidiary by disadvantaged individuals is 56 percent (80 percent of the 70 percent). This is more than 51 percent, so you may certify the subsidiary, if all other requirements are met.
 - Example 4: Same as Example 2 or 3, but someone other than the socially and economically disadvantaged owners of the parent or holding company controls the subsidiary. Even though the subsidiary is owned by disadvantaged individuals, through the holding or parent company, you cannot certify it because it fails to meet control requirements.
 - *Example 5:* Disadvantaged individuals own 60 percent of the holding company, which in turn owns 51 percent of a subsidiary. In this case, the cumulative ownership of the subsidiary by

disadvantaged individuals is about 31 percent. This is less than 51 percent, so you cannot certify the subsidiary.

Example 6: The holding company, in addition to the subsidiary seeking certification, owns several other companies. The combined gross receipts of the holding companies and its subsidiaries are greater than the size standard for the subsidiary seeking certification and/or the gross receipts cap of § 26.65(b). Under the rules concerning affiliation, the subsidiary fails to meet the size standard and cannot be certified.

- (f) Recognition of a business as a separate entity for tax or corporate purposes is not necessarily sufficient to demonstrate that a firm is an independent business, owned and controlled by socially and economically disadvantaged individuals.
- (g) You must not require a DBE firm to be prequalified as a condition for certification.
- (h) A firm that is owned by an Indian tribe or Native Hawaiian organization, rather than by Indians or Native Hawaiians as individuals, may be eligible for certification. Such a firm must meet the size standards of § 26.65. Such a firm must be controlled by socially and economically disadvantaged individuals, as provided in § 26.71.
- (i) The following special rules apply to the certification of firms related to Alaska Native Corporations (ANCs).
 - (1) Notwithstanding any other provisions of this subpart, a direct or indirect subsidiary corporation, joint venture, or partnership entity of an ANC is eligible for certification as a DBE if it meets all of the following requirements:
 - (i) The Settlement Common Stock of the underlying ANC and other stock of the ANC held by holders of the Settlement Common Stock and by Natives and descendents of Natives represents a majority of both the total equity of the ANC and the total voting power of the corporation for purposes of electing directors;
 - (ii) The shares of stock or other units of common ownership interest in the subsidiary, joint venture, or partnership entity held by the ANC and by holders of its Settlement Common Stock represent a majority of both the total equity of the entity and the total voting power of the entity for the purpose of electing directors, the general partner, or principal officers; and
 - (iii) The subsidiary, joint venture, or partnership entity has been certified by the Small Business Administration under the 8(a) or small disadvantaged business program.
 - (2) As a recipient to whom an ANC-related entity applies for certification, you do not use the DOT uniform application form (see Appendix F of this part). You must obtain from the firm documentation sufficient to demonstrate that entity meets the requirements of paragraph (i)(1) of this section. You must also obtain sufficient information about the firm to allow you to administer your program (e.g., information that would appear in your DBE Directory).
 - (3) If an ANC-related firm does not meet all the conditions of <u>paragraph (i)(1)</u> of this section, then it must meet the requirements of <u>paragraph (h)</u> of this section in order to be certified, on the same basis as firms owned by Indian Tribes or Native Hawaiian Organizations.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35555, June 16, 2003; 76 FR 5099, Jan. 28, 2011; 79 FR 59598, Oct. 2, 2014]

Subpart E-Certification Procedures

§ 26.81 What are the requirements for Unified Certification Programs?

- (a) You and all other DOT recipients in your state must participate in a Unified Certification Program (UCP).
 - (1) Within three years of March 4, 1999, you and the other recipients in your state must sign an agreement establishing the UCP for that state and submit the agreement to the Secretary for approval. The Secretary may, on the basis of extenuating circumstances shown by the recipients in the state, extend this deadline for no more than one additional year.
 - (2) The agreement must provide for the establishment of a UCP meeting all the requirements of this section. The agreement must specify that the UCP will follow all certification procedures and standards of this part, on the same basis as recipients; that the UCP shall cooperate fully with oversight, review, and monitoring activities of DOT and its operating administrations; and that the UCP shall implement DOT directives and guidance concerning certification matters. The agreement shall also commit recipients to ensuring that the UCP has sufficient resources and expertise to carry out the requirements of this part. The agreement shall include an implementation schedule ensuring that the UCP is fully operational no later than 18 months following the approval of the agreement by the Secretary.
 - (3) Subject to approval by the Secretary, the UCP in each state may take any form acceptable to the recipients in that state.
 - (4) The Secretary shall review the UCP and approve it, disapprove it, or remand it to the recipients in the state for revisions. A complete agreement which is not disapproved or remanded within 180 days of its receipt is deemed to be accepted.
 - (5) If you and the other recipients in your state fail to meet the deadlines set forth in this paragraph (a), you shall have the opportunity to make an explanation to the Secretary why a deadline could not be met and why meeting the deadline was beyond your control. If you fail to make such an explanation, or the explanation does not justify the failure to meet the deadline, the Secretary shall direct you to complete the required action by a date certain. If you and the other recipients fail to carry out this direction in a timely manner, you are collectively in noncompliance with this part.
- (b) The UCP shall make all certification decisions on behalf of all DOT recipients in the state with respect to participation in the DOT DBE Program.
 - (1) Certification decisions by the UCP shall be binding on all DOT recipients within the state.
 - (2) The UCP shall provide "one-stop shopping" to applicants for certification, such that an applicant is required to apply only once for a DBE certification that will be honored by all recipients in the state.
 - (3) All obligations of recipients with respect to certification and nondiscrimination must be carried out by UCPs, and recipients may use only UCPs that comply with the certification and nondiscrimination requirements of this part.
- (c) All certifications by UCPs shall be pre-certifications; i.e., certifications that have been made final before the due date for bids or offers on a contract on which a firm seeks to participate as a DBE.

- (d) A UCP is not required to process an application for certification from a firm having its principal place of business outside the state if the firm is not certified by the UCP in the state in which it maintains its principal place of business. The "home state" UCP shall share its information and documents concerning the firm with other UCPs that are considering the firm's application.
- (e) Subject to DOT approval as provided in this section, the recipients in two or more states may form a regional UCP. UCPs may also enter into written reciprocity agreements with other UCPs. Such an agreement shall outline the specific responsibilities of each participant. A UCP may accept the certification of any other UCP or DOT recipient.
- (f) Pending the establishment of UCPs meeting the requirements of this section, you may enter into agreements with other recipients, on a regional or inter-jurisdictional basis, to perform certification functions required by this part. You may also grant reciprocity to other recipient's certification decisions.
- (g) Each UCP shall maintain a unified DBE directory containing, for all firms certified by the UCP (including those from other states certified under the provisions of this part), the information required by § 26.31. The UCP shall make the directory available to the public electronically, on the internet, as well as in print. The UCP shall update the electronic version of the directory by including additions, deletions, and other changes as soon as they are made and shall revise the print version of the Directory at least once a year.
- (h) Except as otherwise specified in this section, all provisions of this subpart and subpart D of this part pertaining to recipients also apply to UCPs.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5100, Jan. 28, 2011]

§ 26.83 What procedures do recipients follow in making certification decisions?

- (a) You must ensure that only firms certified as eligible DBEs under this section participate as DBEs in your program.
- (b) You must determine the eligibility of firms as DBEs consistent with the standards of <u>subpart D of this part</u>. When a UCP is formed, the UCP must meet all the requirements of <u>subpart D of this part</u> and this subpart that recipients are required to meet.

(c)

- (1) You must take all the following steps in determining whether a DBE firm meets the standards of subpart D of this part:
 - (i) Perform an on-site visit to the firm's principal place of business. You must interview the principal officers and review their résumés and/or work histories. You may interview key personnel of the firm if necessary. You must also perform an on-site visit to job sites if there are such sites on which the firm is working at the time of the eligibility investigation in your jurisdiction or local area. You may rely upon the site visit report of any other recipient with respect to a firm applying for certification;
 - (ii) Analyze documentation related to the legal structure, ownership, and control of the applicant firm. This includes, but is not limited to, Articles of Incorporation/Organization; corporate bylaws or operating agreements; organizational, annual and board/member meeting records; stock ledgers and certificates; and State-issued Certificates of Good Standing
 - (iii) Analyze the bonding and financial capacity of the firm; lease and loan agreements; bank account signature cards;

- (iv) Determine the work history of the firm, including contracts it has received, work it has completed; and payroll records;
- (v) Obtain a statement from the firm of the type of work it prefers to perform as part of the DBE program and its preferred locations for performing the work, if any.
- (vi) Obtain or compile a list of the equipment owned by or available to the firm and the licenses the firm and its key personnel possess to perform the work it seeks to do as part of the DBE program;
- (vii) Obtain complete Federal income tax returns (or requests for extensions) filed by the firm, its affiliates, and the socially and economically disadvantaged owners for the last 3 years. A complete return includes all forms, schedules, and statements filed with the Internal Revenue Service.
- (viii) Require potential DBEs to complete and submit an appropriate application form, except as otherwise provided in § 26.85 of this part.
- (2) You must use the application form provided in Appendix F to this part without change or revision. However, you may provide in your DBE program, with the written approval of the concerned operating administration, for supplementing the form by requesting specified additional information not inconsistent with this part.
- (3) You must make sure that the applicant attests to the accuracy and truthfulness of the information on the application form. This shall be done either in the form of an affidavit sworn to by the applicant before a person who is authorized by State law to administer oaths or in the form of an unsworn declaration executed under penalty of perjury of the laws of the United States.
- (4) You must review all information on the form prior to making a decision about the eligibility of the firm. You may request clarification of information contained in the application at any time in the application process.
- (d) When another recipient, in connection with its consideration of the eligibility of a firm, makes a written request for certification information you have obtained about that firm (e.g., including application materials or the report of a site visit, if you have made one to the firm), you must promptly make the information available to the other recipient.
- (e) [Reserved]
- (f) Subject to the approval of the concerned operating administration as part of your DBE program, you may impose a reasonable application fee for certification. Fee waivers shall be made in appropriate cases.
- (g) You must safeguard from disclosure to unauthorized persons information gathered as part of the certification process that may reasonably be regarded as proprietary or other confidential business information, consistent with applicable Federal, state, and local law.

(h)

(1) Once you have certified a DBE, it shall remain certified until and unless you have removed its certification, in whole or in part, through the procedures of § 26.87 of this part, except as provided in § 26.67(b)(1) of this part.

- (2) You may not require DBEs to reapply for certification or undergo a recertification process. However, you may conduct a certification review of a certified DBE firm, including a new on-site review, if appropriate in light of changed circumstances (e.g., of the kind requiring notice under paragraph (i) of this section or relating to suspension of certification under § 26.88), a complaint, or other information concerning the firm's eligibility. If information comes to your attention that leads you to question the firm's eligibility, you may conduct an on-site review on an unannounced basis, at the firm's offices and job sites.
- (i) If you are a DBE, you must inform the recipient or UCP in writing of any change in circumstances affecting your ability to meet size, disadvantaged status, ownership, or control requirements of this part or any material change in the information provided in your application form.
 - (1) Changes in management responsibility among members of a limited liability company are covered by this requirement.
 - (2) You must attach supporting documentation describing in detail the nature of such changes.
 - (3) The notice must take the form of an affidavit sworn to by the applicant before a person who is authorized by state law to administer oaths or of an unsworn declaration executed under penalty of perjury of the laws of the United States. You must provide the written notification within 30 days of the occurrence of the change. If you fail to make timely notification of such a change, you will be deemed to have failed to cooperate under § 26.109(c).
- (j) If you are a DBE, you must provide to the recipient, every year on the anniversary of the date of your certification, an affidavit sworn to by the firm's owners before a person who is authorized by State law to administer oaths or an unsworn declaration executed under penalty of perjury of the laws of the United States. This affidavit must affirm that there have been no changes in the firm's circumstances affecting its ability to meet size, disadvantaged status, ownership, or control requirements of this part or any material changes in the information provided in its application form, except for changes about which you have notified the recipient under paragraph (i) of this section. The affidavit shall specifically affirm that your firm continues to meet SBA business size criteria and the overall gross receipts cap of this part, documenting this affirmation with supporting documentation of your firm's size and gross receipts (e.g., submission of Federal tax returns). If you fail to provide this affidavit in a timely manner, you will be deemed to have failed to cooperate under § 26.109(c).
- (k) If you are a recipient, you must make decisions on applications for certification within 90 days of receiving from the applicant firm all information required under this part. You may extend this time period once, for no more than an additional 60 days, upon written notice to the firm, explaining fully and specifically the reasons for the extension. You may establish a different time frame in your DBE program, upon a showing that this time frame is not feasible, and subject to the approval of the concerned operating administration. Your failure to make a decision by the applicable deadline under this paragraph is deemed a constructive denial of the application, on the basis of which the firm may appeal to DOT under § 26.89.
- (I) As a recipient or UCP, you must advise each applicant within 30 days from your receipt of the application whether the application is complete and suitable for evaluation and, if not, what additional information or action is required.
- (m) Except as otherwise provided in this paragraph, if an applicant for DBE certification withdraws its application before you have issued a decision on the application, the applicant can resubmit the application at any time. As a recipient or UCP, you may not apply the waiting period provided under § 26.86(c) of this part before allowing the applicant to resubmit its application. However, you may place the reapplication at the "end of the line," behind other applications that have been made since the firm's

previous application was withdrawn. You may also apply the waiting period provided under § 26.86(c) of this part to a firm that has established a pattern of frequently withdrawing applications before you make a decision.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35555, June 16, 2003; 76 FR 5100, Jan. 28, 2011; 79 FR 59598, Oct. 2, 2014]

§ 26.85 Interstate certification.

- (a) This section applies with respect to any firm that is currently certified in its home state.
- (b) When a firm currently certified in its home state ("State A") applies to another State ("State B") for DBE certification, State B may, at its discretion, accept State A's certification and certify the firm, without further procedures.
 - (1) To obtain certification in this manner, the firm must provide to State B a copy of its certification notice from State A.
 - (2) Before certifying the firm, State B must confirm that the firm has a current valid certification from State A. State B can do so by reviewing State A's electronic directory or obtaining written confirmation from State A.
- (c) In any situation in which State B chooses not to accept State A's certification of a firm as provided in paragraph (b) of this section, as the applicant firm you must provide the information in paragraphs (c)(1) through (4) of this section to State B.
 - (1) You must provide to State B a complete copy of the application form, all supporting documents, and any other information you have submitted to State A or any other state related to your firm's certification. This includes affidavits of no change (see § 26.83(j)) and any notices of changes (see § 26.83(j)) that you have submitted to State A, as well as any correspondence you have had with State A's UCP or any other recipient concerning your application or status as a DBE firm.
 - (2) You must also provide to State B any notices or correspondence from states other than State A relating to your status as an applicant or certified DBE in those states. For example, if you have been denied certification or decertified in State C, or subject to a decertification action there, you must inform State B of this fact and provide all documentation concerning this action to State B.
 - (3) If you have filed a certification appeal with DOT (see § 26.89), you must inform State B of the fact and provide your letter of appeal and DOT's response to State B.
 - (4) You must submit an affidavit sworn to by the firm's owners before a person who is authorized by State law to administer oaths or an unsworn declaration executed under penalty of perjury of the laws of the United States.
 - (i) This affidavit must affirm that you have submitted all the information required by 49 CFR 26.85(c) and the information is complete and, in the case of the information required by § 26.85(c)(1), is an identical copy of the information submitted to State A.
 - (ii) If the on-site report from State A supporting your certification in State A is more than three years old, as of the date of your application to State B, State B may require that your affidavit also affirm that the facts in the on-site report remain true and correct.
- (d) As State B, when you receive from an applicant firm all the information required by paragraph (c) of this section, you must take the following actions:

- (1) Within seven days contact State A and request a copy of the site visit review report for the firm (see § 26.83(c)(1)), any updates to the site visit review, and any evaluation of the firm based on the site visit. As State A, you must transmit this information to State B within seven days of receiving the request. A pattern by State B of not making such requests in a timely manner or by "State A" or any other State of not complying with such requests in a timely manner is noncompliance with this Part.
- (2) Determine whether there is good cause to believe that State A's certification of the firm is erroneous or should not apply in your State. Reasons for making such a determination may include the following:
 - (i) Evidence that State A's certification was obtained by fraud;
 - (ii) New information, not available to State A at the time of its certification, showing that the firm does not meet all eligibility criteria;
 - (iii) State A's certification was factually erroneous or was inconsistent with the requirements of this part;
 - (iv) The State law of State B requires a result different from that of the State law of State A.
 - (v) The information provided by the applicant firm did not meet the requirements of <u>paragraph</u> (c) of this section.
- (3) If, as State B, unless you have determined that there is good cause to believe that State A's certification is erroneous or should not apply in your State, you must, no later than 60 days from the date on which you received from the applicant firm all the information required by paragraph (c) of this section, send to the applicant firm a notice that it is certified and place the firm on your directory of certified firms.
- (4) If, as State B, you have determined that there is good cause to believe that State A's certification is erroneous or should not apply in your State, you must, no later than 60 days from the date on which you received from the applicant firm all the information required by paragraph (c) of this section, send to the applicant firm a notice stating the reasons for your determination.
 - (i) This notice must state with particularity the specific reasons why State B believes that the firm does not meet the requirements of this Part for DBE eligibility and must offer the firm an opportunity to respond to State B with respect to these reasons.
 - (ii) The firm may elect to respond in writing, to request an in-person meeting with State B's decision maker to discuss State B's objections to the firm's eligibility, or both. If the firm requests a meeting, as State B you must schedule the meeting to take place within 30 days of receiving the firm's request.
 - (iii) The firm bears the burden of demonstrating, by a preponderance of evidence, that it meets the requirements of this Part with respect to the particularized issues raised by State B's notice. The firm is not otherwise responsible for further demonstrating its eligibility to State B.
 - (iv) The decision maker for State B must be an individual who is thoroughly familiar with the provisions of this Part concerning certification.
 - (v) State B must issue a written decision within 30 days of the receipt of the written response from the firm or the meeting with the decision maker, whichever is later.
 - (vi) The firm's application for certification is stayed pending the outcome of this process.

- (vii) A decision under this paragraph (d)(4) may be appealed to the Departmental Office of Civil Rights under s§ 26.89 of this part.
- (e) As State B, if you have not received from State A a copy of the site visit review report by a date 14 days after you have made a timely request for it, you may hold action required by <u>paragraphs (d)(2)</u> through (4) of this section in abeyance pending receipt of the site visit review report. In this event, you must, no later than 30 days from the date on which you received from an applicant firm all the information required by paragraph (c) of this section, notify the firm in writing of the delay in the process and the reason for it.

(f)

- (1) As a UCP, when you deny a firm's application, reject the application of a firm certified in State A or any other State in which the firm is certified, through the procedures of paragraph (d)(4) of this section, or decertify a firm, in whole or in part, you must make an entry in the Department of Transportation Office of Civil Rights' (DOCR's) Ineligibility Determination Online Database. You must enter the following information:
 - (i) The name of the firm;
 - (ii) The name(s) of the firm's owner(s);
 - (iii) The type and date of the action;
 - (iv) The reason for the action.
- (2) As a UCP, you must check the DOCR Web site at least once every month to determine whether any firm that is applying to you for certification or that you have already certified is on the list.
- (3) For any such firm that is on the list, you must promptly request a copy of the listed decision from the UCP that made it. As the UCP receiving such a request, you must provide a copy of the decision to the requesting UCP within 7 days of receiving the request. As the UCP receiving the decision, you must then consider the information in the decision in determining what, if any, action to take with respect to the certified DBE firm or applicant.
- (g) You must implement the requirements of this section beginning January 1, 2012.

[76 FR 5100, Jan. 28, 2011]

§ 26.86 What rules govern recipients' denials of initial requests for certification?

- (a) When you deny a request by a firm, which is not currently certified with you, to be certified as a DBE, you must provide the firm a written explanation of the reasons for the denial, specifically referencing the evidence in the record that supports each reason for the denial. All documents and other information on which the denial is based must be made available to the applicant, on request.
- (b) [Reserved]
- (c) When a firm is denied certification, you must establish a time period of no more than twelve months that must elapse before the firm may reapply to the recipient for certification. You may provide, in your DBE program, subject to approval by the concerned operating administration, a shorter waiting period for reapplication. The time period for reapplication begins to run on the date the explanation required by paragraph (a) of this section is received by the firm. An applicant's appeal of your decision to the Department pursuant to § 26.89 does not extend this period.

(d) When you make an administratively final denial of certification concerning a firm, the firm may appeal the denial to the Department under § 26.89.

[64 FR 5126, Feb. 2, 1999. Redesignated and amended at 68 FR 35555, June 16, 2003; 79 FR 59598, Oct. 2, 2014]

§ 26.87 What procedures does a recipient use to remove a DBE's eligibility?

- (a) Ineligibility complaints.
 - (1) Any person may file with you a written complaint alleging that a currently-certified firm is ineligible and specifying the alleged reasons why the firm is ineligible. You are not required to accept a general allegation that a firm is ineligible or an anonymous complaint. The complaint may include any information or arguments supporting the complainant's assertion that the firm is ineligible and should not continue to be certified. Confidentiality of complainants' identities must be protected as provided in § 26.109(b).
 - (2) You must review your records concerning the firm, any material provided by the firm and the complainant, and other available information. You may request additional information from the firm or conduct any other investigation that you deem necessary.
 - (3) If you determine, based on this review, that there is reasonable cause to believe that the firm is ineligible, you must provide written notice to the firm that you propose to find the firm ineligible, setting forth the reasons for the proposed determination. If you determine that such reasonable cause does not exist, you must notify the complainant and the firm in writing of this determination and the reasons for it. All statements of reasons for findings on the issue of reasonable cause must specifically reference the evidence in the record on which each reason is based.
- (b) Recipient-initiated proceedings. If, based on notification by the firm of a change in its circumstances or other information that comes to your attention, you determine that there is reasonable cause to believe that a currently certified firm is ineligible, you must provide written notice to the firm that you propose to find the firm ineligible, setting forth the reasons for the proposed determination. The statement of reasons for the finding of reasonable cause must specifically reference the evidence in the record on which each reason is based.
- (c) DOT directive to initiate proceeding.
 - (1) If the concerned operating administration determines that information in your certification records, or other information available to the concerned operating administration, provides reasonable cause to believe that a firm you certified does not meet the eligibility criteria of this part, the concerned operating administration may direct you to initiate a proceeding to remove the firm's certification.
 - (2) The concerned operating administration must provide you and the firm a notice setting forth the reasons for the directive, including any relevant documentation or other information.
 - (3) You must immediately commence and prosecute a proceeding to remove eligibility as provided by paragraph (b) of this section.
- (d) Hearing. When you notify a firm that there is reasonable cause to remove its eligibility, as provided in paragraph (a), (b), or (c) of this section, you must give the firm an opportunity for an informal hearing, at which the firm may respond to the reasons for the proposal to remove its eligibility in person and provide information and arguments concerning why it should remain certified.

- (1) In such a proceeding, you bear the burden of proving, by a preponderance of the evidence, that the firm does not meet the certification standards of this part.
- (2) You must maintain a complete record of the hearing, by any means acceptable under state law for the retention of a verbatim record of an administrative hearing. If there is an appeal to DOT under § 26.89, you must provide a transcript of the hearing to DOT and, on request, to the firm. You must retain the original record of the hearing. You may charge the firm only for the cost of copying the record.
- (3) The firm may elect to present information and arguments in writing, without going to a hearing. In such a situation, you bear the same burden of proving, by a preponderance of the evidence, that the firm does not meet the certification standards, as you would during a hearing.
- (e) Separation of functions. You must ensure that the decision in a proceeding to remove a firm's eligibility is made by an office and personnel that did not take part in actions leading to or seeking to implement the proposal to remove the firm's eligibility and are not subject, with respect to the matter, to direction from the office or personnel who did take part in these actions.
 - (1) Your method of implementing this requirement must be made part of your DBE program.
 - (2) The decisionmaker must be an individual who is knowledgeable about the certification requirements of your DBE program and this part.
 - (3) Before a UCP is operational in its state, a small airport or small transit authority (i.e., an airport or transit authority serving an area with less than 250,000 population) is required to meet this requirement only to the extent feasible.
- (f) **Grounds for decision**. You may base a decision to remove a firm's eligibility only on one or more of the following grounds:
 - (1) Changes in the firm's circumstances since the certification of the firm by the recipient that render the firm unable to meet the eligibility standards of this part;
 - (2) Information or evidence not available to you at the time the firm was certified;
 - (3) Information relevant to eligibility that has been concealed or misrepresented by the firm:
 - (4) A change in the certification standards or requirements of the Department since you certified the firm;
 - (5) Your decision to certify the firm was clearly erroneous:
 - (6) The firm has failed to cooperate with you (see § 26.109(c));
 - (7) The firm has exhibited a pattern of conduct indicating its involvement in attempts to subvert the intent or requirements of the DBE program (see § 26.73(a)(2)); or
 - (8) The firm has been suspended or debarred for conduct related to the DBE program. The notice required by paragraph (g) of this section must include a copy of the suspension or debarment action. A decision to remove a firm for this reason shall not be subject to the hearing procedures in paragraph (d) of this section.
- (g) **Notice of decision.** Following your decision, you must provide the firm written notice of the decision and the reasons for it, including specific references to the evidence in the record that supports each reason for the decision. The notice must inform the firm of the consequences of your decision and of the availability

of an appeal to the Department of Transportation under § 26.89. You must send copies of the notice to the complainant in an ineligibility complaint or the concerned operating administration that had directed you to initiate the proceeding. Provided that, when sending such a notice to a complainant other than a DOT operating administration, you must not include information reasonably construed as confidential business information without the written consent of the firm that submitted the information.

- (h) [Reserved]
- (i) Status of firm during proceeding.
 - (1) A firm remains an eligible DBE during the pendancy of your proceeding to remove its eligibility.
 - (2) The firm does not become ineligible until the issuance of the notice provided for in <u>paragraph (g)</u> of this section.
- (j) Effects of removal of eligibility. When you remove a firm's eligibility, you must take the following action:
 - (1) When a prime contractor has made a commitment to using the ineligible firm, or you have made a commitment to using a DBE prime contractor, but a subcontract or contract has not been executed before you issue the decertification notice provided for in paragraph (g) of this section, the ineligible firm does not count toward the contract goal or overall goal. You must direct the prime contractor to meet the contract goal with an eligible DBE firm or demonstrate to you that it has made a good faith effort to do so.
 - (2) If a prime contractor has executed a subcontract with the firm before you have notified the firm of its ineligibility, the prime contractor may continue to use the firm on the contract and may continue to receive credit toward its DBE goal for the firm's work. In this case, or in a case where you have let a prime contract to the DBE that was later ruled ineligible, the portion of the ineligible firm's performance of the contract remaining after you issued the notice of its ineligibility shall not count toward your overall goal, but may count toward the contract goal.
 - (3) Exception: If the DBE's ineligibility is caused solely by its having exceeded the size standard during the performance of the contract, you may continue to count its participation on that contract toward overall and contract goals.
- (k) Availability of appeal. When you make an administratively final removal of a firm's eligibility under this section, the firm may appeal the removal to the Department under § 26.89.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35556, June 16, 2003; 76 FR 5101, Jan. 28, 2011; 79 FR 59599, Oct. 2, 2014]

§ 26.88 Summary suspension of certification.

- (a) A recipient shall immediately suspend a DBE's certification without adhering to the requirements in § 26.87(d) of this part when an individual owner whose ownership and control of the firm are necessary to the firm's certification dies or is incarcerated.
- (b)
- (1) A recipient may immediately suspend a DBE's certification without adhering to the requirements in § 26.87(d) when there is adequate evidence to believe that there has been a material change in circumstances that may affect the eligibility of the DBE firm to remain certified, or when the DBE fails to notify the recipient or UCP in writing of any material change in circumstances as required by § 26.83(i) of this part or fails to timely file an affidavit of no change under § 26.83(j).

- (2) In determining the adequacy of the evidence to issue a suspension under paragraph (b)(1) of this section, the recipient shall consider all relevant factors, including how much information is available, the credibility of the information and allegations given the circumstances, whether or not important allegations are corroborated, and what inferences can reasonably be drawn as a result.
- (c) The concerned operating administration may direct the recipient to take action pursuant to paragraph (a) or (b) this section if it determines that information available to it is sufficient to warrant immediate suspension.
- (d) When a firm is suspended pursuant to <u>paragraph (a)</u> or <u>(b)</u> of this section, the recipient shall immediately notify the DBE of the suspension by certified mail, return receipt requested, to the last known address of the owner(s) of the DBE.
- (e) Suspension is a temporary status of ineligibility pending an expedited show cause hearing/proceeding under § 26.87 of this part to determine whether the DBE is eligible to participate in the program and consequently should be removed. The suspension takes effect when the DBE receives, or is deemed to have received, the Notice of Suspension.
- (f) While suspended, the DBE may not be considered to meet a contract goal on a new contract, and any work it does on a contract received during the suspension shall not be counted toward a recipient's overall goal. The DBE may continue to perform under an existing contract executed before the DBE received a Notice of Suspension and may be counted toward the contract goal during the period of suspension as long as the DBE is performing a commercially useful function under the existing contract.
- (g) Following receipt of the Notice of Suspension, if the DBE believes it is no longer eligible, it may voluntarily withdraw from the program, in which case no further action is required. If the DBE believes that its eligibility should be reinstated, it must provide to the recipient information demonstrating that the firm is eligible notwithstanding its changed circumstances. Within 30 days of receiving this information, the recipient must either lift the suspension and reinstate the firm's certification or commence a decertification action under § 26.87 of this part. If the recipient commences a decertification proceeding, the suspension remains in effect during the proceeding.
- (h) The decision to immediately suspend a DBE under paragraph (a) or (b) of this section is not appealable to the US Department of Transportation. The failure of a recipient to either lift the suspension and reinstate the firm or commence a decertification proceeding, as required by paragraph (g) of this section, is appealable to the U.S. Department of Transportation under § 26.89 of this part, as a constructive decertification.

[79 FR 59599, Oct. 2, 2014]

§ 26.89 What is the process for certification appeals to the Department of Transportation?

(a)

- (1) If you are a firm that is denied certification or whose eligibility is removed by a recipient, including SBA-certified firms, you may make an administrative appeal to the Department.
- (2) If you are a complainant in an ineligibility complaint to a recipient (including the concerned operating administration in the circumstances provided in § 26.87(c)), you may appeal to the Department if the recipient does not find reasonable cause to propose removing the firm's eligibility or, following a removal of eligibility proceeding, determines that the firm is eligible.

- (3) Send appeals to the following address: U.S. Department of Transportation, Departmental Office of Civil Rights, 1200 New Jersey Avenue SE., Washington, DC 20590-0001.
- (b) Pending the Department's decision in the matter, the recipient's decision remains in effect. The Department does not stay the effect of the recipient's decision while it is considering an appeal.
- (c) If you want to file an appeal, you must send a letter to the Department within 90 days of the date of the recipient's final decision, including information and setting forth a full and specific statement as to why the decision is erroneous, what significant fact that the recipient failed to consider, or what provisions of this Part the recipient did not properly apply. The Department may accept an appeal filed later than 90 days after the date of the decision if the Department determines that there was good cause for the late filing of the appeal or in the interest of justice.
- (d) When it receives an appeal, the Department requests a copy of the recipient's complete administrative record in the matter. If you are the recipient, you must provide the administrative record, including a hearing transcript, within 20 days of the Department's request. The Department may extend this time period on the basis of a recipient's showing of good cause. To facilitate the Department's review of a recipient's decision, you must ensure that such administrative records are well organized, indexed, and paginated. Records that do not comport with these requirements are not acceptable and will be returned to you to be corrected immediately. If an appeal is brought concerning one recipient's certification decision concerning a firm, and that recipient relied on the decision and/or administrative record of another recipient, this requirement applies to both recipients involved.
- (e) The Department makes its decision based solely on the entire administrative record as supplemented by the appeal. The Department does not make a de novo review of the matter and does not conduct a hearing. The Department may also supplement the administrative record by adding relevant information made available by the DOT Office of Inspector General; Federal, State, or local law enforcement authorities; officials of a DOT operating administration or other appropriate DOT office; a recipient; or a firm or other private party.
- (f) As a recipient, when you provide supplementary information to the Department, you shall also make this information available to the firm and any third-party complainant involved, consistent with Federal or applicable state laws concerning freedom of information and privacy. The Department makes available, on request by the firm and any third-party complainant involved, any supplementary information it receives from any source.
 - (1) The Department affirms your decision unless it determines, based on the entire administrative record, that your decision is unsupported by substantial evidence or inconsistent with the substantive or procedural provisions of this part concerning certification.
 - (2) If the Department determines, after reviewing the entire administrative record, that your decision was unsupported by substantial evidence or inconsistent with the substantive or procedural provisions of this part concerning certification, the Department reverses your decision and directs you to certify the firm or remove its eligibility, as appropriate. You must take the action directed by the Department's decision immediately upon receiving written notice of it.
 - (3) The Department is not required to reverse your decision if the Department determines that a procedural error did not result in fundamental unfairness to the appellant or substantially prejudice the opportunity of the appellant to present its case.

- (4) If it appears that the record is incomplete or unclear with respect to matters likely to have a significant impact on the outcome of the case, the Department may remand the record to you with instructions seeking clarification or augmentation of the record before making a finding. The Department may also remand a case to you for further proceedings consistent with Department instructions concerning the proper application of the provisions of this part.
- (5) The Department does not uphold your decision based on grounds not specified in your decision.
- (6) The Department's decision is based on the status and circumstances of the firm as of the date of the decision being appealed.
- (7) The Department provides written notice of its decision to you, the firm, and the complainant in an ineligibility complaint. A copy of the notice is also sent to any other recipient whose administrative record or decision has been involved in the proceeding (see paragraph (d) of this section). The Department will also notify the SBA in writing when DOT takes an action on an appeal that results in or confirms a loss of eligibility to any SBA-certified firm. The notice includes the reasons for the Department's decision, including specific references to the evidence in the record that supports each reason for the decision.
- (8) The Department's policy is to make its decision within 180 days of receiving the complete administrative record. If the Department does not make its decision within this period, the Department provides written notice to concerned parties, including a statement of the reason for the delay and a date by which the appeal decision will be made.
- (g) All decisions under this section are administratively final, and are not subject to petitions for reconsideration.

[<u>64 FR 5126,</u> Feb. 2, 1999, as amended at <u>65 FR 68951,</u> Nov. 15, 2000; <u>68 FR 35556,</u> June 16, 2003; <u>73 FR 33329,</u> June 12, 2008; 79 FR 59599, Oct. 2, 2014]

§ 26.91 What actions do recipients take following DOT certification appeal decisions?

- (a) If you are the recipient from whose action an appeal under § 26.89 is taken, the decision is binding. It is not binding on other recipients.
- (b) If you are a recipient to which a DOT determination under § 26.89 is applicable, you must take the following action:
 - (1) If the Department determines that you erroneously certified a firm, you must remove the firm's eligibility on receipt of the determination, without further proceedings on your part. Effective on the date of your receipt of the Department's determination, the consequences of a removal of eligibility set forth in § 26.87(i) take effect.
 - (2) If the Department determines that you erroneously failed to find reasonable cause to remove the firm's eligibility, you must expeditiously commence a proceeding to determine whether the firm's eligibility should be removed, as provided in § 26.87.
 - (3) If the Department determines that you erroneously declined to certify or removed the eligibility of the firm, you must certify the firm, effective on the date of your receipt of the written notice of Department's determination.

- (4) If the Department determines that you erroneously determined that the presumption of social and economic disadvantage either should or should not be deemed rebutted, you must take appropriate corrective action as determined by the Department.
- (5) If the Department affirms your determination, no further action is necessary.
- (c) Where DOT has upheld your denial of certification to or removal of eligibility from a firm, or directed the removal of a firm's eligibility, other recipients with whom the firm is certified may commence a proceeding to remove the firm's eligibility under § 26.87. Such recipients must not remove the firm's eligibility absent such a proceeding. Where DOT has reversed your denial of certification to or removal of eligibility from a firm, other recipients must take the DOT action into account in any certification action involving the firm. However, other recipients are not required to certify the firm based on the DOT decision.

Subpart F-Compliance and Enforcement

§ 26.101 What compliance procedures apply to recipients?

- (a) If you fail to comply with any requirement of this part, you may be subject to formal enforcement action under § 26.103 or § 26.105 or appropriate program sanctions by the concerned operating administration, such as the suspension or termination of Federal funds, or refusal to approve projects, grants or contracts until deficiencies are remedied. Program sanctions may include, in the case of the FHWA program, actions provided for under 23 CFR 1.36; in the case of the FAA program, actions consistent with 49 U.S.C. 47106(d), 47111(d), and 47122; and in the case of the FTA program, any actions permitted under 49 U.S.C. chapter 53 or applicable FTA program requirements.
- (b) As provided in statute, you will not be subject to compliance actions or sanctions for failing to carry out any requirement of this part because you have been prevented from complying because a Federal court has issued a final order in which the court found that the requirement is unconstitutional.

§ 26.103 What enforcement actions apply in FHWA and FTA programs?

The provisions of this section apply to enforcement actions under FHWA and FTA programs:

- (a) Noncompliance complaints. Any person who believes that a recipient has failed to comply with its obligations under this part may file a written complaint with the concerned operating administration's Office of Civil Rights. If you want to file a complaint, you must do so no later than 180 days after the date of the alleged violation or the date on which you learned of a continuing course of conduct in violation of this part. In response to your written request, the Office of Civil Rights may extend the time for filing in the interest of justice, specifying in writing the reason for so doing. The Office of Civil Rights may protect the confidentiality of your identity as provided in § 26.109(b). Complaints under this part are limited to allegations of violation of the provisions of this part.
- (b) Compliance reviews. The concerned operating administration may review the recipient's compliance with this part at any time, including reviews of paperwork and on-site reviews, as appropriate. The Office of Civil Rights may direct the operating administration to initiate a compliance review based on complaints received.

(c) Reasonable cause notice. If it appears, from the investigation of a complaint or the results of a compliance review, that you, as a recipient, are in noncompliance with this part, the appropriate DOT office promptly sends you, return receipt requested, a written notice advising you that there is reasonable cause to find you in noncompliance. The notice states the reasons for this finding and directs you to reply within 30 days concerning whether you wish to begin conciliation.

(d) Conciliation.

- (1) If you request conciliation, the appropriate DOT office shall pursue conciliation for at least 30, but not more than 120, days from the date of your request. The appropriate DOT office may extend the conciliation period for up to 30 days for good cause, consistent with applicable statutes.
- (2) If you and the appropriate DOT office sign a conciliation agreement, then the matter is regarded as closed and you are regarded as being in compliance. The conciliation agreement sets forth the measures you have taken or will take to ensure compliance. While a conciliation agreement is in effect, you remain eligible for FHWA or FTA financial assistance.
- (3) The concerned operating administration shall monitor your implementation of the conciliation agreement and ensure that its terms are complied with. If you fail to carry out the terms of a conciliation agreement, you are in noncompliance.
- (4) If you do not request conciliation, or a conciliation agreement is not signed within the time provided in paragraph (d)(1) of this section, then enforcement proceedings begin.

(e) Enforcement actions.

- (1) Enforcement actions are taken as provided in this subpart.
- (2) Applicable findings in enforcement proceedings are binding on all DOT offices.

§ 26.105 What enforcement actions apply in FAA programs?

- (a) Compliance with all requirements of this part by airport sponsors and other recipients of FAA financial assistance is enforced through the procedures of Title 49 of the United States Code, including 49 U.S.C. 47106(d), 47111(d), and 47122, and regulations implementing them.
- (b) The provisions of § 26.103(b) and this section apply to enforcement actions in FAA programs.
- (c) Any person who knows of a violation of this part by a recipient of FAA funds may file a complaint under 14 CFR part 16 with the Federal Aviation Administration Office of Chief Counsel.

§ 26.107 What enforcement actions apply to firms participating in the DBE program?

- (a) If you are a firm that does not meet the eligibility criteria of <u>subpart D of this part</u> and that attempts to participate in a DOT-assisted program as a DBE on the basis of false, fraudulent, or deceitful statements or representations or under circumstances indicating a serious lack of business integrity or honesty, the Department may initiate suspension or debarment proceedings against you under <u>2 CFR parts 180</u> and <u>1200</u>.
- (b) If you are a firm that, in order to meet DBE contract goals or other DBE program requirements, uses or attempts to use, on the basis of false, fraudulent or deceitful statements or representations or under circumstances indicating a serious lack of business integrity or honesty, another firm that does not meet the eligibility criteria of subpart D of this part, the Department may initiate suspension or debarment proceedings against you under 2 CFR parts 180 and 1200.

- (c) In a suspension or debarment proceeding brought under paragraph (a) or (b) of this section, the concerned operating administration may consider the fact that a purported DBE has been certified by a recipient. Such certification does not preclude the Department from determining that the purported DBE, or another firm that has used or attempted to use it to meet DBE goals, should be suspended or debarred.
- (d) The Department may take enforcement action under 49 CFR Part 31, Program Fraud and Civil Remedies, against any participant in the DBE program whose conduct is subject to such action under 49 CFR part 31.
- (e) The Department may refer to the Department of Justice, for prosecution under 18 U.S.C. 1001 or other applicable provisions of law, any person who makes a false or fraudulent statement in connection with participation of a DBE in any DOT-assisted program or otherwise violates applicable Federal statutes.

[64 FR 5126, Feb. 2, 1999, as amended at 76 FR 5101, Jan. 28, 2011]

§ 26.109 What are the rules governing information, confidentiality, cooperation, and intimidation or retaliation?

- (a) Availability of records.
 - (1) In responding to requests for information concerning any aspect of the DBE program, the Department complies with provisions of the Federal Freedom of Information and Privacy Acts (5 U.S.C. 552 and 552a). The Department may make available to the public any information concerning the DBE program release of which is not prohibited by Federal law.
 - (2) Notwithstanding any provision of Federal or state law, you must not release any information that may reasonably be construed as confidential business information to any third party without the written consent of the firm that submitted the information. This includes applications for DBE certification and supporting information. However, you must transmit this information to DOT in any certification appeal proceeding under § 26.89 of this part or to any other state to which the individual's firm has applied for certification under § 26.85 of this part.
- (b) Confidentiality of information on complainants. Notwithstanding the provisions of paragraph (a) of this section, the identity of complainants shall be kept confidential, at their election. If such confidentiality will hinder the investigation, proceeding or hearing, or result in a denial of appropriate administrative due process to other parties, the complainant must be advised for the purpose of waiving the privilege. Complainants are advised that, in some circumstances, failure to waive the privilege may result in the closure of the investigation or dismissal of the proceeding or hearing. FAA follows the procedures of 14 CFR part 16 with respect to confidentiality of information in complaints.
- (c) Cooperation. All participants in the Department's DBE program (including, but not limited to, recipients, DBE firms and applicants for DBE certification, complainants and appellants, and contractors using DBE firms to meet contract goals) are required to cooperate fully and promptly with DOT and recipient compliance reviews, certification reviews, investigations, and other requests for information. Failure to do so shall be a ground for appropriate action against the party involved (e.g., with respect to recipients, a finding of noncompliance; with respect to DBE firms, denial of certification or removal of eligibility and/or suspension and debarment; with respect to a complainant or appellant, dismissal of the complaint or appeal; with respect to a contractor which uses DBE firms to meet goals, findings of non-responsibility for future contracts and/or suspension and debarment).

(d) Intimidation and retaliation. If you are a recipient, contractor, or any other participant in the program, you must not intimidate, threaten, coerce, or discriminate against any individual or firm for the purpose of interfering with any right or privilege secured by this part or because the individual or firm has made a complaint, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under this part. If you violate this prohibition, you are in noncompliance with this part.

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35556, June 16, 2003; 76 FR 5101, Jan. 28, 2011]

Appendix A to Part 26—Guidance Concerning Good Faith Efforts

- I. When, as a recipient, you establish a contract goal on a DOT-assisted contract for procuring construction, equipment, services, or any other purpose, a bidder must, in order to be responsible and/or responsive, make sufficient good faith efforts to meet the goal. The bidder can meet this requirement in either of two ways. First, the bidder can meet the goal, documenting commitments for participation by DBE firms sufficient for this purpose. Second, even if it doesn't meet the goal, the bidder can document adequate good faith efforts. This means that the bidder must show that it took all necessary and reasonable steps to achieve a DBE goal or other requirement of this part which, by their scope, intensity, and appropriateness to the objective, could reasonably be expected to obtain sufficient DBE participation, even if they were not fully successful.
- II. In any situation in which you have established a contract goal, Part 26 requires you to use the good faith efforts mechanism of this part. As a recipient, you have the responsibility to make a fair and reasonable judgment whether a bidder that did not meet the goal made adequate good faith efforts. It is important for you to consider the quality, quantity, and intensity of the different kinds of efforts that the bidder has made, based on the regulations and the guidance in this Appendix.
 - The efforts employed by the bidder should be those that one could reasonably expect a bidder to take if the bidder were actively and aggressively trying to obtain DBE participation sufficient to meet the DBE contract goal. Mere pro forma efforts are not good faith efforts to meet the DBE contract requirements. We emphasize, however, that your determination concerning the sufficiency of the firm's good faith efforts is a judgment call. Determinations should not be made using quantitative formulas.
- III. The Department also strongly cautions you against requiring that a bidder meet a contract goal (i.e., obtain a specified amount of DBE participation) in order to be awarded a contract, even though the bidder makes an adequate good faith efforts showing. This rule specifically prohibits you from ignoring bona fide good faith efforts.
- IV. The following is a list of types of actions which you should consider as part of the bidder's good faith efforts to obtain DBE participation. It is not intended to be a mandatory checklist, nor is it intended to be exclusive or exhaustive. Other factors or types of efforts may be relevant in appropriate cases.

A.

(1) Conducing market research to identify small business contractors and suppliers and soliciting through all reasonable and available means the interest of all certified DBEs that have the capability to perform the work of the contract. This may include attendance at pre-bid and business matchmaking meetings and events, advertising and/or written notices, posting of Notices of Sources Sought and/or Requests for Proposals, written notices or emails to all DBEs listed in the State's directory of transportation firms that specialize in the areas of work desired (as noted in the DBE directory) and which are located in the area or surrounding areas of the project.

- (2) The bidder should solicit this interest as early in the acquisition process as practicable to allow the DBEs to respond to the solicitation and submit a timely offer for the subcontract. The bidder should determine with certainty if the DBEs are interested by taking appropriate steps to follow up initial solicitations.
- B. Selecting portions of the work to be performed by DBEs in order to increase the likelihood that the DBE goals will be achieved. This includes, where appropriate, breaking out contract work items into economically feasible units (for example, smaller tasks or quantities) to facilitate DBE participation, even when the prime contractor might otherwise prefer to perform these work items with its own forces. This may include, where possible, establishing flexible timeframes for performance and delivery schedules in a manner that encourages and facilitates DBE participation.
- C. Providing interested DBEs with adequate information about the plans, specifications, and requirements of the contract in a timely manner to assist them in responding to a solicitation with their offer for the subcontract.

D.

- (1) Negotiating in good faith with interested DBEs. It is the bidder's responsibility to make a portion of the work available to DBE subcontractors and suppliers and to select those portions of the work or material needs consistent with the available DBE subcontractors and suppliers, so as to facilitate DBE participation. Evidence of such negotiation includes the names, addresses, and telephone numbers of DBEs that were considered; a description of the information provided regarding the plans and specifications for the work selected for subcontracting; and evidence as to why additional Agreements could not be reached for DBEs to perform the work.
- (2) A bidder using good business judgment would consider a number of factors in negotiating with subcontractors, including DBE subcontractors, and would take a firm's price and capabilities as well as contract goals into consideration. However, the fact that there may be some additional costs involved in finding and using DBEs is not in itself sufficient reason for a bidder's failure to meet the contract DBE goal, as long as such costs are reasonable. Also, the ability or desire of a prime contractor to perform the work of a contract with its own organization does not relieve the bidder of the responsibility to make good faith efforts. Prime contractors are not, however, required to accept higher quotes from DBEs if the price difference is excessive or unreasonable.

E.

- (1) Not rejecting DBEs as being unqualified without sound reasons based on a thorough investigation of their capabilities. The contractor's standing within its industry, membership in specific groups, organizations, or associations and political or social affiliations (for example union vs. non-union status) are not legitimate causes for the rejection or non-solicitation of bids in the contractor's efforts to meet the project goal. Another practice considered an insufficient good faith effort is the rejection of the DBE because its quotation for the work was not the lowest received. However, nothing in this paragraph shall be construed to require the bidder or prime contractor to accept unreasonable quotes in order to satisfy contract goals.
- (2) A prime contractor's inability to find a replacement DBE at the original price is not alone sufficient to support a finding that good faith efforts have been made to replace the original DBE. The fact that the contractor has the ability and/or desire to perform the contract work with

its own forces does not relieve the contractor of the obligation to make good faith efforts to find a replacement DBE, and it is not a sound basis for rejecting a prospective replacement DBE's reasonable quote.

- F. Making efforts to assist interested DBEs in obtaining bonding, lines of credit, or insurance as required by the recipient or contractor.
- G. Making efforts to assist interested DBEs in obtaining necessary equipment, supplies, materials, or related assistance or services.
- H. Effectively using the services of available minority/women community organizations; minority/women contractors' groups; local, State, and Federal minority/women business assistance offices; and other organizations as allowed on a case-by-case basis to provide assistance in the recruitment and placement of DBEs.
- V. In determining whether a bidder has made good faith efforts, it is essential to scrutinize its documented efforts. At a minimum, you must review the performance of other bidders in meeting the contract goal. For example, when the apparent successful bidder fails to meet the contract goal, but others meet it, you may reasonably raise the question of whether, with additional efforts, the apparent successful bidder could have met the goal. If the apparent successful bidder fails to meet the goal, but meets or exceeds the average DBE participation obtained by other bidders, you may view this, in conjunction with other factors, as evidence of the apparent successful bidder having made good faith efforts. As provided in § 26.53(b)(2)((vi), you must also require the contractor to submit copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract to review whether DBE prices were substantially higher; and contact the DBEs listed on a contractor's solicitation to inquire as to whether they were contacted by the prime. Pro forma mailings to DBEs requesting bids are not alone sufficient to satisfy good faith efforts under the rule.
- VI. A promise to use DBEs after contract award is not considered to be responsive to the contract solicitation or to constitute good faith efforts.

[79 FR 59600, Oct. 2, 2014]

Appendix B to Part 26—Uniform Report of DBE Awards or Commitments and Payments Form

INSTRUCTIONS FOR COMPLETING THE UNIFORM REPORT OF DBE AWARDS/ COMMITMENTS AND PAYMENTS

Recipients of Department of Transportation (DOT) funds are expected to keep accurate data regarding the contracting opportunities available to firms paid for with DOT dollars. Failure to submit contracting data relative to the DBE program will result in noncompliance with Part 26. All dollar values listed on this form should represent the DOT share attributable to the Operating Administration (OA): Federal Highway Administration (FHWA), Federal Aviation Administration (FAA) or Federal Transit Administration (FTA) to which this report will be submitted.

 Indicate the DOT (OA) that provides your Federal financial assistance. If assistance comes from more than one OA, use separate reporting forms for each OA. If you are an FTA recipient, indicate your Vendor Number in the space provided.

- 2. If you are an FAA recipient, indicate the relevant AIP Numbers covered by this report. If you are an FTA recipient, indicate the Grant/Project numbers covered by this report. If more than ten attach a separate sheet.
- 3. Specify the Federal fiscal year (i.e., October 1–September 30) in which the covered reporting period falls.
- 4. State the date of submission of this report.
- 5. Check the appropriate box that indicates the reporting period that the data provided in this report covers. For FHWA and FTA recipients, if this report is due June 1, data should cover October 1–March 31. If this report is due December 1, data should cover April 1–September 30. If the report is due to the FAA, data should cover the entire year.
- 6. Provide the name and address of the recipient.
- 7. State your overall DBE goal(s) established for the Federal fiscal year of the report being submitted to and approved by the relevant OA. Your overall goal is to be reported as well as the breakdown for specific Race Conscious and Race Neutral projections (both of which include gender-conscious/neutral projections). The Race Conscious projection should be based on measures that focus on and provide benefits only for DBEs. The use of contract goals is a primary example of a race conscious measure. The Race Neutral projection should include measures that, while benefiting DBEs, are not solely focused on DBE firms. For example, a small business outreach program, technical assistance, and prompt payment clauses can assist a wide variety of businesses in addition to helping DBE firms.

Section A: Awards and Commitments Made During This Period

The amounts in items 8(A)-10(I) should include all types of prime contracts awarded and all types of subcontracts awarded or committed, including: professional or consultant services, construction, purchase of materials or supplies, lease or purchase of equipment and any other types of services. All dollar amounts are to reflect only the Federal share of such contracts and should be rounded to the nearest dollar.

Line 8: Prime contracts awarded this period: The items on this line should correspond to the contracts directly between the recipient and a supply or service contractor, with no intermediaries between the two.

- 8(A). Provide the *total dollar amount* for all prime contracts assisted with DOT funds and awarded during this reporting period. This value should include the entire Federal share of the contracts without removing any amounts associated with resulting subcontracts.
- 8(B). Provide the total number of all prime contracts assisted with DOT funds and awarded during this reporting period.
- 8(C). From the total dollar amount awarded in item 8(A), provide the *dollar amount* awarded in prime contracts to certified DBE firms during this reporting period. This amount should not include the amounts sub contracted to other firms.
- 8(D). From the total number of prime contracts awarded in item 8(B), specify the *number* of prime contracts awarded to certified DBE firms during this reporting period.
- 8(E&F). This field is closed for data entry. Except for the very rare case of DBE-set asides permitted under 49 CFR part 26, all prime contracts awarded to DBES are regarded as race-neutral.

- 8(G). From the total dollar amount awarded in item 8(C), provide the *dollar amount* awarded to certified DBEs through the use of Race Neutral methods. See the definition of Race Neutral in item 7 and the explanation in item 8 of project types to include.
- 8(H). From the total number of prime contracts awarded in 8(D), specify the *number* awarded to DBEs through Race Neutral methods.
- 8(I). Of all prime contracts awarded this reporting period, calculate the *percentage* going to DBEs. Divide the dollar amount in item 8(C) by the dollar amount in item 8(A) to derive this percentage. Round percentage to the nearest tenth.
- Line 9: Subcontracts awarded/committed this period: Items 9(A)-9(I) are derived in the same way as items 8(A)-8(I), except that these calculations should be based on subcontracts rather than prime contracts. Unlike prime contracts, which may only be awarded, subcontracts may be either awarded or committed.
- 9(A). If filling out the form for general reporting, provide the total dollar amount of subcontracts assisted with DOT funds awarded or committed during this period. This value should be a subset of the total dollars awarded in prime contracts in 8(A), and therefore should never be greater than the amount awarded in prime contracts. If filling out the form for project reporting, provide the total dollar amount of subcontracts assisted with DOT funds awarded or committed during this period. This value should be a subset of the total dollars awarded or previously in prime contracts in 8(A). The sum of all subcontract amounts in consecutive periods should never exceed the sum of all prime contract amounts awarded in those periods.
- 9(B). Provide the total number of all sub contracts assisted with DOT funds that were awarded or committed during this reporting period.
- 9(C). From the total dollar amount of sub contracts awarded/committed this period in item 9(A), provide the total dollar amount awarded in sub contracts to DBEs.
- 9(D). From the total number of sub contracts awarded or committed in item 9(B), specify the number of sub contracts awarded or committed to DBEs.
- 9(E). From the total dollar amount of sub contracts awarded or committed to DBEs this period, provide the amount in dollars to DBEs using Race Conscious measures.
- 9(F). From the total number of sub contracts awarded or committed to DBEs this period, provide the number of sub contracts awarded or committed to DBEs using Race Conscious measures.
- 9(G). From the total dollar amount of sub contracts awarded/committed to DBEs this period, provide the amount in dollars to DBEs using Race Neutral measures.
- 9(H). From the total number of sub contracts awarded/committed to DBEs this period, provide the number of sub contracts awarded to DBEs using Race Neutral measures.
- 9(I). Of all subcontracts awarded this reporting period, calculate the *percentage* going to DBEs. Divide the dollar amount in item 9(C) by the dollar amount in item 9(A) to derive this percentage. Round percentage to the nearest tenth.
- Line 10: Total contracts awarded or committed this period. These fields should be used to show the total dollar value and number of contracts awarded to DBEs and to calculate the overall percentage of dollars awarded to DBEs.

- 10(A)-10(B). These fields are unavailable for data entry.
- 10(C-H). Combine the total values listed on the prime contracts line (Line 8) with the corresponding values on the subcontracts line (Line 9).
- 10(I). Of all contracts awarded this reporting period, calculate the *percentage* going to DBEs. Divide the total dollars awarded to DBEs in item 10(C) by the dollar amount in item 8(A) to derive this percentage. Round percentage to the nearest tenth.

Section B: Breakdown by Ethnicity & Gender of Contracts Awarded to DBEs This Period

11 –17. Further breakdown the contracting activity with DBE involvement. The Total Dollar Amount to DBEs in 17(C) should equal the Total Dollar Amount to DBEs in 10(C). Likewise the total number of contracts to DBEs in 17(F) should equal the Total Number of Contracts to DBEs in 10(D).

Line 16: The "Non-Minority" category is reserved for any firms whose owners are not members of the presumptively disadvantaged groups already listed, but who are either "women" OR eligible for the DBE program on an individual basis. All DBE firms must be certified by the Unified Certification Program to be counted in this report.

Section C: Payments on Ongoing Contracts

Line 18(A–E). Submit information on contracts that are currently in progress. All dollar amounts are to reflect only the Federal share of such contracts, and should be rounded to the nearest dollar.

- 18 (A). Provide the total dollar amount paid to all firms performing work on contracts.
- 18 (B). Provide the total number of contracts where work was performed during the reporting period.
- 18 (C). From the total number of contracts provided in 18(A) provide the total number of contracts that are currently being performed by DBE firms for which payments have been made.
- 18 (D). From the total dollar amount paid to all firms in 18(A), provide the total dollar value paid to DBE firms currently performing work during this period.
- 18 (E). Provide the total number of DBE firms that received payment during this reporting period. For example, while 3 contracts may be active during this period, one DBE firm may be providing supplies or services on all three contracts. This field should only list the number of DBE firms performing work.
- 18 (F). Of all payments made during this period, calculate the percentage going to DBEs. Divide the total dollar value to DBEs in item 18(D) by the total dollars of all payments in 18(B). Round percentage to the nearest tenth.

Section D: Actual Payments on Contracts Completed This Reporting Period

This section should provide information only on contracts that are closed during this period. All dollar amounts are to reflect the entire Federal share of such contracts, and should be rounded to the nearest dollar.

- 19 (A). Provide the total number of contracts completed during this reporting period that used Race Conscious measures. Race Conscious contracts are those with contract goals or another race conscious measure.
- 19 (B). Provide the total dollar value of prime contracts completed this reporting period that had race conscious measures.
- 19 (C). From the total dollar value of prime contracts completed this period in 19(B), provide the total dollar amount of dollars awarded or committed to DBE firms in order to meet the contract goals. This applies only to Race Conscious contracts.
- 19 (D). Provide the actual total DBE participation in dollars on the race conscious contracts completed this reporting period.
- 19 (E). Of all the contracts completed this reporting period using Race Conscious measures, calculate the percentage of DBE participation. Divide the total dollar amount to DBEs in item 19(D) by the total dollar value provided in 19(B) to derive this percentage. Round to the nearest tenth.
- 20 (A)-20(E). Items 21(A)-21(E) are derived in the same manner as items 19(A)-19(E), except these figures should be based on contracts completed using Race Neutral measures.
- 20 (C). This field is closed.
- 21 (A)-21(D). Calculate the totals for each column by adding the race conscious and neutral figures provided in each row above.
- 21 (C). This field is closed.
- 21 (E). Calculate the overall percentage of dollars to DBEs on completed contracts. Divide the Total DBE participation dollar value in 21(D) by the Total Dollar Value of Contracts Completed in 21(B) to derive this percentage. Round to the nearest tenth.
- 23. Name of the Authorized Representative preparing this form.
- 24. Signature of the Authorized Representative.
- 25. Phone number of the Authorized Representative.
- **Submit your completed report to your Regional or Division Office.

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[79 FR 59601, Oct. 2, 2014]

Appendix C to Part 26—DBE Business Development Program Guidelines

The purpose of this program element is to further the development of DBEs, including but not limited to assisting them to move into non-traditional areas of work and/or compete in the marketplace outside the DBE program, via the provision of training and assistance from the recipient.

- (A) Each firm that participates in a recipient's business development program (BDP) program is subject to a program term determined by the recipient. The term should consist of two stages; a developmental stage and a transitional stage.
- (B) In order for a firm to remain eligible for program participation, it must continue to meet all eligibility criteria contained in part 26.
- (C) By no later than 6 months of program entry, the participant should develop and submit to the recipient a comprehensive business plan setting forth the participant's business targets, objectives and goals. The participant will not be eligible for program benefits until such business plan is submitted and approved by the recipient. The approved business plan will constitute the participant's short and long term goals and the strategy for developmental growth to the point of economic viability in non-traditional areas of work and/or work outside the DBE program.
- (D) The business plan should contain at least the following:
 - (1) An analysis of market potential, competitive environment and other business analyses estimating the program participant's prospects for profitable operation during the term of program participation and after graduation from the program.
 - (2) An analysis of the firm's strengths and weaknesses, with particular attention paid to the means of correcting any financial, managerial, technical, or labor conditions which could impede the participant from receiving contracts other than those in traditional areas of DBE participation.
 - (3) Specific targets, objectives, and goals for the business development of the participant during the next two years, utilizing the results of the analysis conducted pursuant to paragraphs (C) and (D)(1) of this appendix;
 - (4) Estimates of contract awards from the DBE program and from other sources which are needed to meet the objectives and goals for the years covered by the business plan; and
 - (5) Such other information as the recipient may require.
- (E) Each participant should annually review its currently approved business plan with the recipient and modify the plan as may be appropriate to account for any changes in the firm's structure and redefined needs. The currently approved plan should be considered the applicable plan for all program purposes until the recipient approves in writing a modified plan. The recipient should establish an anniversary date for review of the participant's business plan and contract forecasts.
- (F) Each participant should annually forecast in writing its need for contract awards for the next program year and the succeeding program year during the review of its business plan conducted under paragraph (E) of this appendix. Such forecast should be included in the participant's business plan. The forecast should include:

- (1) The aggregate dollar value of contracts to be sought under the DBE program, reflecting compliance with the business plan;
- (2) The aggregate dollar value of contracts to be sought in areas other than traditional areas of DBE participation;
- (3) The types of contract opportunities being sought, based on the firm's primary line of business; and
- (4) Such other information as may be requested by the recipient to aid in providing effective business development assistance to the participant.
- (G) Program participation is divided into two stages;
 - (1) a developmental stage and
 - (2) a transitional stage. The developmental stage is designed to assist participants to overcome their social and economic disadvantage by providing such assistance as may be necessary and appropriate to enable them to access relevant markets and strengthen their financial and managerial skills. The transitional stage of program participation follows the developmental stage and is designed to assist participants to overcome, insofar as practical, their social and economic disadvantage and to prepare the participant for leaving the program.
- (H) The length of service in the program term should not be a pre-set time frame for either the developmental or transitional stages but should be figured on the number of years considered necessary in normal progression of achieving the firm's established goals and objectives. The setting of such time could be factored on such items as, but not limited to, the number of contracts, aggregate amount of the contract received, years in business, growth potential, etc.
- (I) Beginning in the first year of the transitional stage of program participation, each participant should annually submit for inclusion in its business plan a transition management plan outlining specific steps to promote profitable business operations in areas other than traditional areas of DBE participation after graduation from the program. The transition management plan should be submitted to the recipient at the same time other modifications are submitted pursuant to the annual review under <u>paragraph (E)</u> of this section. The plan should set forth the same information as required under paragraph (F) of steps the participant will take to continue its business development after the expiration of its program term.
- (J) When a participant is recognized as successfully completing the program by substantially achieving the targets, objectives and goals set forth in its program term, and has demonstrated the ability to compete in the marketplace, its further participation within the program may be determined by the recipient.
- (K) In determining whether a concern has substantially achieved the goals and objectives of its business plan, the following factors, among others, should be considered by the recipient:
 - (1) Profitability:
 - (2) Sales, including improved ratio of non-traditional contracts to traditional-type contracts;
 - (3) Net worth, financial ratios, working capital, capitalization, access to credit and capital;
 - (4) Ability to obtain bonding;
 - (5) A positive comparison of the DBE's business and financial profile with profiles of non-DBE businesses in the same area or similar business category; and
 - (6) Good management capacity and capability.

- (L) Upon determination by the recipient that the participant should be graduated from the developmental program, the recipient should notify the participant in writing of its intent to graduate the firm in a letter of notification. The letter of notification should set forth findings, based on the facts, for every material issue relating to the basis of the program graduation with specific reasons for each finding. The letter of notification should also provide the participant 45 days from the date of service of the letter to submit in writing information that would explain why the proposed basis of graduation is not warranted.
- (M) Participation of a DBE firm in the program may be discontinued by the recipient prior to expiration of the firm's program term for good cause due to the failure of the firm to engage in business practices that will promote its competitiveness within a reasonable period of time as evidenced by, among other indicators, a pattern of inadequate performance or unjustified delinquent performance. Also, the recipient can discontinue the participation of a firm that does not actively pursue and bid on contracts, and a firm that, without justification, regularly fails to respond to solicitations in the type of work it is qualified for and in the geographical areas where it has indicated availability under its approved business plan. The recipient should take such action if over a 2-year period a DBE firm exhibits such a pattern.

Appendix D to Part 26-Mentor-Protégé Program Guidelines

(A) The purpose of this program element is to further the development of DBEs, including but not limited to assisting them to move into non-traditional areas of work and/or compete in the marketplace outside the DBE program, via the provision of training and assistance from other firms. To operate a mentor-protégé program, a recipient must obtain the approval of the concerned operating administration.

(B)

- (1) Any mentor-protégé relationship shall be based on a written development plan, approved by the recipient, which clearly sets forth the objectives of the parties and their respective roles, the duration of the arrangement and the services and resources to be provided by the mentor to the protégé. The formal mentor-protégé agreement may set a fee schedule to cover the direct and indirect cost for such services rendered by the mentor for specific training and assistance to the protégé through the life of the agreement. Services provided by the mentor may be reimbursable under the FTA, FHWA, and FAA programs.
- (2) To be eligible for reimbursement, the mentor's services provided and associated costs must be directly attributable and properly allowable to specific individual contracts. The recipient may establish a line item for the mentor to quote the portion of the fee schedule expected to be provided during the life of the contract. The amount claimed shall be verified by the recipient and paid on an incremental basis representing the time the protégé is working on the contract. The total individual contract figures accumulated over the life of the agreement shall not exceed the amount stipulated in the original mentor/protégé agreement.
- (C) DBEs involved in a mentor-protégé agreement must be independent business entities which meet the requirements for certification as defined in <u>subpart D of this part</u>. A protégé firm must be certified *before* it begins participation in a mentor-protégé arrangement. If the recipient chooses to recognize mentor/protégé agreements, it should establish formal general program guidelines. These guidelines must be submitted to the operating administration for approval prior to the recipient executing an individual contractor/ subcontractor mentor-protégé agreement.

Appendix E to Part 26—Individual Determinations of Social and Economic Disadvantage

The following guidance is adapted, with minor modifications, from SBA regulations concerning social and economic disadvantage determinations (see 13 CFR 124.103(c) and 124.104).

Social Disadvantage

- I. Socially disadvantaged individuals are those who have been subjected to racial or ethnic prejudice or cultural bias within American society because of their identities as members of groups and without regard to their individual qualities. Social disadvantage must stem from circumstances beyond their control. Evidence of individual social disadvantage must include the following elements:
 - (A) At least one objective distinguishing feature that has contributed to social disadvantage, such as race, ethnic origin, gender, disability, long-term residence in an environment isolated from the mainstream of American society, or other similar causes not common to individuals who are not socially disadvantaged;
 - (B) Personal experiences of substantial and chronic social disadvantage in American society, not in other countries; and
 - (C) Negative impact on entry into or advancement in the business world because of the disadvantage. Recipients will consider any relevant evidence in assessing this element. In every case, however, recipients will consider education, employment and business history, where applicable, to see if the totality of circumstances shows disadvantage in entering into or advancing in the business world.
 - (1) Education. Recipients will consider such factors as denial of equal access to institutions of higher education and vocational training, exclusion from social and professional association with students or teachers, denial of educational honors rightfully earned, and social patterns or pressures which discouraged the individual from pursuing a professional or business education.
 - (2) *Employment*. Recipients will consider such factors as unequal treatment in hiring, promotions and other aspects of professional advancement, pay and fringe benefits, and other terms and conditions of employment; retaliatory or discriminatory behavior by an employer or labor union; and social patterns or pressures which have channeled the individual into non-professional or non-business fields.
 - (3) Business history. The recipient will consider such factors as unequal access to credit or capital, acquisition of credit or capital under commercially unfavorable circumstances, unequal treatment in opportunities for government contracts or other work, unequal treatment by potential customers and business associates, and exclusion from business or professional organizations.
- II. With respect to paragraph I.(A) of this appendix, the Department notes that people with disabilities have disproportionately low incomes and high rates of unemployment. Many physical and attitudinal barriers remain to their full participation in education, employment, and business opportunities available to the general public. The Americans with Disabilities Act (ADA) was passed in recognition of the discrimination faced by people with disabilities. It is plausible that many individuals with disabilities—especially persons with severe disabilities (e.g., significant mobility, vision, or hearing impairments)—may be socially and economically disadvantaged.
- III. Under the laws concerning social and economic disadvantage, people with disabilities are not a group presumed to be disadvantaged. Nevertheless, recipients should look carefully at individual showings of disadvantage by individuals with disabilities, making a case-by-case judgment about whether such an individual meets the criteria of this appendix. As public entities subject to Title II of the ADA, recipients must also ensure their DBE programs are accessible to individuals with disabilities. For example, physical

barriers or the lack of application and information materials in accessible formats cannot be permitted to thwart the access of potential applicants to the certification process or other services made available to DBEs and applicants.

Economic Disadvantage

- (A) General. Economically disadvantaged individuals are socially disadvantaged individuals whose ability to compete in the free enterprise system has been impaired due to diminished capital and credit opportunities as compared to others in the same or similar line of business who are not socially disadvantaged.
- (B) Submission of narrative and financial information.
 - (1) Each individual claiming economic disadvantage must describe the conditions which are the basis for the claim in a narrative statement, and must submit personal financial information.
 - (2) [Reserved]
- (C) Factors to be considered. In considering diminished capital and credit opportunities, recipients will examine factors relating to the personal financial condition of any individual claiming disadvantaged status, including personal income for the past two years (including bonuses and the value of company stock given in lieu of cash), personal net worth, and the fair market value of all assets, whether encumbered or not. Recipients will also consider the financial condition of the applicant compared to the financial profiles of small businesses in the same primary industry classification, or, if not available, in similar lines of business, which are not owned and controlled by socially and economically disadvantaged individuals in evaluating the individual's access to credit and capital. The financial profiles that recipients will compare include total assets, net sales, pre-tax profit, sales/ working capital ratio, and net worth.
- (D) Transfers within two years.
 - (1) Except as set forth in paragraph (D)(2) of this appendix, recipients will attribute to an individual claiming disadvantaged status any assets which that individual has transferred to an immediate family member, or to a trust, a beneficiary of which is an immediate family member, for less than fair market value, within two years prior to a concern's application for participation in the DBE program, unless the individual claiming disadvantaged status can demonstrate that the transfer is to or on behalf of an immediate family member for that individual's education, medical expenses, or some other form of essential support.
 - (2) Recipients will not attribute to an individual claiming disadvantaged status any assets transferred by that individual to an immediate family member that are consistent with the customary recognition of special occasions, such as birthdays, graduations, anniversaries, and retirements.
 - (3) In determining an individual's access to capital and credit, recipients may consider any assets that the individual transferred within such two-year period described by paragraph (D)(1) of this appendix that are not considered in evaluating the individual's assets and net worth (e.g., transfers to charities).

[64 FR 5126, Feb. 2, 1999, as amended at 68 FR 35559, June 16, 2003]

49 CFR Appendix-E-to-Part-26(D)(3)

Appendix F to Part 26-Uniform Certification Application Form



Appendix F

UNIFORM CERTIFICATION APPLICATION DISADVANTAGED BUSINESS ENTERPRISE (DBE) / AIRPORT CONCESSION DISADVANTAGED BUSINESS ENTERPRISE (ACDBE) 49 C.F.R. Parts 23 and 26

Roadmap for Applicants

1. Should I apply?

You may be eligible to participate in the DBE/ACDBE program if:

- The firm is a for-profit business that performs or seeks to perform transportation related work (or a concession activity) for a recipient of Federal Transit Administration. Federal Highway Administration, or Federal Aviation Administration funds.
- The firm is at least 51% owned by a socially and economically disadvantaged individual(s) who also controls it.
- . The firm's disadvantaged owners are U.S. citizens or lawfully admitted permanent residents of the U.S.
- The firm meets the Small Business Administration's size standard and does not exceed \$23.98 million in gross annual receipts for DBE (\$52.47 million for ACDBEs). (Other size standards apply for ACDBE that are banks/financial institutions, car rental companies, pay telephone firms, and automobile dealers.)

2. How do I apply?

First time applicants for DBE certification must complete and submit this certification application and related material to the certifying agency in your home state and participate in an on-site interview conducted by that agency. The attached document checklist can help you locate the items you need to submit to the agency with your completed application. If you fail to submit the required documents, your application may be delayed and/or denied. Firms already certified as a DBE do not have to complete this form, but may be asked by certifying agencies outside of your home state to provide a copy of your initial application form, supporting documents, and any other information you submitted to your home state to obtain certification or to any other state related to your certification.

3. Where can I send my application? INSERT UCP PARTICIPATING MEMBER CONTACT INFORMATION]

4. Who will contact me about my application and what are the eligibility standards?

The DBE and ACDBE Programs require that all U.S. Department of Transportation (DOT) recipients of federal assistance participate in a statewide Unified Certification Program (UCP). The UCP is a one-stop certification program that eliminates the need for your firm to obtain certification from multiple certifying agencies within your state. The UCP is responsible for certifying firms and maintaining a database of certified DBEs and ACDBEs for DOT grantees, pursuant to the eligibility standards found in 49 C.F.R. Parts 23 and 26.

5. Where can I find more information?

U.S. DOT—https://www.civilrights.dot.gov/ (This site provides useful links to the rules and regulations governing the DBE/ACDBE program, questions and answers, and other pertinent information)

SBA—Small Business Size Standards matched to the North American Industry Classification System (NAICS): http://www.census.gov/eos/www/naics/ and http://www.sba.gov/content/table-small-business-size-standards.

In collecting the information requested by this form, the Department of Transportation (Department) compiles with the provisions of the Federal Freedom of Information and Privacy Acts (5 U.S.C. 552 and 552a). The Privacy Act provides comprehensive protections for your personal information. This includes how information is collected, used, disclosed, stored, and discarded. Your information will not be disclosed to third parties without your consent. The information collected will be used solely to determine vious firm's eligibility to participate in the Department's Disadvantaged Business Exterprise Program as defined in 49 CFR §26.5 and the Airport Concession Disadvantaged Business Enterprise Program as defined in 49 CFR §23.3. You may review DOT's complete Privacy Act Statement in the Federal Register published on April 11, 2000 (65 FR 19477).

Under 49 C.F.R. §26.107, dated February 2, 1999 and January 23, 2011, if at any time, the Department or a recipient has reason to believe that any person or finn has willfully and knowingly provided incorrect information or made false statements, the Department may initiate suspension or delatment proceedings against the person or firm under 2 CFR Parts 180 and 1200, Nonprocurement Suspension and Department, take enforcement action under 49 C.F.R. Part 31, Program Fraud and Civil Remedies, and/or refer the matter to the Department of Justice for criminal prosecution under 18 U.S.C. 1001, which prohibits false statements in Federal programs.



INSTRUCTIONS FOR COMPLETING THE DISADVANTAGED BUSINESS ENTERPRISE (DBE) AIRPORT CONCESSIONS DISADVANTAGED BUSINESS ENTERPRISE (ACDBE) UNIFORM CERTIFICATION APPLICATION

<u>NOTE</u>: All participating firms must be for-profit enterprises. If your firm is not for profit, then you do NOT qualify for the DBE/ACDBE program and should not complete this application. If you require additional space for any question in this application, please attach additional sheets or copies as needed, taking care to indicate on each attached sheet/copy the section and number of this application to which it refers.

Section 1: CERTIFICATION INFORMATION

- A. Basic Contact Information
- Enter the contact name and title of the person completing this application and the person who will serve as your firm's contact for this application.
- (2) Enter the legal name of your firm, as indicated in your firm's Articles of Incorporation or charter.
- (3) Enter the primary phone number of your firm.
- (4) Enter a secondary phone number, if any.
- (5) Enter your firm's fax number, if any.
- (6) Enter the contact person's email address.
- (7) Enter your fami's website addresses, if any.
- (8) Enter the street address of the firm where its offices are physically located (not a P.O. Box).
- (9) Enter the mailing address of your firm, if it is different from your firm's street address.

B. Prior Other Certifications and Applications

- (10) Check the appropriate box indicating whether your firm is currently certified in the DBE/ACDBE programs, and provide the name of the certifying agency that certified your firm. List the dates of any site visits conducted by your home state and any other states or UCP members. Also provide the names of state/UCP members that conducted the review.
- (11) Indicate whether your firm or any of the persons listed has ever been denied certification as a DBE, 8(a), or Small Disadvantaged Business (SDB) firm, or state and local MBE/WBE firm. Indicate if the firm has ever been decertified from one of these programs. Indicate if the application was withdrawn or whether the firm was debarred, suspended, or otherwise had its bidding privileges denied or restricted by any state or local agency, or Federal entity. If your answer is yes, identify the name of the agency, and explain fully the nature of the action in the space provided. Indicate if you have ever appealed this decision to the Department and if so, attach a copy of USDOT's final agency decision(s).

Section 2: GENERAL INFORMATION

A. Business profile:

(1) Give a concise description of the firm's primary activities, the product(s) or services the company provides, or type of construction. If your company offers more than one product/service, list primary product or service first (attach additional sheets if necessary). This description may be used in our UCP online directory if you are certified as a DBE.

- (2) If you know the appropriate NAICS Code for the line(s) of work you identified in your business profile, enter the codes in the space provided.
- (3) State the date on which your firm was established as stated in your firm's Articles of Incorporation or charter.
- (4) State the date each person became a firm owner.
- (5) Check the appropriate box describing the manner in which you and each other owner acquired ownership of your firm. If you checked "Other," explain in the space provided.
- (6) Check the appropriate box that indicates whether your firm is "for profit." If you checked "No," then you do NOT qualify for the DBE/ACDBE program and should not complete this application. All participating firms must be for-profit enterprises. If the firm is a for profit enterprise, provide the Federal Tax ID number as stated on your firm's Federal tax return.
- (7) Check the appropriate box that describes the type of legal business structure of your firm, as indicated in your firm's Articles of Incorporation or similar document. Identify all joint venture partners if applicable. If you checked "Other," briefly explain in the space provided.
- (8) Indicate in the spaces provided how many employees your firm has, specifying the number of employees who work on a full-time, part-time, and seasonal basis. Attach a list of employees, their job titles, and dates of employment, to your application.
- (9) Specify the firm's gross receipts for each of the past three years, as stated in your firm's filed Federal tax returns. You must submit complete copies of the firm's Federal tax returns for each year. If there are any affiliates or subsidiaries of the applicant firm or owners, you must provide these firms' gross receipts and submit complete copies of these firm(s) Federal tax returns. Affiliation is defined in 49 C.F.R. §26.5 and 13 C.F.R. Part 121.

B. Relationships and Dealings with Other Businesses

(1) Check the appropriate box that indicates whether your firm is co-located at any of its business locations, or whether your firm shares a telephone number(s), a post office box, any office space, a yard, warehouse, other facilities, any equipment, financing, or any office staff and/or employees with any other business, organization or entity of any kind. If you answered "Yes," then specify the name of the other firm(s) and fully explain the nature of your relationship with these other businesses by identifying the business or person with whom you have any formal, informal, written, or



oral agreement. Provide an explanation of any items shared with other firms in the space provided.

- (2) Check the appropriate box indicating whether any other firm currently has or had an ownership interest in your firm at present or at any time in the past. If you checked yes, please explain.
- (3) Check the appropriate box that indicates whether at present or at any time in the past your firm:
- (a) ever existed under different ownership, a different type of ownership, or a different name;
- (b) existed as a subsidiary of any other firm:
- (e) existed as a partnership in which one or more of the partners are/were other firms;
- (d) owned any percentage of any other firm; and
- (c) had any subsidiaries of its own.
- served as a subcontractor with another firm constituting more than 25% of your firm's receipts.

If you answered "Yes" to any of the questions in (3)(a-1), you may be asked to explain the arrangement in detail.

Section 3: MAJORITY OWNER INFORMATION

Identify all individuals or holding companies with any ownership interest in your firm, providing the information requested below (if your firm has more than one owner, provide completed copies of this section for each owner):

- A. Identify the majority owner of the firm holding 51% or more ownership interest
- (1) Enter the full name of the owner.
- (2) Enter his/her title or position within your firm.
- (3) Give his/her home phone number.
- (4) Enter his/her home (street) address.
- (5) Indicate this owner's gender.
- (6) Identify the owner's ethnic group membership. If you checked "Other," specify this owner's ethnic group/identity not otherwise listed.
- (7) Check the appropriate box to indicate whether this owner is a U.S. citizen or a lawfully admitted permanent resident. If this owner is neither a U.S. citizen nor a lawfully admitted permanent resident of the U.S., then this owner is NOT eligible for certification as a DBE owner.
- (8) Enter the number of years during which this owner has been an owner of your farm.
- (9) Indicate the percentage of the total ownership this person holds and the date acquired, including (if appropriate), the class of stock owned.
- (10) Indicate the dollar value of this owner's initial investment to acquire an ownership interest in your firm, broken down by eash, real estate, equipment, and/or other investment. Describe how you acquired your business and attach documentation substantiating this investment.

B. Additional Owner Information

- Describe the familial relationship of this owner to each other owner of your firm and employees.
- (2) Indicate whether this owner performs a management or supervisory function for any other business. If you

- checked "Yes," state the name of the other business and this owner's function/title held in that business.
- (3) (a) Check the appropriate box that indicates whether this owner owns or works for any other firm(s) that has <u>any</u> relationship with your firm. If you checked "Yes," identify the name of the other business, the nature of the business relationship, and the owner's function at the firm.
 - (b) If the owner works for any other firm, non-profit organization, or is engaged in any other activity more than 10 hours per week, please identify this activity.
- (4) (a) Provide the personal net worth of the owner applying for certification in the space provided. Complete and attach the accompanying "Personal Net Worth Statement for DBE/ACDBE Program Eligibility" with your application. Note, complete this section and accompanying statement only for each owner applying for DBE qualification (i.e., for each owner claiming to be socially and economically disadvantaged).
- (b) Check the appropriate box that indicates whether any trust has been created for the benefit of the disadvantaged owner(s). If you answered "Yes," you may be asked to provide a copy of the trust instrument.
- (5) Check the appropriate to indicate whether any of your immediate family members, managers, or employees, own, manage, or are associated with another company. Immediate family member is defined in 49 C.F.R. §26.5. If you answered "Yes," provide the name of each person, your relationship to them, the name of the company, the type of business, and whether they own or manage the company.

Section 4: CONTROL

- A. Identify the firm's Officers and Board of Directors
- In the space provided, state the name, title, date of appointment, ethnicity, and gender of each officer.
- (2) In the space provided, state the name, title, date of appointment, ethnicity, and gender of each individual serving on your firm's Board of Directors.
- (3) Check the appropriate box to indicate whether any of your firm's officers and/or directors listed above performs a management or supervisory function for any other business. If you answered "Yes," identify each person by name, his/her title, the name of the other business in which s/he is involved, and his/her function performed in that other business.
- (4) Check the appropriate box that indicates whether any of your firm's officers and/or directors listed above own or work for any other firm(s) that has a relationship with your firm (e.g., ownership interest, shared office space, financial investments, equipment leases, personnel sharing, etc.) If you answered "Yes," identify the name of the firm, the individual's name, and the nature of his/her business relationship with that other firm.



B. Duties of Owners, Officers, Directors, Managers and Key Personnel

(1), (2) Specify the roles of the majority and minority owners, directors, officers, and managers, and key personard who control the functions listed for the business. Submit résumés for each owner and non-owner identified below. State the name of the individual, title, race and gender and percentage ownership if any. Cirele the frequency of each person's involvement as follows: "always, frequently, seldom, or never" in each area.

Indicate whether any of the persons listed in this section perform a management or supervisory function for any other business. Identify the person, business, and their title/function. Identify if any of the persons listed above own or work for any other furn(s) that has a relationship with this firm (e.g. ownership interest, shared office space, financial investment, equipment, leases, personnel sharing, etc.) If you answered "Yes," describe the nature of his/her business relationship with that other firm.

C. Inventory: Indicate from inventory in these categories:

(1) Equipment and Vehicles

State the make and model, and corrent dollar value of each piece of equipment and motor vehicle held and/or used by your firm. Indicate whether each piece is either owned or leased by your firm or owner, whether it is used as collateral, and where this item is stored.

(2) Office Space

State the street address of each office space held and/or used by your firm. Indicate whether your firm or owner owns or leases the office space and the current dollar value of that property or its lease.

(3) Storage Space

State the street address of each storage space held and/or used by your firm. Indicate whether your firm or owner owns or leases the storage space and the current dollar value of that property or its lease. Provide a signed lease agreement for each property.

D. Does your firm rely on any other firm for management functions or employee payroll?

Check the appropriate box that indicates whether your firm relies on any other firm for management functions or for employee payroll. If you answered "Yes," you may be asked to explain the nature of that reliance and the extent to which the other firm carries out such functions.

E. Financial / Banking Information

Banking Information. State the name. City and State of your firm's bank. In the space provided, identify the persons able to sign checks on this account. Provide bank authorization and signature eards

Bonding Information. State your firm's bonding limits (in dollars), specifying both the aggregate and project limits. F. Sources, amounts, and purposes of money loaned to your firm, including the names of persons or firms guaranteeing the loan.

State the name and address of each source, the name of person securing the loan, original dollar amount and the current balance of each loan, and the purpose for which each loan was made to your firm. Provide copies of signed loan agreements and security agreements

G. Contributions or transfers of assets to/from your firm and to/from any of its owners or another individual over the past two years:

Indicate in the spaces provided, the type of contribution or asset that was transferred, its current dollar value, the person or firm from whom it was transferred, the person or firm to whom it was transferred, the relationship between the two persons and/or firms, and the date of the transfer.

H. Current licenses/permits held by any owner or employee of your firm.

List the name of each person in your firm who holds a professional license or permit, the type of permit or license, the expiration date of the permit or license, and issuing. State of the license or permit. Attach copies of licenses, license renewal forms, permits, and haul authority forms.

I. Largest contracts completed by your firm in the past three years, if any.

List the name of each owner or contractor for each contract, the name and location of the projects under each contract, the type of work performed on each contract, and the dollar value of each contract.

J. Largest active jobs on which your firm is currently working.

For each active job listed, state the name of the prime contractor and the project mamber, the location, the type of work performed, the project start date, the anticipated completion date, and the dollar value of the contract.

AIRPORT CONCESSION (ACDBE) APPLICANTS

Identify the concession space, address and location at the airport, the value of the property or lease, and fees/lease payments paid to the airport. Provide information concerning any other airport concession businesses the applicant firm or any affiliate owns and/or operates, including name, location, type of concession, and start date of the concession enterprise.

AFFIDAVIT & SIGNATURE

The Affidavit of Certification must accompany your application for certification. Carefully read the attached affidavit in its entirety. Fill in the required information for each blank space, and sign and date the affidavit in the presence of a Notary Public, who must then notarize the form.

A. Basic Contact Information	: CERTIFICAT	ION INFORMATION	in hidden to have considered to the consideration of the consideration o	Á
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(6) E-mail:	(7) Fir	n Websites:	manalamides and has all the selection of	interpolation for the contract of the contract abstracts and contract abstracts are contracted abstracts.
(8) Street address of firm (No P.O. Box):		County/Parish:		
(9) Mailing address of firm (if different):	City:	County/Parish:	State:	Zip:
B. Prior/Other Certifications and Applica	<u>llous</u>			
(10) Is your firm currently certified for an DBE ACDBE Names of certifying a	y of the followingencies:	g U.S. DOT programs		and provident contractable scale we name to add published all the state of a scale of the scale
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List the dates of any site visits conducted b	ıy your bome st	ite and any other state	s or UCP m	embers:
Date/ State/UCP Member:	Date	/ / State/UCP	Member:	
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If yes, explain the nature of the action. (If you		•		** *
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(6) Is your firm "for profit"? Q Y Federal Tax ID#	CS CANO	STOP! If you qualify for this I	ar firm is NOT for-profit program and should not fi	, then you do NOT Il out this application.	
(7) Type of Legal Business Structu	Q Limited	Liability Partn	ership		
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8) Number of employees: Full-time (Frovide a list of employees, their job	; tiiles, and date	Past-time es of employment	Seasonal	Total	
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	n 3: MAJORI	TY OWNER IN	FORMAT	ION				
A. Identify the majority owner of the	firm holding	51% or more ow	nerskip in	ferest.				
(1) Full Name:	(2) Title:			me Phone #:				
(4) Home Address (Street and Number):	744	Chy:	pacies	State:				
(5) Gender: Q Male Q Female		(8) Number of 1 (9) Percentage of Class of stoo	eats as or wated: k owned:	PBCI	and the second			
(6) Ethnic group membership (Check	all that apply):	Date acquire		addive caladostetas apalaeis en caescalas				
☐ Black ☐ Hispanic ☐ Asian Pacific ☐ Native American ☐ Subcontinent Asian ☐ Other (specify)		(10) Initial inve acquire owners interest in firm	hip	Cash	\$			
(7) U.S. Citizenship:		Describe how you G Started bus	ness myse	lf				
Q U.S. Citizen		O It was a gift	from:		м жен этом территический территику и может проден жен и мене этом этом жен жен этом территику субрат (с).			
☐ Lawfully Admitted Permanent Resid				I bought it from: I inherited it from: Other (Attach documentation substantiating your investment)				
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(1) Full Name:	(2) Title:				ome Phone		
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Section 4: CONTROL

A. Identify your firm's Officers and Board of Directors (If additional space is required, attach a separate sheet):

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(1) Officers of the Company		ikan kentang ing manakan melanggan perupakan kentangan ang kentanggan mengan kentang kentang kentang kentang k	Samuel Ballon annieroniae annieroniae	manan-dagkorina m-imana tanoni (Por mina kecima-ina)	k i jaraje na jeroje po ostava po prakti za svojeno os
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	(¢)				Property and special server
	Table				
(2) Board of Directors	(a)				
	(b)				
	(c)				CW COLOR COL
	(d)	erational procedures in the procedure of the Text of the Contract of the Contr			**************************************

(3) Do any of the persons listed above performed Yes Q No If Yes, identify for each:	orm a management or supervisory function for any other business?
Person	Title:
Business:	
Person	Title:
Business:	Function:
* **	A above own of work for any other firm(s) that has a relationship (fice space, financial investments, equipment, leases, personnel sharing, etc.)
Firm Name:	Person:
Nature of Business Relationship:	

B. Duties of Owners, Officers, Directors, Managers, and Key Personnel

1. (Identify your firm's management personnel who control your firm in the following areas (Attach separate sheets as needed).

		Major	ity Owne	r (51% c	a mote)	Minor	ity Owne	r (49% or	less)	
A= Always	S = Seldom N = Never	Name Title:	n managed in progressive contractions and	-domental production and		Name Title:	* ************************************	oria antistispotantialistis valutation in vanores	menting desired a militar sin met og av sammel destin av sinds og av des sin menses og	eprovigite.
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Bidding and estima	ling	A	F	S	N	A	F	S	X	SAN
Major purchasing d	ecisions	A	F	S	N	A	F	S	TN	MIT DU VICTORIA NEIX
Marketing and sale:	\$	A	F	S	N	A	F	S	N	EM19/19ChMcNPcNPcNP
Supervises field op-	rations	A	F	S	N	A	F	S	N	
Attend bid opening	and lettings	A	F	S	N	A	F	S	N	*********
Perform office man accounts receivable		A	F	S	N	A	F	Š	.	entre-production of
Hires and fires man	agement staff	A	F	S	N	A	F	S	N	\$645(10)1123(P42
Hire and fire field s	taff or crew	А	F	S	N	A	F	S	N	***************************************
Designates profits s	pending or investment	A	F	S	N	A	F	S	N	Production of the
Obligates business	y contract/credit	A	F	S	N	IA	F	S	N	
Purchase equipment		A	F	S	N	A	F	S	N	
Signs business chec	ks.	Α	F	S	N	A	F	S	N	CPR-PRINCES-COS

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	S & Seldon				er/Key Personnel	Officer/Director/Manager/ Key Persons Name:				
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AFFIDAVIT OF CERTIFICATION

This form must be signed and notarized for each owner upon which disadvantaged status is relied.

A MATERIAL OR FALSE STATEMENT OR OMISSION MADE IN CONNECTION WITH THIS APPLICATION IS SUFFICIENT CAUSE FOR DENIAL OF CERTIFICATION, REVOCATION OF A PRIOR APPROVAL, INITIATION OF SUSPENSION OR DEBARMENT PROCEEDINGS, AND MAY SUBJECT THE PERSON AND/OR ENTITY MAKING THE FALSE STATEMENT TO APPLICABLE EXPLORATE AND STATE LAW.

	LL CIVIL AND CRIMINAL PENALTIES AVAILABLE E FEDERAL AND STATE LAW.
I	I acknowledge and agree that any misrepresentations in this application or in records pertaining to a contract or subcontract will be grounds for terminating any contract or subcontract which may be awarded; denial or revocation of certification; suspension and debarment; and for initiating action under federal and/or state law concerning false statement, fraud or other applicable offenses.
my knowledge, and that all responses to the questions are full and complete, omitting no material information. The responses include all material information necessary to fully and accurately identify and explain the operations, capabilities and pertinent history of the named firm as well as the ownership, control, and affiliations thereof.	I certify that I am a socially and economically disadvantaged individual who is an owner of the above-referenced firm seeking certification as a Disadvantaged Business Enterprise or Airport Concession Disadvantaged Business Enterprise. In support of mapplication. I certify that I am a member of one or more of the following groups, and that I have held myself out as a member of the group(s): (Check all that apply):
I recognize that the information submitted in this application is for the purpose of inducing certification approval by a government agency. I understand that a government agency may, by means it deems appropriate, determine the accuracy and truth of the statements in the application, and I authorize and truth of the statements in the application, and I authorize	U Female U Black American U Hispanic American U Native American U Asian-Pacific American U Subcontinent Asian American U Other (specify)
such agency to contact any entity named in the application, and the named firm's bonding companies, banking institutions, credit agencies, contractors, clients, and other certifying agencies for the purpose of verifying the information supplied and determining the named firm's eligibility.	I certify that I am socially disadvantaged because I have been subjected to racial or ethnic prejudice or cultural bias, or have suffered the effects of discrimination, because of my identity as a member of one or more of the groups identified above, without regard to my individual qualities.
I agree to submit to government audit, examination and review of books, records, documents and files, in whatever form they exist, of the named firm and its affiliates, inspection of its places(s) of business and equipment, and to permit interviews of its principals, agents, and employees. I understand that refusal to permit such inquiries shall be grounds for denial of certification.	I further certify that my personal net worth does not exceed \$1.32 million, and that I am economically disadvantaged because my ability to compete in the free enterprise system has been impaired due to diminished capital and credit opportunities as compared to others in the same or similar line of business who are not socially and economically disadvantaged.
If awarded a contract, subcontract, concession lease or sublease, I agree to promptly and directly provide the prime contractor, if any, and the Department, recipient agency, or federal funding agency on an ongoing basis, current, complete and accurate information regarding (1) work performed on the project; (2) payments; and (3) proposed changes, if any, to the foregoing arrangements.	I declare under penalty of perjury that the information provided in this application and supporting documents is true and correct. Signature (DBE/ACDBE Applicant) (Date)
I agree to provide written notice to the recipient agency or Unified Certification Program of any material change in the information contained in the original application within 30 calendar days of such change (e.g., ownership changes, address/telephone number, personal net worth exceeding \$1.32 million, etc.).	NOTARY CERTIFICATE

U.S. DOT Uniform DBE/ACDBE Certification Application * Page 13 of 14



UNIFORM CERTIFICATION APPLICATION SUPPORTING DOCUMENTS CHECKLIST

In order to complete your application for DBE or ACDBE certification, you must attach copies of all of the following REQUIRED documents. A failure to supply any information requested by the UCP may result in your firm denied DBE/ACDBE certification.

REQUIRED documents. A failure to supply any information of DBE/ACDBE certification.	requested by the UCF may result in your firm denied
DBE/ACDBE certification. Required Documents for All Applicants Résumés (that include places of employment with corresponding dates), for all owners, officers, and key personnel of the applicant firm Personal Net Worth Statement for each socially and economically disadvantaged owners comprising 51% or more of the ownership percentage of the applicant firm. Personal Federal tax returns for the past 3 years, if applicable, for each disadvantaged owner Federal tax returns (and requests for extensions) filed by the firm and its affiliates with related schedules, for the past 3 years. Documented proof of contributions used to acquire	☐ Corporate by-laws and any amendments ☐ Corporate bank resolution and bank signature cards ☐ Official Certificate of Formation and Operating Agreement with any amendments (for LLCs) Optional Documents to Be Provided on Request The UCP to which you are applying may require the submission of the following documents. If requested to provide these document, you must supply them with your application or at the on-site visit. □ Proof of citizenship ☐ Insurance agreements for each truck owned or operated by
ownership for each owner (e.g., both sides of cancelled checks) Signed loan and security agreements, and bonding forms List of equipment and/or vehicles owned and leased including VIN numbers, copy of titles, proof of ownership, insurance cards for each vehicle. Title(s), registration certificate(s), and U.S. DOT numbers for each truck owned or operated by your firm Licenses, license renewal forms, permits, and haul authority forms Descriptions of all real estate (including office/storage space, etc.) owned/leased by your firm and documented proof of ownership/signed leases Documented proof of any transfers of assets to/from your firm and/or to/from any of its owners over the past 2 years DBE/ACDBE and SBA 8(a), SDB, MBE/WBE certifications, denials, and/or decertifications, if applicable; and any U.S. DOT appeal decisions on these actions. Bank authorization and signatory cards Schedule of salaries (or other remuneration) paid to all officers, managers, owners, and/or directors of the firm List of all employees, job titles, and dates of employment. Proof of warehouse/storage facility ownership or lease arrangements	your firm Audited financial statements (if available) Personal Federal Tax returns for the past 3 years, if applicable, for other disadvantaged owners of the firm. Trust agreements held by any owner claiming disadvantaged status Year-end balance sheets and income statements for the past 3 years (or life of firm, if less than three years) Sunvilers List of product lines carried and list of distribution equipment owned and/or leased
Partnership or Joint Venture Original and any amended Partnership or Joint Venture Agreements Carporation or LLC Official Articles of Incorporation (signed by the state	
official) Both sides of all corporate stock certificates and your firm's stock transfer ledger Shareholders' Agreement(s) Minutes of all stockholders and board of directors meetings	
U.S. DOT Uniform DBE/ACDBE Cert	ification Application @ Page 14 of 14

49 CFR Part 26 (up to date as of 8/01/2023) Participation by Disadvantaged Business Enterprises in Department of...

49 CFR Appendix-E-to-Part-26(D)(3)

[79 FR 59603, Oct. 2, 2014]

49 CFR Appendix-E-to-Part-26(D)(3)

Appendix G to Part 26—Personal Net Worth Statement

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Business Name o	f Арджамі Firm	**************************************	***************************************	***************************************	a la la	an Alighan a dha cungu kakar ga maharan kungu kung	a alka a itta a ka a ka a ka a ka a ka a ka	territoria de la composição de la compos
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U.S. DOT Personal Net Worth Statement for DBE/ACDBE Program Eligibility * Page 1 of 5

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Section 6. Other Personal Property and Assets (Use utachments as nece	344)			
Type of Property or Asset	Total Present Value	Amount of Liebšity (Balance)	is this asset insured?	Lien or Note amount end Terms of Payment
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Section 9. Transfer of Assets: Have you within 2 years of this personal n partner, relative, or entity in which you have an ownership or beneficial i				
declare under penalty of perjury that the information provided in this personal orrect. I certify that no assets have been transferred to any beneficiary for less domation submitted in this application is for the purpose of inducing certificating ency may, by means it deems appropriate, determine the accuracy and truth laterment, and I authorize such agency to contact any entity named in the applications institutions, credit agencies, contractors, clients, and other certifying agenties.	than fair market von approval by a good fina statements scation or this pars	able in the last to overnment agens in the application onal financial stat	to years. Trea cy. Lundersta savi this pers tomera, includ	ognize that the nd that a government construct worth ting the names
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collecting the information requested by this form, the Department of Transportation compositions. The Privacy Act provides comprehensive protections for your personal informational scanded. Your information will not be disclosed to third parties without your consent. The information will not be disclosed to third parties without your consensor. The information of the Disadvantaged Business Endeprise (DBE) Program or Amport Concession OT's complicite Privacy Act Statement in the Federal Register trabished on April 11, 2000.	on. This includes ha information (infected same OBE Programs	e information is coll will be used soidy	ected, used, de to determine yo	ukised, stated, and or finite eligibity to

U.S. DOT Personal Net Worth Statement for D8E/ACD8E Program Eligibility * Page 3 of 5



General Instructions for Completing the Personal Net Worth Statement for DBE/ACDBE Program Eligibility

Please do not make adjustments to your figures pursuant to U.S. DOT regulations 49 C.F.R. Parts 23 and 26. The agency that you apply to will use the information provided on your completed Personal Net Worth (PNW) Statement to determine whether you meet the economic disadvantage requirements of 49 C.F.R. Parts 23 and 26. If there are discrepancies or questions regarding your form, it may be returned to you to correct and complete again.

An individual's personal net worth according to 49 C.F.R. Parts 23 and 26 includes only his or her own share of assets held separately, jointly, or as community property with the individual's spouse and excludes the following:

- Individual's ownership interest in the applicant firm:
- Individual's equity in his or her primary residence;
- Tax and interest penalties that would accrue if retirement savings or investments (e.g., pension plans, Individual Retirement Accounts, 401(k) accounts, etc.) were distributed at the present time.

Indicate on the form, if any items are jointly owned. If the personal net worth of the majority owner(s) of the firm exceeds \$1.32 million, as defined by 49 C.F.R. Parts 23 and 26, the firm is not eligible for DBE or ACDBE certification. If the personal net worth of the majority owner(s) exceeds the \$1.32 million cap at any time after your firm is certified, the firm is no longer eligible for certification. Should that occur, it is your responsibility to contact your certifying agency in writing to advise that your firm no longer qualifies as a DBE or ACDBE. You must fill out all line items on the Personal Net Worth Statement.

If necessary, use additional sheets of paper to report all information and details. If you have any questions about completing this form, please contact one of the UCP certifying agencies.

Assets

All assets must be reported at their current fair market values as of the date of your statement. Assessor's assessed value for real estate, for example, is not acceptable. Assets held in a trust should be included.

Cash and Cash Equivalents: On page 1, enter the total amount of cash or cash equivalents in bank accounts, including checking, savings, money market, certificates of deposit held domestic or foreign. Provide copies of the bank statement.

Retirement Accounts, IRA, 401Ks, 403Bs, Pensions: On page 1, enter the full value minus tax and interest penalties that would apply if assets were distributed as of the date of the form. Describe the number of shares, name of securities, cost market value, date of quotation, and total value in section 3 on page 2.

Brokerage and Custodial Accounts, Stocks, Bonds, Retirement Accounts: Report total value on page 1, and on page 2, section 3, enter the name of the security, brokerage account, retirement account, etc.; the cost; market value of the asset; the date of quotation; and total value as of the date of the PNW statement.

Assets Held in Trust: Enter the total value of the assets held in trust on page 1, and provide the names of beneficiaries and trustees, and other information in Section 6 on page 3.

Loans to Shareholders and Other Receivables not listed: Enter amounts loaned to you from your firm, from any other business entity in which you hold an ownership interest, and other receivables not listed above. Complete Section 6 on page 3.

Real Estate: The total value of real estate excluding your primary residence should be listed on page 1. In section 4 on page 2, please list your primary residence in column 1, including the address, method of acquisition, date of acquired, names of deed, purchase price, present fair market value, source of market valuation, names of all mortgage holders, mortgage account number and balance, equity line of credit balance, and amount of payment. List this information for all real estate held. Please ensure that this section contains all real estate owned, including rental properties, vacation properties, commercial properties, personal property leased or rented for business purposes, farm properties and any other income producing properties, etc. Attach additional sheets if needed.

Life Insurance: On page 1, enter the cash surrender value of this asset. In section 5 on page 2, enter the name of the insurance company, the face value of the policy, cash surrender value, beneficiary names, and loans on the policy.

Other Personal Property and Assets: Enter the total value of personal property and assets you own on page 1. Personal property includes motor vehicles, boats, trailers, jewelry, furniture, household goods, collectibles, clothing, and personally owned vehicles that are leased or rented to businesses or other individuals. In section 6 on page 3, list these assets and enter the present value, the balance of any liabilities, whether the asset is insured, and lien or note information and terms of payments. For accounts and notes receivable, enter the total value of all monies owed to you personally, if any. This should include shareholder loans to the applicant firm, if those exist. If the asset is insured, you may be asked to provide a copy of the policy. You may also be asked to provide a copy of any liens or notes on the property.

Other Business Interests Other than Applicant Firm: On page 1, enter the total value of your other business investments (excluding the applicant firm). In section 7 on page 3, enter information concerning the businesses you

U.S. DOT Personal Net Worth Statement for DBE/ACDBE Program Eligibility * Page 4 of 5

hold an ownership interest in, such as sole proprietorships, partnerships, joint ventures, corporations, or limited liability corporations (other than the applicant firm). Do not reduce the value of these entries by any loans from the outside firm to the DBE/ACDBE applicant business.

Liabilities

Mortgages on Real Estate: Enter the total balance on all mortgages payable on real estate on page 1.

Loans on Life Insurance: Enter the total value of all loans due on life insurance policies on page 1, and complete section 5 on page 2.

Notes & Accounts Payable to Bank and Others: On page 1, section 2, enter details concerning any liability, including name of noteholders, original and current balances, payment terms, and security/collateral information. The entries should include automobile installment accounts. This should not, however, include any mortgage balances as this information is captured in section 4. Do not include loans for your business or mortgages for your properties in this section. You may be asked to submit copy of note/security agreement, and the most recent account statement.

Other Liabilities: On page 1, enter the total value due on all other liabilities not listed in the previous entries. In section 8, page 3, report the name of the individual obligated, names of co-signers, description of the liability, the name of the entity owed, the date of the obligation, payment amounts and terms. Note: Do not include contingent liabilities in this section. Contingent liabilities are liabilities that belong to you only if an event(s) should occur. For example, if you

have co-signed on a relative's loan, but you are not responsible for the debt until your relative defaults, that is a contingent liability. Contingent liabilities do not count toward your net worth until they become actual liabilities.

Unpaid Taxes: Enter the total amount of all taxes that are currently due, but are unpaid on page 1, and complete section 8 on page 3. Contingent tax liabilities or anticipated taxes for current year should not be included. Describe in detail the name of the individual obligated, names of cosigners, the type of unpaid tax, to whom the tax is payable, due date, amount, and to what property, if any, the tax lien attaches. If none, state "NONE." You must include documentation, such as tax liens, to support the amounts.

Transfers of Assets:

Transfers of Assets: If you checked the box indicating yes on page 3 in this category, provide details on all asset transfers (within 2 years of the date of this personal net worth statement) to a spouse, domestic partner, relative, or entity in which you have an ownership or beneficial interest including a trust. Include a description of the asset; names of individuals on the deed, title, note or other instrument indicating ownership rights; the names of individuals receiving the assets and their relation to the transferor; the date of the transfer; and the value or consideration received. Submit documentation requested on the form related to the transfer.

Affidavit

Be sure to sign and date the statement. The Personal Net-Worth Statement must be notarized 49 CFR Part 26 (up to date as of 8/01/2023) Participation by Disadvantaged Business Enterprises in Department of...

49 CFR Appendix-E-to-Part-26(D)(3)

[79 FR 59617, Oct. 2, 2014]

EXHIBIT B

Semi Annual Uniform Report of DBE Awards or Commitments and Payments

iemi-Annual Uniform Report of DBE Commitments/ Awards and Payments

Recipient ID 1237

Recipient Name Greater Cleveland Regional Transit Authority

urrent Active Awards BE Uniform Report Summary

Report Type Semiannual Report Fiscal Year 2019 Report Due Date June 1 Version O

Report Status New/Draft
Last Updated By N/A
Last Updated Date N/A
Submitted Date N/A

riennial DBE Goals

riennial DBE	Goal(%)
Race Conscious	18.1%
Race Neutral	3.2%
verall Goal (%)	21.3%

'ime Contracts and Subcontracts Awarded

ds/Commitments Made During This Reporting Period:

	A, Total Dollars (All Types)	B. Total Number (All Types)	c. Total to DBEs (\$)	D. Total to DBEs (#)	E. Total Dollars to DBEs/Race Conscious	F. Total Number.to DBEs/Race Conscious	G. Total Dollars to DBEs/Race Neutral	H. Total Number to DBEs/Race Neutral	I.% of Total to OBEs
Prime Contracts /arded/Committe s Period	\$0	0	\$0	0			\$0	0	0%
Sub Contracts /arded/Committe s Period	\$0	0	\$0	0	\$0	0	\$0	0	0%
. Total			\$0	0	\$0	0	\$0	0	0%

BE. .Awards/Commitments This Period - Breakdown by Ethnicity. & Gender

ards/Commitments Breakdown By Ethnicity & Gender:

	A. Total to DBE (dollar) - Women	B. Total to DBE (dollar) - Men	C. Total to DBE (dollar)	•D. Total to DBE (number) - Women	E. Total to DBE (number) - Men	F.TolattoDBE (number)
Black American	\$0	\$0	\$0	0	0	0
Hispanic nerican	\$0	\$0	\$0	0	0	0
Native American	\$0	\$0	\$0	0	0	0
Aslan-Pacific nerican	\$0'	\$0	\$0	0	0	0
Subcontinent ian American	\$0	\$0	\$ 0	0	0	0
Von-Minority	\$0	\$0	\$0	0	0	
TOTAL	\$0	\$0	\$0	0	0	0

Section C: Payments on Ongoing Contracts

	A. Total Number of Contracts	B. Total Dollars	C. Total Number of Contracts with DBEs	D. Total Payments to DBE firms	E. Total Number of DBE Firms Paid	F.Percent to DBEs
18.Prime and sub contracts currently in progress	0	\$0	0	\$0	0	0%

Actual Payments on Contracts Completed This Period

		A. Number of Prime Contracts Completed	B. Total Dollar Value of Completed Prime Contracts	C. DBE Participation Needed to Meet Goals (Dollars)	D. Total DBE Participation Dollars	E. Percentage of Total DBEParticipation Dollars
18.	Race Conscious	0	\$0	\$0	\$0	0%
19.	Race Neutral	0	\$0	•	\$0	0%
20.	Total	0	\$0		\$0	0%

Status Log

Previous Status	New Status	Change Date	Changed By
	New/Draft	4/1/2019 7:09 AMGMT+00:00	_N_N_e_ian A d m in istrator

DBE Report Remarks

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Remark Link	Remarked by	Remarked Date

EXHIBIT C

Policy Statement

Greater Cleveland Regional Transit Authority Disadvantaged Business Enterprise Program Policy Statement

The Greater Cleveland Regional Transit Authority (GCRTA), a recipient of federal financial assistance from the Federal Transit Authority (FTA), has established a Disadvantaged Business Enterprise (DBE) program in accordance with regulations of the U.S. Department of Transportation (US DOT), 49 CFR Part 26. As a condition of receiving FTA funding, the GCRTA signed an assurance agreement that it will comply with 49 CFR Part 26. The requirements of the DBE Program are accorded the same priority as compliance with all other legal obligations incurred by the Authority in its financial assistance agreements.

It therefore is the policy of GCRTA that DBEs have an equal opportunity to receive and participate in federally-assisted contracts. In accordance with 49 CFR Part 26, it also GCRTA's policy:

- 1. To ensure nondiscrimination in the award and administration of federally-assisted contracts;
- 2. To create a level playing field on which DBEs can compete fairly for federally-assisted contracts;
- 3. To ensure that the DBE Program is narrowly tailored in accordance with applicable law;
- 4. To ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs;
- 5. To help remove barriers to the participation of DBEs in federally-assisted contracts;
- 6. To promote the use of DBEs in all contracting activities conducted by GCRTA; and
- 7. To assist in the development of firms that can compete successfully in the market place outside the DBE Program.

In accordance 49 CFR Part 26 – Section 26.7, GCRTA will never exclude any person(s) from participation in, deny any person(s) the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 on the basis of race, color, sex, or national origin. In administering its DBE program, the GCRTA also will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

Page 2 DBE Policy Statement

This policy statement has been distributed to GCRTA's Board of Trustees and all components of the organization. GCRTA further has and will distribute the statement to DBE and non-DBE contractors that respond to our procurement solicitations or perform work on our DOT-assisted contracts and through DBE Program workshops, seminars and other procurement related events that GCRTA may host or participate. The Deputy General Manager of Finance and Administration has been designated DBE Liaison Officer (DBELO) and is responsible for implementing all aspects of the DBE program as per 49 CFR 26 Section 26.25.

13/12/22

India L. Birdsong Terry, General Manager/CEO

EXHIBIT D DEBLO JOB DESCRIPTION

DBE Liaison Officer (DBELO)

The Authority has designated the following individual as the DBE Liaison Officer (DBELO):

Deputy General Manager Finance and Administration Greater Cleveland Regional Transit Authority 1240 W. 6th Street, Cleveland, Ohio 44113

In this capacity, the DBELO is responsible for implementing all aspects of the DBE Program and ensuring that the Authority complies with all provisions of 49 CFR Part 26. The DBELO has direct, independent access to the CEO, General Manager/Secretary-Treasurer, concerning DBE program matters. An organizational chart displaying the DBELO's position in the organization is found in DBE Program Manual to this program.

The DBELO is responsible for developing, implementing, and monitoring the DBE program in coordination with other appropriate officials. The DBELO has a staff of four (4) to assist in the administration of the program. Program duties and responsibilities include but are not limited to the following:

- Gathers and reports statistical data and other information as required by DOT.
- Reviews third party contracts and purchase orders for compliance with this program.
- Works with all departments to set overall annual goals.
- Ensures that bid notices and requests for proposals are available to DBEs in a timely manner.
- Establishes DBE goals for solicitations (both race-neutral methods and contract specific goals attainment and identifies ways to improve progress).
- Monitors GCRTA progress toward goal attainment and identifies ways to improve progress.
- Participates in pre-bid meetings.
- Advises the CEO/Board of Trustees on DBE matters and achievement.
- Chairs the DBE Advisory Committee.
- Provides DBEs with information and assistance in preparing bids, obtaining bonding and insurance.
- Plans and participates in DBE training seminars.
- Certifies DBEs according to the criteria set by DOT and acts as liaison to the Uniform Certification Process in the State of Ohio.
- Provides outreach to DBEs and community organizations to advise them of opportunities.
- · Maintains the GCRTA updated directory on certified DBEs.

EXHIBIT E-1 Application for Payment

Dis	Distribution by RTA					
[] Accounting						
[]	Procurement				
[]	E&PD File#				

APPLICATION FOR PAYMENT-CONSTRUCTION

(Submit 3 Signed Originals)

Submitted By: Company Name		Invoice Date		Invoice
Street Address		Period Beginning:	Period Beginning:	
City, State (Zip code)		Period Ending:		
Engineering Proj.#: 24J(c1)	lcontrac:t#:	2013-064 Purcl	nase Order#:	4-31303180
Project Title: Brookpark Station Recon	struction - East Parki	ng Lot		
Original Contract Sum	,· \$	Retainage: 8% of L s. Maximum= 4% of L		\$
Change Qrder Summary Change Orders Approved thru #_		Previous F \$	Retainage	· currenfRetainage
Additions Deductions \$		Total Earned Less F 6. (Line 4 Less Line 5		\$
Net Change by Change Orders	\$	Less Previous Certifica 7. (Line 6 from Prior Cer	ates for Payment tificate)	\$
Contract Sum to Date 3. (Line 1 plus Line 2)	\$	8. CURRENT PAYME	NT DUE	\$
Total Completed and Stored to Date 4. (Column G on G703)	\$	Balance to Finish, P 9. (Line 3 less Line 6)		\$
CONTRACTOR'S STATEME			TRADES, CONTRAC	
for Work, which previous Certificates for Paym payments received from the Owner, and that con here is now due. The undersigned also warran conditions for payment contained in and of thi satisfied. CONTRACTOR:	irrent payment shown ts and guarantees the	been performed in ac	cordance with the eral Trades Contrac	ment is requested herein, has requirements of the Contract stor approves payment except Date
Ву	Date	Exceptions	·····	
WAIVER OF LIEN		CONSTRUCT	ION MANAGER'S V RECOMMENDAT	ERIFICATION AND
n consideration of the sum of \$ eceipt whereof is hereby acknowledged, th hereby waiver, release, and relinquish any and ight to lien or claims, for labo'r or materials, or b	e undersigned does all liens or claims, or	has compared the saminspections at the site,	e with the results o the project schedule	Application for Payment and if the Construction Manager's e, and the schedule of values actor(s) and verifies that the
or the above. CONTRACTOR: By		Payment, that the Wo	rk has been perfo d recommends that	ented by this Application for rmed in conformity with the t payment be made, except to
State of -=	Date	Amount Approved_·_		Date
		Exceptions		
Subscribed and sworn to before me this	_ day of		GCRTA APPRO\	/ALS
20 .		\$	APPROV	ED FOR PAYMENT

Notary Public _____

\$_____ APPROVED FOR RETAINAGE

(Notar	y Seal)

Director of E&PD	Date
Payment Receipt#	Date
Retainage Receipt#	Date

EXHIBIT E-2 Payment Compliance Report

The Prime Confrador is required to submit the Payment Compliance Report and Its accompanying support documentation with the monthly RTA invoice Indicating the payments made to the Subcontractors for the designated lime period. The completed Payment Compliance Report and supporting Information will be forwarded to GCRTA, 1240 West 6th St., Cleveland OH 44113 S S 20 (3b)/Scheduled/Date: GREATER CLEVELAND REGIONAL TRANSIT AUTHORITY• ENCLOSURE B-4a/SCHEDULE 19C-3a CONTRACT COMPLIANCE PAYMENT COMPLIANCE REPORT S S S 20 Referrior (ODate S 8 8 ë 8 \$0 Amount \$0,00 B \$ (35) Contractory and Date (35) The Contractory (35) S Chango Order Summary 3 From: Total Change Order# PRIME CONTRACTOR INFORMATION SUBTOTAL NON-DBE FIRMS CONTRACT INFORMATION SUBTOTAL DBE FIRMS (13) Name

EXHIBIT F

Subcontractor/Subconsultant Payment Confirmation Form

SUBCONTRACTOR/SUBCONSULTANT PAYMENT CONFIRMATION FORM GREATER CLEVELAND REGIONAL TRANSIT AUTHORITY (SCHEDULE 19C-3C)

Instructions to the Subcontractor: (1) Carefully verify and document the activity you performed for this contract and the dollar amount paid to you by the contractor during this period. (2) Complete this confirmation form, you may use the reverse side for additional comment. (3) Promptly return to the prime contractor.

DBE Contractor:			
Address:			
Phone:		MANUFACTURE CONTROL OF THE CONTROL O	
Fax:			
Current Contract Amount:			•
Prime Contractor Name:			
Contract No. and Name			
Vork Performed for he Period of:			
] <u> LCONFIRM</u> t	hat \$	dollar amount paid to n	ny firm by the prime contractor for
			ny firm by the prime contractor for
period of	(Month)	(Year)	ny firm by the prime contractor for
period of	(Month)	(Year)dollar amount paid to n	
period of	(Month) nat \$ (Month) nat \$	(Year) dollar amount paid to n(Year)(Year) dollar amount paid to m	
period of	(Month) nat \$ (Month) nat \$	(Year) dollar amount paid to n(Year)(Year) dollar amount paid to m	ny firm by the prime contractor for
period of LCONFIRM to period of LCONFIRM to period of	(Month) nat \$ (Month) nat \$ (Month)	(Year)dollar amount paid to n (Year)	ny firm by the prime contractor for

EXHIBIT H

Letters of Intent to Perform as a Subcontractor

ENCLOSURE 84 LETTER OF INTENT TO PERFORM AS A SUBCONTRACTOR

	Project:
	No.:
	Location:
Prime or General Proposer:	
Address:	
City/State:	
operating as (strike out conditions that do	and duly authorized representative of the (firm or which intends to perform work for the above project to not apply) an individual, a Company, a C.orporation, organized f, or a Proprietorship, a Partnership, or Join
The firm that I represent is a Disadvantag the Greater Cleveland Regional Transit A	ged Business Enterprise (DBE) as defined by 49CFR Part26 and Authority in the specifications for:
	(IFB Name and Number)
further represent that the firm is curre lisadvantaged business enterprise with a	ently certified by the Ohio Unified Certification Program as a a certification date of
	m the following described work in connection with the above particular work items or parts thereof to be performed):
-	
the following price: :	
ou have projected the following commend ompletion of such work as follows:	cement date f0r such work, and the undersigned is projecting
YQ. of Work and Items Work Hours Ir	nvolved <u>Projected</u> <u>Projected Completion</u> <u>CQmmenc,ement Date</u> <u>Date</u>

1. 2. 3.

I further represent that percent I_%) of the performed by contractors and/or suppliers, which are not certing Business Enterprise. The undersigned will enter into a formal agreement for the above execution of a contract with the Authority.	fied by the Authority as a Disadvantaged
	Respectfully submitted, this day,2O
(DBE Firm Name) (Address)	
(Signature) (Name Typed) (Title)	

(SEAL IF PROPOSER IS f3: CORPORATION)

Davided Mayambar 2017

EXHIBIT 1-1 Transit Vehicle Manufactures (TVM) Goals

i

DBE/MBE CERTIFICATION

DISADVANTAGED/MINORITY BUSINESS ENTERPRISE (DBE/MBE) GERTIFICATION

GILLIG LLC, 451. Discovery Driv:e, Livermore California 94551> hereby certifies that GILLIG LLC has complied with the requirements of 49 CFR Part 26 of the Tr.ansportation Assistance Act of 1982, and submitted the required documents to the Feder.al Transit Administration (FTA).

The FTA advisei::1 that GILLIG has obtained 49 C.F.R. Part 26.49 certification and we are eligible to bid on federally funded c::ontracts in FY2018. Transit customers may call the FTA for verification.

BRITNEY BERRY.
FEDERAL TRANSIT ADMINISTRATION
Office of •civil Right
1200 NewJersey Avenue SE
Washington, DC 20590
P.hone:202-366-1065

E-mail: br.itney.berry@dot.gov

By.. J — DEREK MAUNUS Title: PRESIDENT December 6, 2017

EXHIBIT 1-2 Vehicle Award Report Form

Vehicle Award Report

49 CFR 26.49(a)(4) requires FTA recipients to report vehicle procurement awards

Please submit the following information within 30 days of the award:
* 1. Recipient Name
* 2. Recipient ID #
* 3. Please select the FTA Regional Office that serves your transit agency
* 4. Select the Transit Vehicle Manufacturer (TVM) awarded the contract
* 5. Contract Award Dollar Amount (No commas, No dollar signs)
* 6. Contract Award Date
Please enter a valid date
Date
MM/DD/YYYY

* 7. Provide recipient point of contact

EXHIBIT J

Good Faith Efforts

Documentation Form

REATER CLEVELAND REGIONAL TRANSIT AUTHORITY

jood Faith Efforts - Documentation Form

TYPEION Vest No. Reason(s) DBE(Gombany) SNumber No. Reason(s) DBE(Gombany) SNumber Contacted(Not) Sed Se							
Ves (No		-					
TVPSIONWORKIDBE						-	
DBEEmail'Address							
Wumber.							
Contaction							
Contacted							

IOTE: Where the proposed_level of DBE participation falls short of the goal established for the contract by GCRTA, prime contractors are required to demonstrate Good Faith Efforts (as defined by federal egulation's) to meet the DBE participation goal, and provide sufficient documentation of such efforts to GCRTA for its review and consideration. Please direct any questions concerning the DBE Program r completion of the Good Faith Efforts - Documentation Form to the Office of Business Development (OBD) at 216-356-3127.

EXHIBIT KGuidance Concerning Good Faith Efforts

ATTACHMENT B-5

49 CFRPART26APPENDJXA

This document is current through the April 5, 2017 issue of the Federal Register; Pursuant to 82 FR 8346 ("Regula!ol)' Freeze Pending Review"), certain regulations will be delayed pending further review. See Publisher's Note under affected wles. Title 3 is current through March 3, 2017.

<u>Code of Federal Regulations</u> > <u>TITLE 49-- TRANSPOR TATION</u> > <u>SUBTITLE A</u> ---<u>CiFFICE OFT'fIE</u> <u>SECRETARY OF TRANSPORTATION</u>> <u>PART 26--PARTICIPATION BYDISALIVANTAGED BUSINESS</u> <u>ENTERPRISES IN DEPARTMENT OF TRANSPORTATION FJNANCIALASSJSTAN_CEPROGRAltf!</u> > SUBPART F--.COMPLIANCEAND ENFORCEMENT

Appendix A to Part 26--Guidance Concerning Good Faith Efforts

- I. When, as a recipient, you establish a contract goal on a DOT-assisted contract for procuring construction, equipment, services, or any other purpose, a bidder must, in order *to* be responsible and/or responsive, make sufficient good failh efforts to meet the goal. The bidder can meet this requirem nt in either of two ways. First, the bidder can meetthe goal, documenting commitments for participation by DBE firms sufficient for this purpose. Second, even *if* it doesn't meet the goal, the bidder can document adequate good faith efforts. This means that the bidder must show I balittook all necessary and reasonable steps to achieve a DBE goal or other requirement of this part which, by their scope, intensity, and appropriateness to the objective, could reasonably be expected to obtain sufficient DBE participation, even if they were not fully successful.
- II. In any situation in which you have established a contract goal, Part 26 requires you to use the good faith efforts mechanism of this part. As a recipient, you have the responsibility to make a fair and reasonablejudgmentwhether a bidder that did not meet the goal made adequate good faith efforts. It is important fur you to consider the quality, quantity, and intensity of the different kinds of efforts that the bidder has made, based on the regulations and the guidance in this Appendix.
 - The efforts employed by the bidder should be those that one could reasonably expect a bidder to take ifthe bidder were actively and aggressively trying *to* obtain DBE participation sufficient to meet the DBE contract goal. Mere pro fonna efforts are not good faith efforts to meet the DBE contract requirements. We emphasize, however, that your determination concerning the sufficiency of the firm's good faith efforts is a judgment call. Determinations should not be made using quantitative formulas.
- III. The Department also strongly cautions you against requiring that a bidder meet a contract goal (i.e., obtain a specified amount of DBE participation) in order to be awarded a contract, even though the bidder makes an adequate good faith efforts showing. This rule specifically prohibits you from ignoring bona fide good faith efforts.
- IV. The following is a list.of types of actions which you should consider as part ofth bidder's good faith efforts to obt in :E>BE p_articip tion.lt is not intended to _be a mandatory cliecklist, nor is it intended to be exclusive or exhaustive. Other_factors or types of efforts may be relevant in-appropriate ases.

A.

(1) Conducing market research *to* identify small business contractors and suppliers and soliciting through all reasonable and available means the interest of all certified DBEs that have the capability to perfonn the work of the contract. This may include attendance at pre-bid and busines matchmak;ing meetings and events, advertising and/or written notices, posting ofNotices of Sources Sought and/or Requests for Proposals, written notices or emails to all DBEs listed in the State's direct01y oftransportation firms that specialize in the areas of work desired (as noted in the DBE directory) and which are located in the area or surrounding areas ofthr. project.

49 CFRPART 26 APPENDIX A

- (2) The bidder should solicit this interest as early in the acquisition process as practicable to allow the DBEs to respond to Jhe solicitation and submit a timely offer for the subcontract. The bidder should determine with certainty if the DBEs are interested by taking appropriate steps to follow up initial solicitations.
- N. Selecting portions of the work to be performed by DBEs in order to increase the likelihood that the DBE goals will be achieved. This includes, where appropriate, breaking out contract work items into economically feasible units \ (for example, smaller tasks or quantities) to facilitate DBE participation, even when the prime contractor might \ otherwise prefer to perform these work items with its own forces. This may include, where possiblt; establishing flexible timeframes for performance and delivery schedules in a manner that encourages and facilitates DBE participation.
- C. Providing interested DBEs with adequate information about the plans, specifications, and requirements of the contract in a timely manner to assist them in responding to asolicitation with their offer for the subcontract.

D.

- (1) Negotiating in good faith with interested DBEs. It is the bidder's responsibility to make a portion of the work available to DBE subcontractors and suppliers and to select those portions of the work or material needs consistent with the available DBE subcontractors and suppliers, so as to facilitate DBE participation. Evidence of such negotiation includes the names, addresses, and telephone numbers of DBEs that were considered; a description of the information provided regarding the plans and specifications for the work selected for subcontracting; and evidence as to why additional Agreements could not be reached for DBEs toperfonn the work.
- (2) A bidder using good businessjudgmentwould consider a number offactors in negotiating with subcontractors, including DBE subcontractors, and would take a firm's price and capabilities as well as contract goals into consideration. However, the fact that there may be some additional costs involved in finding and using DBEs is not in itself sufficient reason for a bidder's failure to meet the contract DBE goal, as long assuch costs are reasonable. Also, the ability or desire of a prime- contractor to perform the work of a contract with *its* own organization does not relieve the bidder of the responsibility to make good faith efforts. Prime contractors are not, however, required to accept higher quotes from DBEs ifthe price difference is excessive or unreasonable.

Ε.

- (1) Not rejecting DBEs as being unqualified without sound reasons based on a thorough investigation of their capabilities. The contractor's standing within its industry, membership in specific groups, organizations, or associations and political or social affiliations (for example unjon vs. non-union status) are not legitimate causes for the rejection or non-solicitation of bids in the contractor's efforts to meet the project goal. Another practice considered an insufficient good faith effort is the rejection of the DBE because its quolalion for the work was not the lowest received. However, nothing in this paragraph shall be construed to require the bidder or prime contractor to accept unreasonable quotes in order to satisfy contract goals.
- (2) A prime contractor's inability to find a replacement DBE at the original price is not alone sufficient to support a finding that g od faith efforts have been made to replace the original DBE. The fa.ct that the contractor has the ability and/or desire to perform the contract work with its own forces does not relieve the contractor of the obligation to make good faith efforts to find a: replacement. DBE, and it is not a sound -basis for rejecting a prospectiv repl cementDBE's reasonable quote.
- F. Making efforts to assist interested DBEs in obtaining bonding; lines of credit, or insurance as required by the recipient or contractor.
- G Making efforts to assist interested DBEs in obtaining necessary equipment, supplies, materials, or related assistance or services.
- H Effectively using the services of available minority/women community organizations; minority/womencontractors' groups; Jocal, Slate, and Federal minority/women business assistance offices; and other organizations as allowed on a case-by-case basis to provide assistance in the recruitment and placement of DBEs.
- V. In deteimining whether a bidder has made good faith efforts, it is essential to scrutinize its documented efforts. At a minimum, you must review the performance of other bidders in meeting the contract goal. For example, when the

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apparent successful bidder fails to meet the contract goal, but others meet it, you may reasonably raise thequestion of whether, with additional efforts, the apparent successful bidder could have met the goal. If the apparent successful bidder fails to meet the goal, but meets or exceeds the average DBE participation obtained by other bidders, you may view this, in conjunction with other factors, as evidence of the apparent successful bidder having made good faith efforts. As provided in § 26.53(b)(2)((vi), you must also require the contractor to submit copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract to review whether DBE prices were substantially higher; and contact the DBEs listed on a contractor's solicitation to inquire as to whether they were contacted by the prime. Pro forma mailings to DBEs requesting bids are not sufficient alone to satisfy good faith efforts under the rule.

VI. A promise to use DBEs after contract award is not considered to be responsive to the contract solici!alion or to. constitute good faith fforts.

Statutory t!! ori'i:y

AUTHORITY NOTE APPLICABLE TO ENTIRE PART:

23 US.C. 324: 42 US.C. 2000d et:;eq.; 49 U.S.C 1615, 47107, 47113, 47123; Sec. 1101(b), Pub. L. 105-i78, J12Slat. JJJ7•.

History

[64FR5096. 5145. Feb.2, 1999; 79FR59566. 59600, Oct.2,2014]

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End ofDocument

Exhibit L Uniform Certification Application



OMB APPROVAL NO: 2105-0510

Expiration Date: 10/31/2021

Appendix F

<u>UNIFORM CERTIFICATION APPLICATION</u>

DISADVANTAGED BUSINESS ENTERPRISE (DBE) / AIRPORT CONCESSION DISADVANTAGED BUSINESS ENTERPRISE (ACDBE) 49 C.F.R. Parts 23 and 26

Roadmap for Applicants

1. Should I apply?

You may be eligible to participate in the DBE/ACDBE program if:

- The firm is a for-profit business that performs or seeks to perform transportation related work (or a concession activity) for a recipient of Federal Transit Administration, Federal Highway Administration, or Federal Aviation Administration funds.
- The firm is at least 51% owned by a socially and economically disadvantaged individual(s) who also controls it.
- The firm's disadvantaged owners are U.S. citizens or lawfully admitted permanent residents of the U.S.
- The firm meets the Small Business Administration's size standard <u>and</u> does not exceed \$23.98 million in gross annual receipts for DBE (\$56.42 million for ACDBEs). (Other size standards apply for ACDBE that are banks/financial institutions, car rental companies, pay telephone firms, and automobile dealers.)

2. How do I apply?

First time applicants for DBE certification must complete and submit this certification application and related material to the certifying agency in your home state and participate in an on-site interview conducted by that agency. The attached document checklist can help you locate the items you need to submit to the agency with your completed application. If you fail to submit the required documents, your application may be delayed and/or denied. Firms already certified as a DBE do not have to complete this form, but may be asked by certifying agencies outside of your home state to provide a copy of your initial application form, supporting documents, and any other information you submitted to your home state to obtain certification or to any other state related to your certification.

- 3. Where can I send my application? [INSERT UCP PARTICIPATING MEMBER CONTACT INFORMATION]
- 4. Who will contact me about my application and what are the eligibility standards? A transportation agency in your state that performs certification functions will contact you. The agency is a member of a statewide Unified Certification Program (UCP), which is required by the U.S. Department of Transportation. The UCP is a one-stop certification program that eliminates the need for your firm to obtain certification from multiple certifying agencies within your state. The UCP is responsible for certifying firms and maintaining a database of certified DBEs and ACDBEs, pursuant to the eligibility standards found in 49 C.F.R. Parts 23 and 26.

5. Where can I find more information?

U.S. DOT—<u>https://www.transportation.gov/civil-rights</u> (This site provides useful links to the rules and regulations governing the DBE/ACDBE program, questions and answers, and other pertinent information)

SBA—Small Business Size Standards matched to the North American Industry Classification System (NAICS): http://www.census.gov/eos/www/naics/ and http://www.sba.gov/content/table-small-business-size-standards.

In collecting the information requested by this form, the Department of Transportation (Department) complies with the provisions of the Federal Freedom of Information and Privacy Acts (5 U.S.C. 552 and 552a). The Privacy Act provides comprehensive protections for your personal information. This includes how information is collected, used, disclosed, stored, and discarded. Your information will not be disclosed to third parties without your consent. The information collected will be used solely to determine your firm's eligibility to participate in the Department's Disadvantaged Business Enterprise Program as defined in 49 C.F.R. §26.5 and the Airport Concession Disadvantaged Business Enterprise Program as defined in 49 C.F.R. §23.3. You may review DOT's complete Privacy Act Statement in the Federal Register published on April 11, 2000 (65 FR 19477)

Under 49 C.F.R. §26.107, dated February 2, 1999 and January 28, 2011, if at any time, the Department or a recipient has reason to believe that any person or firm has willfully and knowingly provided incorrect information or made false statements, the Department may initiate suspension or debarment proceedings against the person or firm under 2 C.F.R. Parts 180 and 1200, No procurement Suspension and Department, take enforcement action under 49 C.F.R. Part 31, Program Fraud and Civil Remedies, and/or refer the matter to the Department of Justice for criminal prosecution under 18 U.S.C. 1001, which prohibits false statements in Federal programs.



NOTE: All participating firms must be for-profit enterprises. If your firm is not for profit, then you do NOT qualify for the DBE/ACDBE program and should not complete this application. If you require additional space for any question in this application, please attach additional sheets or copies as needed, taking care to indicate on each attached sheet/copy the section and number of this application to which it refers.

Section 1: CERTIFICATION INFORMATION

A. Basic Contact Information

- Enter the contact name and title of the person completing this application and the person who will serve as your firm's contact for this application.
- (2) Enter the legal name of your firm, as indicated in your firm's Articles of Incorporation or charter.
- (3) Enter the primary phone number of your firm.
- (4) Enter a secondary phone number, if any.
- (5) Enter your firm's fax number, if any.
- (6) Enter the contact person's email address.
- (7) Enter your firm's website addresses, if any.
- (8) Enter the street address of the firm where its offices are physically located (not a P.O. Box).
- (9) Enter the mailing address of your firm, if it is different from your firm's street address.

B. Prior/Other Certifications and Applications

- (10) Check the appropriate box indicating whether your firm is currently certified in the DBE/ACDBE programs, and provide the name of the certifying agency that certified your firm. List the dates of any site visits conducted by your home state and any other states or UCP members. Also provide the names of state/UCP members that conducted the review.
- (11) Indicate whether your firm or any firms owned by the persons listed has ever been denied certification as a DBE/ACDBE, 8(a), or Small Disadvantaged Business (SDB) firm, or state and local MBE/WBE firm. Indicate if the firm has ever been decertified from one of these programs. Indicate if the application was withdrawn or whether the firm was debarred, suspended, or otherwise had its bidding privileges denied or restricted by any state or local agency, or Federal entity. If your answer is yes, identify the name of the agency, and explain fully the nature of the action in the space provided. Indicate if you have ever appealed this decision to the Department and if so, attach a copy of USDOT's final agency decision(s).

Section 2: GENERAL INFORMATION

A. Business profile:

(1) Give a concise description of the firm's primary activities, the product(s) or services the company provides, or type of construction. If your company offers more than one product/service, list primary product or service first (attach additional sheets if necessary). This description may be used in our UCP online directory if you are certified as a DBE.

- (2) If you know the appropriate NAICS Code for the line(s) of work you identified in your business profile, enter the codes in the space provided.
- (3) State the date on which your firm was established as stated in your firm's Articles of Incorporation or charter
- (4) State the date each person became a firm owner.
- (5) Check the appropriate box describing the manner in which you and each other owner acquired ownership of your firm. If you checked "Other," explain in the space provided.
- (6) Check the appropriate box that indicates whether your firm is "for profit." If you checked "No," then you do NOT qualify for the DBE/ACDBE program and should not complete this application. All participating firms must be for-profit enterprises. Provide the Federal Tax ID number as stated on your firm's Federal tax
- (7) Check the appropriate box that describes the type of legal business structure of your firm, as indicated in your firm's Articles of Incorporation or similar document. If you checked "Other," briefly explain in the space provided.
- (8) Indicate in the spaces provided how many employees your firm has, specifying the number of employees who work on a full-time, part-time, and seasonal basis. Attach a list of employees, their job titles, and dates of employment, to your application.
- (9) Specify the firm's gross receipts for each of the past three years, as stated in your firm's filed Federal tax returns. You must submit complete copies of the firm's Federal tax returns for each year. If there are any affiliates or subsidiaries of the applicant firm or owners, you must provide these firms' gross receipts and submit complete copies of these firm(s) Federal tax returns. Affiliation is defined in 49 C.F.R. §26.5 and 13 C.F.R. Part 121.

B. Relationships and Dealings with Other Businesses

(1) Check the appropriate box that indicates whether your firm is co-located at any of its business locations, or whether your firm shares a telephone number(s), a post office box, any office space, a yard, warehouse, other facilities, any equipment, financing, or any office staff and/or employees with any other business, organization or entity of any kind. If you answered "Yes," then specify the name of the other firm(s) and fully explain the nature of your relationship with these other businesses by identifying the business or person with whom you have any formal, informal, written, or oral



- agreement. Provide an explanation of any items shared with other firms in the space provided.
- (2) Check the appropriate box indicating whether any other firm currently has or had an ownership interest in your firm at present or at any time in the past. If you checked yes, please explain.
- (3) Check the appropriate box that indicates whether at present or at any time in the past your firm:
- (a) ever existed under different ownership, a different type of ownership, or a different name;
- (b) existed as a subsidiary of any other firm;
- (c) existed as a partnership in which one or more of the partners are/were other firms;
- (d) owned any percentage of any other firm; and
- (e) had any subsidiaries of its own.
- (f) served as a subcontractor with another firm constituting more than 25% of your firm's receipts.

If you answered "Yes" to any of the questions in (3)(a-f), you may be asked to explain the arrangement in detail.

Section 3: MAJORITY OWNER INFORMATION

Identify all individuals or holding companies with any ownership interest in your firm, providing the information requested below (if your firm has more than one owner, provide completed copies of this section for each owner):

A. Identify the majority owner of the firm holding 51% or more ownership interest

- (1) Enter the full name of the owner.
- (2) Enter his/her title or position within your firm.
- (3) Give his/her home phone number.
- (4) Enter his/her home (street) address.
- (5) Indicate this owner's gender.
- (6) Identify the owner's ethnic group membership. If you checked "Other," specify this owner's ethnic group/identity not otherwise listed.
- (7) Check the appropriate box to indicate whether this owner is a U.S. citizen or a lawfully admitted permanent resident. If this owner is neither a U.S. citizen nor a lawfully admitted permanent resident of the U.S., then this owner is NOT eligible for certification as a DBE owner.
- (8) Enter the number of years during which this owner has been an owner of your firm.
- (9) Indicate the percentage of the total ownership this person holds and the date acquired, including (if appropriate), the class of stock owned.
- (10) Indicate the dollar value of this owner's initial investment to acquire an ownership interest in your firm, broken down by cash, real estate, equipment, and/or other investment. Describe how you acquired your business and attach documentation substantiating this investment.

B. Additional Owner Information

- (1) Describe the familial relationship of this owner to each other owner of your firm and employees.
- (2) Indicate whether this owner performs a management or supervisory function for any other business. If you checked "Yes," state the name of the other business and this owner's function/title held in that business.

- (3) (a) Check the appropriate box that indicates whether this owner owns or works for any other firm(s) that has any relationship with your firm. If you checked "Yes," identify the name of the other business, the nature of the business relationship, and the owner's function at the firm.
 - (b) If the owner works for any other firm, non-profit organization, or is engaged in any other activity more than 10 hours per week, please identify this activity.
- (4) (a) Provide the personal net worth of the owner applying for certification in the space provided. Complete and attach the accompanying "Personal Net Worth Statement for DBE/ACDBE Program Eligibility" with your application. Note, complete this section and accompanying statement only for each owner applying for DBE qualification (i.e., for each owner claiming to be socially and economically disadvantaged).
- (b) Check the appropriate box that indicates whether any trust has been created for the benefit of the disadvantaged owner(s). If you answered "Yes," you may be asked to provide a copy of the trust instrument.
- (5) Check the appropriate to indicate whether any of your immediate family members, managers, or employees, own, manage, or are associated with another company. Immediate family member is defined in 49 C.F.R. §26.5. If you answered "Yes," provide the name of each person, your relationship to them, the name of the company, the type of business, and whether they own or manage the company.

Section 4: CONTROL

A. Identify the firm's Officers and Board of Directors

- In the space provided, state the name, title, date of appointment, ethnicity, and gender of each officer.
- (2) In the space provided, state the name, title, date of appointment, ethnicity, and gender of each individual serving on your firm's Board of Directors.
- (3) Check the appropriate box to indicate whether any of your firm's officers and/or directors listed above performs a management or supervisory function for any other business. If you answered "Yes," identify each person by name, his/her title, the name of the other business in which s/he is involved, and his/her function performed in that other business.
- (4) Check the appropriate box that indicates whether any of your firm's officers and/or directors listed above own or work for any other firm(s) that has a relationship with your firm. (e.g., ownership interest, shared office space, financial investments, equipment leases, personnel sharing, etc.) If you answered "Yes," identify the name of the firm, the individual's name, and the nature of his/her business relationship with that other firm.

B. Duties of Owners, Officers, Directors, Managers and Key Personnel

(1), (2) Specify the roles of the majority and minority owners, directors, officers, and managers, and key personnel who are responsible for the functions listed for the firm. Submit résumés for each owner and non-owner identified below. State the name of the individual, title, race



and gender and percentage ownership if any. Circle the frequency of each person's involvement as follows: "always, frequently, seldom, or never" in each area.

Indicate whether any of the persons listed in this section perform a management or supervisory function for any other business. Identify the person, business, and their title/function. Identify if any of the persons listed above own or work for any other firm(s) that has a relationship with this firm (e.g. ownership interest, shared office space, financial investment, equipment, leases, personnel sharing, etc.) If you answered "Yes," describe the nature of his/her business relationship with that other firm.

C. Inventory: Indicate firm inventory in these categories:

(1) Equipment and Vehicles

State the make and model, and current dollar value of each piece of equipment and motor vehicle held and/or used by your firm. Indicate whether each piece is either owned or leased by your firm or owner, whether it is used as collateral, and where this item is stored.

(2) Office Space

State the street address of each office space held and/or used by your firm. Indicate whether your firm or owner owns or leases the office space and the current dollar value of that property or its lease.

(3) Storage Space

State the street address of each storage space held and/or used by your firm. Indicate whether your firm or owner owns or leases the storage space and the current dollar value of that property or its lease. Provide a signed lease agreement for each property.

D. Does your firm rely on any other firm for management functions or employee payroll?

Check the appropriate box that indicates whether your firm relies on any other firm for management functions or for employee payroll. If you answered "Yes," you may be asked to explain the nature of that reliance and the extent to which the other firm carries out such functions.

E. Financial / Banking Information

State the name, City and State of your firm's bank. Identify the persons able to sign checks on this account. Provide bank authorization and signature cards.

Bonding Information. State your firm's bonding limits both aggregate and project limits.

F. Sources, amounts, and purposes of money loaned to your firm, including the names of persons or firms guaranteeing the loan.

State the name and address of each source, the name of person securing the loan, original dollar amount and the current balance of each loan, and the purpose for which each loan was made to your firm. Provide copies of signed loan agreements and security agreements

G. Contributions or transfers of assets to/from your firm and to/from any of its owners or another individual over the past two years:

Indicate in the spaces provided, the type of contribution or asset that was transferred, its current dollar value, the person or firm from whom it was transferred, the person or firm to whom it was transferred, the relationship between the two persons and/or firms, and the date of the transfer.

H. Current licenses/permits held by any owner or employee of your firm.

List the name of each person in your firm who holds a professional license or permit, the type of permit or license, the expiration date of the permit or license, and issuing State of the license or permit. Attach copies of licenses, license renewal forms, permits, and haul authority forms.

I. Largest contracts completed by your firm in the past three years, if any.

List the name of each owner or contractor for each contract, the name and location of the projects under each contract, the type of work performed on each contract, and the dollar value of each contract.

J. Largest active jobs on which your firm is currently working.

For each active job listed, state the name of the prime contractor and the project number, the location, the type of work performed, the project start date, the anticipated completion date, and the dollar value of the contract.

Section 5: <u>AIRPORT CONCESSION (ACDBE)</u> <u>APPLICANTS</u>

Complete the entries in this section if you are applying for ACDBE certification. Indicate in Section A if you operate a concession at the airport, and/or supply a good or service to an airport concessionaire. Indicate in Section B whether the applicant firm owns or operates any off-airport locations, providing the type of business, lease information, address/location, and annual gross receipts generated. Provide similar information in section C for any airport concession locations the firm currently owns or operates. If the applicant firm has any affiliates, provide the requested information in Section D. Indicate whether the ACDBE firm is participating in any joint ventures, and if so, include the original and any amended joint venture agreements.

AFFIDAVIT & SIGNATURE

The Affidavit of Certification must accompany your application. Carefully read the attached affidavit in its entirety. Fill in the required information for each blank space, and sign and date the affidavit in the presence of a Notary Public, who must then notarize the form.

A. Basic Contact Information

Section 1: CERTIFICATION INFORMATION

I am applying for certification as □DBE □ACDBE



(1) Contact person and Title:	(2	2) Legal name of firm:		
(3) Phone #: () (4) O	 other Phone #: (_		Fax #: ()
(6) E-mail:	(7) Fir	m Websites:		
(8) Street address of firm (No P.O. Box):			State:	
(9) Mailing address of firm (if different):	City:	County/Parish:		Zip:
B. Prior/Other Certifications and Applica	<u>tions</u>			
(10) Is your firm currently certified for a ☐ DBE ☐ ACDBE Names of certifying				
⊗ If you are certified in your home state as a DI Ask your state UCP about the interstate certification.	BE/ACDBE, you do	not have to complete this	application fo	or other states.
List the dates of any site visits conducted	by your home st	ate and any other state	s or UCP m	embers:
Date// State/UCP Member:	Date	// State/UCP	Member: _	
(11) Indicate whether the firm or any per	sons listed in thi	s application have ever	been:	
(a) Denied certification or decertified as a l(b) Withdrawn an application for these denied or restricted by any state or local	programs, or deba	arred or suspended or oth		
If yes, explain the nature of the action. (If yes	nu appealed the dec	ision to DOT or another ag	gency, attach d	n copy of the decision,
A. Business Profile: (1) Give a concise des it provides. If your company offers more that use additional paper if necessary. This descrare certified as a DBE or ACDBE.	cription of the firm an one product/ser	vice, list the primary pro	oduct or serv	ice first. Please
(2) Applicable NAICS Codes for this line	of work include:		****	
(3) This firm was established on/_	/ (4)	I/We have owned this	firm since:	//

(5) Method of acquisition (Check all that apply):	57
☐ Started new business ☐ Bought existing business☐ Inherited business ☐ Gifted ☐ Merger or consolidation ☐ Other (explain)	Paria of
(6) Is your firm "for profit"? □Yes No→ ⊗ STOP! If your firm is NOT for-profit, then you do I qualify for this program and should not fill out this application	NOT ı.
(7) Type of Legal Business Structure: (check all that apply): □ Sole Proprietorship □ Limited Liability Partnership □ Partnership□Corporation □ Limited Liability Company□ Other, Describe	-
(8) Number of employees: Full-time Part-time Seasonal Total (Provide a list of employees, their job titles, and dates of employment, to your application).	
(9) Specify the firm's gross receipts for the last 3 years. (Submit complete copies of the firm's Federal tax reteach year. If there are affiliates or subsidiaries of the applicant firm or owners, you must submit complete copies of the firms' Federal tax returns).	urns for sese
Year Gross Receipts of Applicant Firm \$ Gross Receipts of Affiliate Firms \$ Year Gross Receipts of Applicant Firm \$ Gross Receipts of Affiliate Firms \$ Year Gross Receipts of Applicant Firm \$ Gross Receipts of Affiliate Firms \$	
B. Relationships and Dealings with Other Businesses (1) Is your firm co-located at any of its business locations, or does it share a telephone number, P.O. Be or storage space, yard, warehouse, facilities, equipment, inventory, financing, office staff, and/or empleany other business, organization, or entity? Yes No If Yes, explain the nature of your relationship with these other businesses by identifying the business or person with who have any formal, informal, written, or oral agreement. Also detail the items shared	oyees with
(2) Has any other firm had an ownership interest in your firm at present or at any time in the past? ☐ Yes ☐ No If Yes, explain	
(3) At present, or at any time in the past, has your firm: (a) Ever existed under different ownership, a different type of ownership, or a different name? ☐ Yes ☐ No (b) Existed as a subsidiary of any other firm? ☐ Yes ☐ No (c) Existed as a partnership in which one or more of the partners are/were other firms? ☐ Yes ☐ No (d) Owned any percentage of any other firm? ☐ Yes ☐ No (e) Had any subsidiaries? ☐ Yes ☐ No	
(f) Served as a subcontractor with another firm constituting more than 25% of your firm's receipts? \(\preceq\) Yes (If you answered "Yes" to any of the questions in (2) and/or (3)(a)-(f), you may be asked to provide further details and whether the arrangement continues).	∐ No ' explain

Section 3: MAJORITY OWNER INFORMATION

(1) Full Name:	(2) Title:		1 ' '	ome Phone #:							
(4) Home Address (Street and Nu	1	City:		State:	Zip:						
		(8) Number of ve	Nors os os	- Inor:							
(5) Gender: Male Femal	e	(8) Number of years as owner:									
(6) Ethnic group membership	(Check all that apply):										
☐ Black		(10) Initial invest	tment to	Type	Dollar Value						
☐ Hispanic		acquire ownersh		Cash	\$						
Asian Pacific		interest in firm:	\$								
			Equipment	\$							
☐ Native American				Other	\$						
Subcontinent Asian		Describe how you	acquirec		φ						
\square Other (<i>specify</i>)		☐ Started busines			· .						
(7) U.S. Citizenship: 🗖 U.S. Cit	izen	☐ It was a gift fro)m:	3.4.4.4							
Lawfully Admitted Permaner	nt Resident	☐ I bought it from	n:								
		l inherited it from	om:								
		U Other									
B. Additional Owner Informationsh (1) Describe familial relationsh		☐ Other			ivestment)						
(1) Describe familial relationsh (2) Does this owner perform a	ip to other owners a	Other (Attach documentated and employees:	ion substa	ntiating your in	? □ Yes □ No						
	management or sup	Other (Attach documentated and employees: ervisory function for Function from (s) that has a research personnel sharing,	or any of	ther business ip with this fives \(\square \text{No} \)	? 🛘 Yes 🖟 No irm? (e.g., ownershi						
(1) Describe familial relationsh (2) Does this owner perform a If Yes, identify: Name of Business: (3)(a) Does this owner own or v interest, shared office space, financial in	management or sup vork for any other f nvestments, equipment, leads, and the nature of the ny other firm, non-p identify this activity	Other (Attach documentate and employees: ervisory function f Function irm(s) that has a recess, personnel sharing, erelationship, and t rofit organization,	or any of on/Title: selationsh etc.) \[\begin{array}{c} arra	ther business ip with this fives \(\square \) No 's function at	? Yes No irm? (e.g., ownersh. the firm:						
(2) Does this owner perform a If Yes, identify: Name of Business: (3)(a) Does this owner own or values, shared office space, financial in Identify the name of the business (b) Does this owner work for a Identify the personal net (b) Has any trust been created for the same of the personal net (b) Has any trust been created for the personal net (b) Has any trust been created for the personal net (c) Does this owner work for a Identify the personal net (d) What is the personal net (d) Has any trust been created for the personal net (d) Does this owner work for a Identify the personal net (d) Has any trust been created for the personal ne	management or sup vork for any other f nvestments, equipment, leads, and the nature of the ny other firm, non-p identify this activity worth of this disadv	Other (Attach documentate and employees: ervisory function f Function from(s) that has a recovery function for the seek, personnel sharing, erelationship, and the rofit organization, and the rofit organization organization, and the rofit organization, and the rofit organization organization, and the rofit organization organization, and the rofit organization organizat	or any of on/Title: slationsh etc.) \[\begin{array}{c} array	ther business ip with this for the land of	? • Yes • No irm? (e.g., ownersh the firm: er activity more						
(2) Does this owner perform a If Yes, identify: Name of Business: (3)(a) Does this owner own or waterest, shared office space, financial in Identify the name of the business (b) Does this owner work for a Identify the per week? If yes, than 10 hours per week? If yes,	management or sup vork for any other f ivestments, equipment, leads, and the nature of the my other firm, non-p identify this activity worth of this disadv for the benefit of this a copy of the trust insta	ervisory function for Function	or any of on/Title: slationsh etc.) \[\begin{aligned} \text{or engage} \\ \text{or engage} \\ \text{orer(s)?} \\ \text{ees own, in the owner.} \]	ip with this fives \(\text{No} \) No 's function at \(\text{certification} \) Yes \(\text{No} \) No	? Yes No irm? (e.g., ownersh the firm: er activity more 1? \$						

Section 3: OWNER INFORMATION, Cont'd.



A. Identify all individuals, firms, or holding companies that hold LESS THAN 51% ownership interest in the firm (Attach separate sheets for each additional owner)

(1) Full Name:	(2) Title:		(3) Ho	(3) Home Phone #: ()					
(4) Home Address (Street and Number):		City:		State:	Zip:				
(5) Gender: Male Female (6) Ethnic group membership (Check of	all that apply)	(8) Number of yo (9) Percentage o Class of stock ow	wned:	%	- quired				
□ Black □ Hispanic □ Asian Pacific □ Native American □ Subcontinent Asian □ Other (specify) □ U.S. Citizenship: □ U.S. Citizen □ Lawfully Admitted Permanent Resid		(10) Initial inv to acquire owner interest in firm: Describe how you Started busines It was a gift from I bought it from Other	restment rship T () () () () () () () () () (Cype De Cash Seal Estate Sequipment Sequipme	ollar Value 5 5 5 5 5 :				
. Additional Owner Information (1) Describe familial relationship to of									
(2) Does this owner perform a manage of Yes, identify: Name of Business: (3)(a) Does this owner own or work for interest, shared office space, financial investment identify the name of the business, and the	r any other fi	Funct frm(s) that has a i	tion/Title: relationshi g, etc.)	ip with this f	irm? (e.g., ownershi				
(b) Does this owner work for any other more than 10 hours per week? If yes, if (4)(a) What is the personal net worth (dentify this ac	ctivity:	***		-				
(b) Has any trust been created for the (If Yes, you may be asked to provide a copy of		•	owner(s)?	☐ Yes ☐ N	Ю				
5) Do any of your immediate family r vith another company? □ Yes □ N									

Section 4: CONTROL

A. Identify your firm's Officers and Board of Directors (If additional space is required, attach a separate sheet):

	Name	Title	Date Appointed	Ethnicity	Gender
(1) Officers of the Company	(a)			232222000	Genada
	(b)				
	(c)				
	(d)				
(2) Board of Directors	(a)				
	(b)				
	(c)				
	(d)				

Person:	Title:
Business:	Title: Function:
Person:	Title:
Business:	Function:
(4) Do any of the persons with this firm? (e.g., owners)	sted in section A above own or work for any other firm(s) that has a relationship interest, shared office space, financial investments, equipment, leases, personnel sharing, etc.)
(4) Do any of the persons	sted in section A above own or work for any other firm(s) that has a relationship
(4) Do any of the persons with this firm? (e.g., owners) ☐ Yes ☐ No If Yes, identify for each:	sted in section A above own or work for any other firm(s) that has a relationship

В

		Ma	ijorii	y O	wne	er (:	51%	or	more)	 	Mir	orit	y Ow	ner (49%	or	less	s)		•••••
A= Always	S = Seldom	Na	me:							 	Nar	ne: _								
F = Frequently	N = Never	Tit	le: _							 	Titl	e:								
		Pe	rcent	Ow	ned	<u>l:</u>				 	Per	cent	Own	ed:_						
Sets policy for company direction/scope of operations		Α		F			S [N]	A		F		S]	N		
Bidding and estimati		Α		F			S		N		Α		F		S	Т		N	П	
Major purchasing de	cisions	A		F			S	\Box	N		Α		F	П	S	T	П	N	П	
Marketing and sales		A		F			S		N		Α		F		S			N		
Supervises field oper	rations	A		F			S [N		A		F		S			N	П	
Attend bid opening a		Α		F			S		N		A		F		S			N		
Perform office mana		Α		F			S		N		A		F	П	S	П	П	N	П	
accounts receivable/																	.			
Hires and fires mana	gement staff	Α		F			S		N		A		F		S	П		N	П	
Hire and fire field sta	aff or crew	Α		F			S [N		A		F		S	П		N		
	ending or investment	Α		F			S		N		A		F		S	П		N		
Obligates business b	y contract/credit	Α		F			S		N		A		F		S	П		N		
Purchase equipment		Α		F			S		N		A		F		S			N		
Signs business check	:S	Α		F			S		N		Α		F		S			N		

Officer/Director/Manager/Key Personnel A= Always	 Complete for all functions of the fil 	Officers, Directors, rm. (Attach separate s	Mai heet	nage s as	ers, : need	and led).	Key	Per	sonn	iel v	who are	resp	ons	ible	for	the	e fol	llowin	g &
A= Always S = Seldom F = Frequently N = Never Sets policy for company direction/scope of operations A		(/Mar	age	r/Key	/ Pe	rsonnel	Of	ficer	/Dir	ecto	or/M	lana	ger/ K	
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Race and Gender: Percent Owned: Sets policy for company direction/scope of operations Baidoing and estimating A F S N A F S N A F S S N A A F S N A A F S N A A F S N A A F S N A A F S	-		Title:						Tit	tle: _									
Sets policy for company direction/scope of operations Bidding and estimating	- ^ requently	11 110,01									Ra	Race and Gender:							
of operations Bidding and estimating A F S N A F S N A F S N A F S N A F S N A F S N A F S N A F S N A F S N A F S N A F S N A F S N N A F S N N A F S N N A F S N N A F S N N A F S N N A F S N N N A F S N N N A F S N N N A F S N N N N N N N N N N N N N N N N N N			Pe	rcent					-,						vnec				
Major purchasing decisions A F S S N N A F S S N N A F S S N N A F S S N N N A F S S N N N N N N N N N N N N N N N N N	of operations	•	A		F		S		N]	A[□F]	S		N	
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Attend bid opening and lettings A	Marketing and sales	3	Α		F		S		N				F		Ī	S		N	
Perform office management (billing, accounts receivable/payable, etc.) Mire and fire management staff A F S N A F S N A F S N N A F S N N A F S N N N A F N S N N N N N N N N N N N N N N N N N	Supervises field ope	erations	Α		F		S		N			A	F			S		N	
accounts receivable/payable, etc.) Hirss and fires management staff A F S N A F S N A F S N N A F S N N A F S N N A F N S N N A F N S N N A F N S N N N A F N S N N N A F N S N N N A F N S N N N N A F N S N N N N N N N N N N N N N N N N N			Α	\Box	F				N			A			J	S		N	
Hires and fires management staff A F S N A F S N N A F S N N N N N N N N N			A		F		S		N		J	A	F]	S		N	
Hire and fire field staff or crew A			A	П	F	П	S	П	N	T	1	A	F	Т	T	S	П	N	T
Designates profits spending or investment A				Ħ		Ħ		Ш		-				┪	Ī		П	N	Ħ
Obligates business by contract/credit A F S N A F S N A F S N N Purchase equipment A F S N N A F S N N N Signs business checks A F S N N A F S N N N N N N N N N N N N N N N N N N				П		Ħ		M		┪	1			一	1		Ħ	I N	Ħ
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On any of the persons listed in B1 or B2 perform a management or supervisory function for any other busi dentify the person, the business, and their title/function: On any of the persons listed above own or work for any other firm(s) that has a relationship with this firm of the persons listed above own or work for any other firm(s) that has a relationship with this firm of the persons listed above own or work for any other firm(s) that has a relationship with this firm of the persons listed above own or work for any other firm(s) that has a relationship with this firm of the persons listed above own or work for any other firm(s) that has a relationship with this firm on the following categories (Please attach additional sheets if the persons relationship interest, shared office space attach additional sheets if not business relationship with this firm of the persons relationship with this firm of the persons relationship with this firm on the following categories (Please attach additional sheets if not business relationship interest, shared office space attach additional sheets if not business relationship with this firm of the persons relationship with the persons relationship with the persons relationship				П		Ħ				\top				_				N	
C. Office Space				o	wne	ed o	r Lea	ased	I	Us	ed as c	ollat	eral	?	W	/he	re i:	s item	stored?
2. Office Space		Value		by	Fir	m o	r Ow	ner	?										
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				************												-			***************************************

Street Address	Owned or Firm or	Owner?	urrent Value of Proper	
D. Does your firm rely on any other firm	n for management f	unctions or emp	loyee payroll? 🛭 Y	es 🗆 No
C. Financial/Banking Information (Prov	ide bank authorization	and signature card	ls)	
Name of bank: The following individuals are able to sig	City checks on this accord	and State:		
Name of bank: The following individuals are able to sign	City	and State:		
Bonding Information : If you have bond Aggregate limit \$	ing capacity, identify Project limit \$	the firm's bondi	ng aggregate and pro	ject limits:
Identify all sources, amounts, and puntsitutions. Identify whether you the over BE/ACDBE. Include the names of any Provide copies of signed loan agreements and	vner and any other p persons or firms gu	erson or firm l	oaned money to the	applicant
Name of Source Address of Source	Name of Person Guaranteeing the Loan	Original Amount	Balance	rpose of Loan
2.				
3				
List all contributions or transfers of a dividual over the past two years (Attack	assets to/from your f	irm and to/fron		
·	Transferred	Transferred	•	Transfer
3				W. Colonia and Col
. List current licenses/permits held by g. contractor, engineer, architect, etc.)(Attack			firm	
Name of License/Permit Holder	~ ~	e/Permit	Expiration Date	State
•				
·				

Name of	Name/Locatio	n of Type	of Work Perfori	med	Dollar Value o
Owner/Contractor	Project				Contract
			4		

ist the three largest activ	ve iobs on which yo	ur firm is currently	working:		· · · · · · · · · · · · · · · · · · ·
Name of Prime	Location of	Type of Work	Project	Anticipated	Dollar Valu
Contractor and Project Number	Project	•	Start Date	Completion Date	
***************************************			<u> </u>		······································
litional Information:					

					VIII. A.
			NAME OF THE OWN OWN OF THE OWN		

SECTION 5 - AIRPORT CONCESSION



(ACDBE APPLICANTS ONLY)

Type of Business (e.g., F&B, News & Gift, Retail, Duty Free, Advertising, etc.)		case Leas Ferm Star years) Date	t	Address / Location	Annual Gross Receipts Generated
Does the appli the following in Airport Name	Concession Type (e.g., F&B, News &	Number of Leases			S? □Yes □No If Yes, supply Lease Type (e.g. Direct Lease, Subcontract
	Gift, Retail, Duty Fre Advertising, etc.)			Generated	Management Agreement, etc. en all that apply to the leases listed
any locations o	wned/operated by af	filiate firms.			ing information concerning
Airport Name	Concession Type (e.g., F&B, News & Gift, Retail, Duty Free Advertising, etc.)	Leases	Number of Locations	Annual Gross Receipts Generated	Lease Type (e.g. Direct Lease, Subcontract Management Agreement, etc. enall that apply to the leases listed
				The state of the s	

U.S. DOT Uniform DBE / ACDBE Certification Application \bullet Page 13 of 15

AFFIDAVIT OF CERTIFICATION



This form must be signed and notarized for each owner upon which disadvantaged status is relied.

A MATERIAL OR FALSE STATEMENT OR OMISSION MADE IN CONNECTION WITH THIS APPLICATION IS SUFFICIENT CAUSE FOR DENIAL OF CERTIFICATION, REVOCATION OF A PRIOR APPROVAL, INITIATION OF SUSPENSION OR DEBARMENT PROCEEDINGS, AND MAY SUBJECT THE PERSON AND/OR ENTITY MAKING THE FALSE STATEMENT TO ANY AND ALL CIVIL AND CRIMINAL PENALTIES AVAILABLE PURSUANT TO APPLICABLE FEDERAL AND STATE LAW.

I	I acknowledge and agree that any misrepresentations in this application or in records pertaining to a contract or subcontract will be grounds for terminating any contract or subcontract which may be awarded; denial or revocation of certification; suspension and debarment; and for initiating action under federal and/or state law concerning false statement, fraud or other applicable offenses. I certify that I am a socially and economically disadvantaged individual who is an owner of the above-referenced firm seeking certification as a Disadvantaged Business Enterprise or Airport
pertinent history of the named firm as well as the ownership, control, and affiliations thereof.	Concession Disadvantaged Business Enterprise. In support of my application, I certify that I am a member of one or more of the following groups, and that I have held myself out as a member of
I recognize that the information submitted in this application is for the purpose of inducing certification approval by a	the group(s): (Check all that apply):
government agency. I understand that a government agency may, by means it deems appropriate, determine the accuracy and truth of the statements in the application, and I authorize such agency to contact any entity named in the application, and	☐ Female☐ Black American☐ Hispanic American☐ Native American☐ Asian-Pacific American☐ Subcontinent Asian American☐ Other (specify)
the named firm's bonding companies, banking institutions, credit agencies, contractors, clients, and other certifying agencies for the purpose of verifying the information supplied and determining the named firm's eligibility.	I certify that I am socially disadvantaged because I have been subjected to racial or ethnic prejudice or cultural bias, or have suffered the effects of discrimination, because of my identity as a member of one or more of the groups identified above,
I agree to submit to government audit, examination and review of books, records, documents and files, in whatever form they	without regard to my individual qualities.
exist, of the named firm and its affiliates, inspection of its places(s) of business and equipment, and to permit interviews of its principals, agents, and employees. I understand that refusal to permit such inquiries shall be grounds for denial of certification.	I further certify that my personal net worth does not exceed \$1.32 million, and that I am economically disadvantaged because my ability to compete in the free enterprise system has been impaired due to diminished capital and credit opportunities as compared to others in the same or similar line of business who are not socially and economically
If awarded a contract, subcontract, concession lease or sublease, I agree to promptly and directly provide the prime	disadvantaged.
contractor, if any, and the Department, recipient agency, or federal funding agency on an ongoing basis, current, complete and accurate information regarding (1) work performed on the project; (2) payments; and (3) proposed changes, if any, to the	I declare under penalty of perjury that the information provided in this application and supporting documents is true and correct.
foregoing arrangements.	Signature (DBE/ACDBE Applicant) (Date)
I agree to provide written notice to the recipient agency or Unified Certification Program of any material change in the information contained in the original application within 30	NOTARY CERTIFICATE

calendar days of such change (e.g., ownership changes, address/telephone number, personal net worth exceeding \$1.32

million, etc.).

UNIFORM CERTIFICATION APPLICATION SUPPORTING DOCUMENTS CHECKLIST



In order to complete your application for DBE or ACDBE certification, you must attach copies of all of the following REQUIRED documents. A failure to supply any information requested by the UCP may result in your firm denied DBE/ACDBE certification.

Required Documents for All Applicants	☐ Corporate by-laws and any amendments
Dágumág (that include places of amplement with	☐ Corporate bank resolution and bank signature cards
☐ Résumés (that include places of employment with corresponding dates), for all owners, officers, and key	☐ Official Certificate of Formation and Operating Agreement
personnel of the applicant firm	with any amendments (for LLCs)
Personal Net Worth Statement for each socially and	Optional Documents to Be Provided on Request
economically disadvantaged owners who the applicant firm	Optional Documents to De 110vinea on Request
relies upon to satisfy the Regulation's 51% ownership	The certifying agency to which you are applying may require
requirement.	the submission of the following documents. If requested to
Personal Federal tax returns for the past 3 years, if	provide these document, you must supply them with your
applicable, for each disadvantaged owner	application or at the on-site visit.
☐ Federal tax returns (and requests for extensions) filed by	
the firm and its affiliates with related schedules, for the past 3	☐ Proof of citizenship
years.	☐ Insurance agreements for each truck owned or operated by
☐ Documented proof of contributions used to acquire	your firm
ownership for each owner (e.g., both sides of cancelled	☐ Audited financial statements (if available)
checks)	☐ Trust agreements held by any owner claiming
☐ Signed loan and security agreements, and bonding forms	disadvantaged status
☐ List of equipment and/or vehicles owned and leased	☐ Year-end balance sheets and income statements for the
including VIN numbers, copy of titles, proof of ownership,	past 3 years (or life of firm, if less than three years)
insurance cards for each vehicle.	
☐ Title(s), registration certificate(s), and U.S. DOT numbers	<u>Suppliers</u>
for each truck owned or operated by your firm	☐ List of product lines carried and list of distribution
Licenses, license renewal forms, permits, and haul	equipment owned and/or leased
authority forms Descriptions of all real estate (including office/sterese)	
☐ Descriptions of all real estate (including office/storage space, etc.) owned/leased by your firm and documented proof	
of ownership/signed leases	
☐ Documented proof of any transfers of assets to/from your	
firm and/or to/from any of its owners over the past 2 years	
☐ DBE/ACDBE and SBA 8(a), SDB, MBE/WBE	
certifications, denials, and/or decertification's, if applicable;	
and any U.S. DOT appeal decisions on these actions.	
☐ Bank authorization and signatory cards	
☐ Schedule of salaries (or other remuneration) paid to all	
officers, managers, owners, and/or directors of the firm	
☐ List of all employees, job titles, and dates of employment.	
☐ Proof of warehouse/storage facility ownership or lease	
arrangements	
n	
Partnership or Joint Venture	
☐ Original and any amended Partnership or Joint Venture	
Agreements	
Corporation or LLC	
☐ Official Articles of Incorporation (signed by the state	
official)	
☐ Both sides of all corporate stock certificates and your	
firm's stock transfer ledger	
☐ Shareholders' Agreement(s)	
☐ Minutes of all stockholders and board of director's meetings	